A/61/5/Add.5

United Nations

Voluntary funds administered by the Office of the United Nations High Commissioner for Refugees

Financial report and audited financial statements

for the year ended 31 December 2005 and

Report of the Board of Auditors

General Assembly
Official Records
Sixty-first Session
Supplement No. 5E (A/61/5/Add.5)

General Assembly
Official Records
Sixty-first Session
Supplement No. 5E (A/61/5/Add.5)

Voluntary funds administered by the United Nations High Commissioner for Refugees

Audited financial statements

for the year ended 31 December 2005 and

Report of the Board of Auditors

United Nations • New York, 2006

Note

Symbols of United Nations documents are composed of capital letters combined with figures. Mention of such a symbol indicates a reference to a United Nations document.

ISSN 0257-0807

Contents

Chapter		Page
	Letters of transmittal	vi
I.	Financial highlights for the year ended 31 December 2005	1
	A. Introduction	1
	B. Overview	1
	C. Annual Programme Fund	4
	D. Supplementary Programme Fund	6
	E. Unified budget (excluding the United Nations regular budget and the Junior Professional Officers programme)	6
	F. Other items of interest	9
Annex		
	Financial highlights — five-year summary	10
II.	Report of the Board of Auditors	11
	Summary	11
	A. Introduction	13
	1. Previous recommendations not fully implemented	14
	2. Main recommendations	14
	B. Special requests from the General Assembly and the Advisory Committee on Administrative and Budgetary Questions	15
	C. Detailed findings and recommendations	18
	1. Financial overview	18
	2. United Nations System Accounting Standards	22
	3. Programme management and support costs	22
	4. Treasury management	24
	5. Unliquidated obligations	30
	6. Expendable and non-expendable property	30
	7. Write-off of losses of cash, receivables and property	31
	8. Ex gratia payments	31
	9. Implementing partners' expenditure	31

10. Project personnel 34
11. Division of External Relations 34
12. UNHCR Internal Audit Service 43
13. Information and communication technology fraud prevention and management 48
14. Tsunami relief-related operations 50
15. Procurement management 55
16. Fraud and presumptive fraud 58
D. Acknowledgement 60

Annex

Status of implementation of recommendations of the Board for the financial period ended 31 December 2004 61

III. Audit opinion 62

IV. Statement of the High Commissioner's responsibilities and approval of the financial statements 63

V. Financial statements for the year ended 31 December 2005 64

Statement I. Statement of income and expenditure and changes in reserves and fund balances for the year ended 31 December 2005 64

Statement II. Statement of assets, liabilities, reserves and fund balances as at 31 December 2005 65

Statement III. Statement of cash flows for the year ended 31 December 2005 66

Schedules to the accounts

Schedule 1. Contributions by programme — all funds — as at 31 December 2005 67

Schedule 2. Status of prior years' outstanding contributions for the year ending 31 December 2005 90

Schedule 3. Appropriations under the Annual Programme Budget for the year ended 31 December 2005 92

Schedule 4. Supplementary Programme Fund and Supplementary Programme Fund — Trust Fund as at 31 December 2005 100

Schedule 5. Status of prior year projects — obligations liquidated/outstanding as at 31 December 2005 107

Annex to statement I. Statement of income and expenditure by fund/region/country/territory for the year ended 31 December 2005 122

Annex to statement II. Statement of assets, liabilities and reserves and fund balances by fund/region/country/territory as at 31 December 2005 134

Appendix
Extrabudgetary in kind donations to UNHCR, 2005 151

Statement of the objectives and activities of the Office of the United Nations High Commissioner for Refugees 152

Notes to the financial statements 153

Letters of transmittal

28 July 2006

I have the honour to transmit to you the report of the Board of Auditors on the financial statements of the United Nations High Commissioner for Refugees for the year ended 31 December 2005.

(*Signed*) Guillermo **Carague**
Chairman, Philippine Commission on Audit
and Chairman
United Nations Board of Auditors

The President of the General Assembly
of the United Nations
New York

9 March 2006

Sir,

Pursuant to the Financial Rules for Voluntary Funds administered by the Office of the United Nations High Commissioner for Refugees, we have the honour to submit the accounts for the year 2005, certified as correct and approved in accordance with paragraph 11.4 of these Rules.

We confirm, to the best of our knowledge and belief, and having made appropriate enquiries of other officials of the organization, the following representations in connection with your audit of the financial statements of the United Nations High Commissioner for Refugees for the year ended 31 December 2005:

1. We are responsible for preparing financial statements which properly present the activities of the organization and for making accurate representations to you. All the accounting records have been made available for the purposes of your audit and all the transactions by the organization which properly occurred in the financial period have been properly reflected and recorded in the accounting records. All other records and related information have been made available to you.

2. The financial statements were prepared in accordance with:

   (a) The United Nations System Accounting Standards;

   (b) The Financial Regulations of the United Nations;

   (c) The Financial Rules established by the High Commissioner, in consultation with the Executive Committee;

   (d) The accounting policies of the organization, as summarized in note 2 to the financial statements, and these accounting policies have been applied on a basis consistent with the preceding financial periods;

3. The non-expendable property disclosed in note 14 to the financial statements was owned by the organization and was free from any charge. The cost of the non-expendable property in existence at 31 December 2005, as disclosed in the note, was fairly stated.

4. The cash and inter-agency balances recorded are expected, in our opinion, to produce substantially the amounts at which they are stated.

5. All material accounts receivable have been included in the financial statements, and represent valid claims against debtors. Apart from the estimated uncollectible amounts recorded under the provision for

The Chairman of the United Nations Board of Auditors
United Nations
New York

doubtful accounts receivables, we expect all significant accounts receivable at 31 December 2005 to be collected.

6. All known accounts payable have been included in the accounts.

7. The unliquidated obligations recorded represent valid commitments of the organization and were established in accordance with the Financial Rules.

8. All material, legal or contingent liabilities have been appropriately reflected in the financial statements.

9. Except as disclosed in the financial statements, the financial position of the organization was not materially affected by:

(a) Charges or credits relating to prior years;

(b) Any changes in the basis of accounting.

10. All expenditure reported in the period was incurred in accordance with the financial regulations of the organization and any specific donor requirements.

11. All commitments against resources of future financial periods have been disclosed as required by the United Nations System Accounting Standards.

12. We further confirm that all losses of cash or receivables, ex gratia payments, presumptive fraud and fraud, wherever incurred, were communicated to the Board of Auditors.

13. Disclosure was made in the accounts of all matters necessary for the financial statements to present fairly the results of the transactions in the period.

14. There have been no events since the date of the statement of assets and liabilities that necessitate revision of the figures included in the financial statements or a note thereto.

(Signed) Saburo **Takizawa**
Controller and Director
Division of Financial and Supply Management

(Signed) António **Guterres**
United Nations High Commissioner for Refugees

Chapter I

Financial highlights for the year ended 31 December 2005

A. Introduction

1. The present note on financial highlights is designed to be read in conjunction with financial statements of the United Nations High Commissioner for Refugees (UNHCR) but can be considered alone. It presents an overview of the consolidated results and analysis of the financial statements by fund, highlighting important trends and significant changes.

2. The financial highlights, the audited financial statements and the report of the Board of Auditors, along with the associated report of the Advisory Committee on Administrative and Budgetary Questions, will be submitted to the General Assembly at its sixty-first session.

B. Overview

3. For UNHCR, 2005 was the most challenging year financially since the inception of the unified budget in 2000. The gap between total funds available[1] for the Annual Programme Fund and the budget approved by the Executive Committee was $102.2 million in 2005, compared to $28.9 million in 2004. The gap in 2005 is the largest since the inception of the unified budget. The funding level of the annual programme budget in 2005 was 89 per cent, compared to 97 per cent in 2004. Figure I provides a comparison of total budget, funds available, overall expenditures and fund balances for the past five years for the Annual Programme Fund.

4. At the beginning of 2005 as a precaution against potential shortfalls in the Annual Programme Fund, programme budgets were capped (i.e., a reduction in spending authority) at 92.5 per cent and non-staff administrative costs budgets were capped at 90 per cent. However, this initial capping proved insufficient to offset currency exchange rate losses due to the strengthening of the United States dollar against all major currencies in 2005. As such, during the last quarter of 2005, spending authority for the field and headquarters was further reduced by 5 per cent and 10 per cent, respectively. The net effect of the capping and reduction in spending authority brought the total caps on the programme budget to 88 per cent and on non-staff administrative cost budgets to 85 per cent, or a non-implementation of activities amounting to $78 million.

5. Despite these measures and careful management of expenditures in relation to total funds available, UNHCR ended 2005 by having to borrow $12.2 million from the Working Capital and Guarantee Fund.

6. Funds available for the Supplementary Programme Fund in 2005 were $317.2 million, compared to $197.5 million in 2004, representing a funding level of 77 per cent in 2005 and 71 per cent in 2004. Figure II provides a comparison of total budget, funds available and overall expenditures for the past five years for the Supplementary Programme Fund.

[1] Total funds available consist of voluntary contributions, interest and miscellaneous income, currency exchange adjustments, transfers and adjustments, and beginning fund balances.

7. Total funds available for the annual programme and supplementary programme budgets exceeded total expenditures by $66.4 million, compared to $65 million in 2004 and $98 million in 2003. In the past five years, the excess of total funds available over total expenditures for the combined annual programme and supplementary programme budgets has ranged from $49.5 million to $98 million. Figure III provides a comparison of total budget, funds available and overall expenditures for the Annual Programme Fund and the Supplementary Programme Fund for the past five years.

Figure I
Comparative figures for the Annual Programme Fund

Figure II
Comparative figures for the Supplementary Programme Fund

Figure III
Combined figures, Annual Programme Fund and Supplementary Programme Fund

C. Annual Programme Fund

Voluntary contributions

8. In 2005, against an annual programme budget of $945.8 million, voluntary contributions for the Annual Programme Fund, including operational reserve category II, totalled $798.5 million (84 per cent), compared to $793.9 million (86 per cent) in 2004 and $652.6 million (81 per cent) in 2003. This represents a marginal increase in voluntary contributions to the annual programme budget of $4.6 million (or 1 per cent) from 2004, while the budget for the annual programme increased from $922.9 million in 2004 to $945.8 million in 2005.

9. Additional income was derived from miscellaneous sources, such as currency exchange adjustments, interest income, inter-fund transfers and other adjustments.

Miscellaneous income: currency exchange adjustments

10. In 2005, currency exchange adjustments resulted in a loss of $36 million, compared to gains of $6.9 million in 2004 and $41.5 million in 2003. The loss of $36 million consists of a net realized loss of $17 million from contributions, a net unrealized loss of $24.5 million from the revaluation of cash, contributions receivable, accounts receivable and accounts payable during and at the end of the year, and a realized gain of $5.5 million from transactions that were settled during the year in accordance with the United Nations operational rates of exchange in effect at the time of the transaction.

11. The significant loss from currency exchange adjustments in 2005 compared to 2004 is attributable principally to the strengthening of the United States dollar in 2005. At the beginning of 2005, the general consensus market view was that the dollar would continue its multi-year depreciation, yet the United States dollar embarked almost immediately upon a recovery that carried it to double-digit gains against almost all other major currencies. Table 1 provides an overview of changes in the major currencies against the United States dollar in 2005.

Table 1

Changes in major currencies against the United States dollar in 2005

	Currency units per United States dollar		
Currency	*31 December 2005*	*Year ago*	*Percentage change*
Australian dollar	1.37	1.291	-6.1
Canadian dollar	1.17	1.22	4.1
Danish krone	6.3	5.46	-15.0
Japanese yen	117	104	-12.5
Norwegian krone	6.77	6.08	-11.3
Swedish krona	7.96	6.61	-20.4
Swiss franc	1.31	1.13	-15.9
United Kingdom pounds	0.581	0.522	-11.3
Euro area	0.845	0.737	-14.7

12. In 2005, approximately 40 per cent of the organization's voluntary contributions were denominated in United States dollars, 30 per cent in euros, 8 per cent in Swedish kronor, 6 per cent in Norwegian kroner, 5 per cent in Danish kroner, 5 per cent in pounds sterling and the remaining 6 per cent in other major currencies. Conscious of the volatility of the currency exchange markets, the significant risk that unanticipated exchange rate changes have on operations and the time lag between the recording of pledges and cash receipt, management will continue to assess and manage the risks posed by volatile currency fluctuations.

Miscellaneous income: interest income

13. The organization earns interest income primarily from the cash and term deposit balances that it maintains throughout the year. In 2005, interest income was $2.3 million, compared to $1.8 million in 2004, representing an increase of $0.5 million. This reflects the slight increase in short-term interest rates.

Expenditures

14. In 2005, expenditures under the Annual Programme Fund were $835.9 million, compared to $869.7 million in 2004, representing a decrease of $33.8 million (or 4 per cent) from 2004. This reflects the efforts made to contain expenditures within total funds available, as discussed in paragraph 4 above. Total expenditures for 2005 accounted for 99 per cent of total funds available for the Annual Programme Fund, including the borrowing of $12.2 million from the Working Capital and Guarantee Fund. This required close management to ensure that expenditures remained within total funds available and borrowings from the Working Capital and Guarantee Fund were within the statutory limits.

Reserves and fund balances

15. The reserves and fund balances for the Annual Programme Fund for 2005 amounted to $7.7 million (all earmarked) including the borrowing of $12.2 million from the Working Capital and Guarantee Fund, compared to $24.3 million (all earmarked) in 2004. Without the borrowing, the fund balance would have been negative ($4.5 million). The year-end fund balance for the Annual Programme Fund is the lowest level since 1997 and represents less than one week's expenditure for the organization; this reflects the increasing gap between the budget approved by the Executive Committee and total funds available.

Cash balances

16. At the end of 2005, total cash available for the Annual Programme Fund was $6.6 million (including the borrowing of $12.2 million from the Working Capital and Guarantee Fund), compared to $41.4 million in 2004. This represents a significant decline in the liquidity of the Annual Programme Fund.

D. Supplementary Programme Fund

Voluntary contributions

17. In 2005, against a supplementary programme budget of $412.2 million, voluntary contributions for the Supplementary Programme Fund totalled $287.5 million (70 per cent), compared to $158.3 million (57 per cent) in 2004 and $268.2 million (81 per cent) in 2003, representing an increase of $129.2 million (or 82 per cent) from 2004. Voluntary contributions for the supplementary programme budget increased to 26 per cent of total voluntary contributions for the combined annual programme and supplementary programme budgets in 2005, compared to 17 per cent in 2004 and 29 per cent in 2003.

18. The significant increase in funding for the 2005 supplementary programme budget, an increase of almost 50 per cent from 2004, is principally attributable to many more situations requiring the creation of a supplementary programme in 2005 (see fig. II). New and major supplementary programmes in 2005 included those on emergency assistance to Sudanese refugees in eastern Chad and Darfur; the return of Sudanese refugees to and their reintegration into southern Sudan; the Indian Ocean tsunami emergency; the repatriation and reintegration of Burundian refugees; and the South Asia earthquake.

Reserves and fund balances

19. The reserves and fund balances for the Supplementary Programme Fund for 2005 amounted to $58.7 million (all earmarked), compared to $40.7 million (all earmarked) in 2004. The increase is attributable to the additional supplementary programmes created in 2005.

Cash balances

20. At the end of 2005, total cash available for the Supplementary Programme Fund was $57.7 million, compared to $31.6 million in 2004.

E. Unified budget (excluding the United Nations regular budget and the Junior Professional Officers programme)

Voluntary contributions

21. In 2005, against a revised total budget of $1,358.0 million (excluding the United Nations regular budget and Junior Professional Officers programme), voluntary contributions reached $1,086 million, compared to $952.2 million in 2004, representing an increase of $133.8 million (or 14 per cent) from 2004. Almost all of the increase was attributable to the Supplementary Programme Fund.

Expenditures

22. In 2005, total expenditures for programmed activities under the unified budget (excluding the United Nations regular budget and Junior Professional Officers programme) amounted to $1,094.4, compared to $1,026.5 in 2004, representing an increase of $67.6 million (or 7 per cent) from 2004 (see fig. III). The combined expenditures of the Annual Programme Fund and the Supplementary Programme Fund were 94 per cent of total funds available in 2005 and 2004.

Reserves and fund balances

23. The total reserves and fund balances of the organization for 2005 amounted to $133.3 million, comprised of $37.8 million for the Working Capital and Guarantee Fund, $7.7 million for the Annual Programme Fund (all earmarked) which included the borrowing of $12.2 million from the Working Capital and Guarantee Fund, $58.7 million for the Supplementary Programme Fund (all earmarked), $7.4 million for Junior Professional Officers programme and $20.9 million for the Medical Insurance Plan.

24. The total reserves and fund balances of the organization for 2004 amounted to $141.7 million, comprised of $50 million for the Working Capital and Guarantee Fund, $24.3 million for the Annual Programme Fund (all earmarked), $40.7 million for the Supplementary Programme Fund (all earmarked), $8.5 million for Junior Professional Officers programme and $18.2 million for the Medical Insurance Plan.

25. The decrease in reserves and fund balances to $133.3 million at year-end 2005 compared to $141.7 million at year-end 2004 is principally attributable to the large currency exchange loss of $36 million in 2005. Reserves and fund balances available for programme activities amounted to $105.0 million (reserves and fund balances for the Working Capital and Guarantee Fund, Annual Programme Fund and Supplementary Programme Fund). This represents five weeks of expenditure for the organization and reflects the continued delicate balance between operational needs and the availability of funds.

Cash balances

26. At the end of 2005, total cash resources decreased to $133.3 million, from $147.1 million in 2004, compared to $191.7 million in 2003.

Cost structure of the unified budget (breakdown)

27. The cost structure of the unified budget (in terms of relative share of management and administration, programme support and programme) has remained stable over the past five years. The share of management and administration has remained low.

Table 2

Cost structure of the unified budget, excluding contributions from the United Nations regular budget

(Percentage)

	2001	2002	2003	2004	2005
Management and administration	4	4	5	5	4
Programme support	24	22	23	24	24
Programme	72	74	72	71	72

Implementing partner expenditures

28. In 2005, UNHCR disbursed a total of $324 million, or 30 per cent of programmed expenditures, through implementing partners. This compares with $329 million (or 32 per cent) in 2004 and $304.6 million (or 32 per cent) in 2003. The relative share of programme funds disbursed through implementing partners has remained stable.

Unfunded liabilities

29. In 2005, the liabilities for after-service health insurance, accrued leave and termination benefits were $417 million, compared to $336 million in 2004 and $290 million in 2003. These increasing liabilities are unfunded. In order to assess possible options for funding the liabilities, the organization is awaiting a report from the United Nations Secretariat, to be submitted to the General Assembly in 2006, on possible measures for funding these liabilities over time. UNHCR has also been discussing the matter with other United Nations organizations that have unfunded liabilities with a view to formulating a comprehensive approach to the issue.

30. For voluntarily funded organizations such as UNHCR, unfunded post-retirement benefits could mean enormous termination costs, with the ensuing risk of serious financial jeopardy. This issue requires immediate attention.

Unliquidated obligations

31. Owing to better planning and close monitoring, the percentage of unliquidated obligations compared to total programmed activities has continued to decrease steadily, despite a considerable increase in activities. At the end of 2005, unliquidated obligations were $81.5 million, or 7.2 per cent of total programmed activity, compared to $91.5 million (or 8.7 per cent) in 2004, and $85.3 million (or 9.0 per cent) in 2003.

Cancellation of prior years' obligations

32. Cancellations of prior years' obligations amounted to $15.1 million (or 16.5 per cent) of prior years' unliquidated obligations in 2005, compared to $17.5 million (or 20 per cent) in 2004, and $18 million (or 23 per cent) in 2003. Management continues to pay close attention to the amounts recorded as unliquidated obligations throughout the year.

Central Emergency Revolving Fund

33. During 2005, the organization borrowed $10.0 million from the Central Emergency Revolving Fund. The amount remains outstanding at year end. The Fund was created in 1992 by the General Assembly for use by operational organizations in the early stages of emergencies.

F. Other items of interest

Governance structures, principles and accountability

34. In line with General Assembly resolutions 57/278 A of 20 December 2002 and 59/264 A of 23 December 2004, in which the Assembly requested the Secretary-General and the executive heads of the funds and programmes of the United Nations to examine governance structures, principles and accountability throughout the United Nations system, reference is made to document FC/57/SC/CRP.3, prepared for the thirty-fifth meeting of the Standing Committee (7-9 March 2006).

Annex

Financial highlights — five-year summary

(Millions of United States dollars)

	As at and for the year ended 31 December																			
	2001				2002				2003				2004				2005			
	Annual appropriations	Budget-manager appropriations	Other funds[a]	Total	Annual appropriations	Budget-manager appropriations	Other funds[a]	Total	Annual appropriations	Budget-manager appropriations	Other funds	Total	Annual appropriations	Budget-manager appropriations	Other funds[a]	Total	Annual appropriations	Budget-manager appropriations	Other funds[a]	Total
Budget	782.1	117.3	26.2	925.4	801.7	228.1	27.3	1 056.9	809.1	330.6	38.6	1 176.3	922.9	278.0	37.9	1 238.8	945.5	412.2	49.6	1 407.6
Total funds available	721.3	144.7	85.9	951.9	729.2	218.5	101.5	1 049.2	763.3	282.1	111.2	1 156.6	894.0	197.5	115.5	1 207.0	843.6	317.2	117.2	1 278.0
Income — voluntary contributions	634.7	115.3	29.6	780.6	621.0	185.2	29.1	836.8	652.6	269.2	38.2	957.0	793.9	158.2	97.8	998.0	708.5	297.5	48.9	1 134.9
Income and miscellaneous income	2.2	—	7.2	9.4	4.0	—	6.2	10.2	7.0	—	5.9	10.9	4.4	—	5.7	10.1	6.1	—	7.2	13.3
Currency exchange adjustment	(14.0)	—	—	(14.0)	11.0	10.6	—	21.5	39.9	1.6	—	41.5	6.9	—	—	6.9	—	—	19.0	19.0
Transfers and adjustments	84.8	7.1	(15.4)	76.5	28.0	(16.7)	0.1	11.4	34.7	(0.1)	(1.2)	33.4	40.1	(10.1)	(1.0)	29.0	14.7	(11.0)	20.4	24.1
Beginning fund balance	71.6	7.1	65.5	144.2	65.2	40.0	66.3	146.9	29.1	14.4	70.1	113.6	46.5	49.3	73.0	168.8	24.1	40.7	76.7	141.5
Total expenditures	677.6	95.8	29.6	803.0	698.1	200.1	31.2	929.4	734.0	232.6	38.2	985.6	869.7	156.8	38.8	1 065.3	835.9	258.5	50.3	1 144.7
Management and administration	94.8	—	20.8	115.6	36.4	—	21.0	57.4	43.1	—	28.2	71.3	47.9	—	27.7	75.6	47.0	—	38.5	85.5
Programme support	135.5	0.2	—	135.7	136.5	12.2	—	148.7	149.1	1.9	—	151.0	216.2	229.8	13.4	—	240.2	24.7	28.1	—	263.3
Programme	461.3	89.6	8.2	559.1	475.3	187.9	10.2	673.4	472.4	233.7	10.0	716.1	502.0	237.4	11.8	751.4	548.5	77.0	252.1	118.1	795.6
Reserves and fund balance	43.7	48.9	56.3	148.9	31.1	18.4	70.1	119.8	48.5	49.5	73.0	171.0	24.3	40.7	76.7	141.7	7.7	58.7	66.9	133.3
Loan from working capital	12.0	—	—	12.0	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Cash and term deposits	31.0	54.8	34.5	120.3	41.0	28.2	68.0	137.2	62.5	59.0	77.5	199.0	40.4	30.8	54.2	125.4	3.0	5.3	60.0	68.3
Unliquidated obligations	30.0	23.4	0.2	53.6	49.1	20.0	1.0	70.1	50.6	34.2	0.2	85.0	69.1	22.2	—	91.3	47.1	9.0	5.2	61.3
Cancellation of previous years	17.7	2.2	0.1	20.0	13.4	1.8	0.5	15.7	11.4	5.4	0.2	17.0	10.4	6.7	—	17.1	11.5	1.8	—	13.3

[a] Includes the Working Capital and Guarantee Fund, Medical Insurance Plan and Junior Professional Officers Fund. Restated to include United Nations regular budgetary funds.

Chapter II

Report of the Board of Auditors

Summary

The Board of Auditors has audited the financial statements of the Office of the United Nations High Commissioner for Refugees for the period from 1 January to 31 December 2005. The Board has also reviewed the operations of the voluntary funds administered by the High Commissioner at the headquarters of the Office of the United Nations High Commissioner for Refugees (UNHCR) at Geneva and at seven field offices.

The Board's main findings are as follows:

(a) For amounts paid to implementing partners in 2005, totalling $340 million, reported in the financial statements as at 31 December 2005, no audit certificate was available at UNHCR and therefore at the time when the financial statements for 2005 were prepared and signed, UNHCR did not have reasonable assurance on the proper use of funds disbursed to them;

(b) With an excess of expenditure over income at year-end amounting to $32 million, the financial position of UNHCR had weakened. A contributing factor was the appreciation of the United States dollar during the course of the year by 15 per cent against other major donor currencies that resulted in a foreign exchange currency adjustment of $36 million loss (even if over a longer period, from 1991 to 2005, the foreign exchange impact resulted in a gain amounting to $42.2 million);

(c) For the past six years also, expenditure was higher than income and the financial position of UNHCR may raise questions as to its ability to continue this trend. The Board is concerned about the sustainability of expenditure vis-a-vis income evolution;

(d) There were still 113 staff in between assignments, on average for six months, representing a significant cost for the organization;

(e) UNHCR lacked efficient tools for its treasury information and its cash forecasting, limiting its possibility of managing its Treasury in the best possible way;

(f) There was no formalized foreign-exchange risk policy. The restricted foreign-exchange risk policy of UNHCR was based on the governance structure of voluntary contributions and recording pledges as income. UNHCR faces a global exposure as payments and receipts are not made in the same currencies and at the same period. UNHCR had no strategies to cover this gap but considered it did need to further formalize a comprehensive foreign-exchange risk policy;

(g) Completed travels were posted as unliquidated obligations at year-end and had not been settled six months after their completion;

(h) The amounts in previous-year subprojects covered by audit certificates increased from 53 per cent in mid-June 2005 to 67 per cent in mid-June 2006;

(i) UNHCR had not completely phased out the use of "project staff" by the deadline set in 2001 for it to do so;

(j) For fund-raising activities, UNHCR devoted insufficient resources to income-generating activities, unlike other successful United Nations organizations in that field. UNHCR did not properly define or monitor performance indicators for fund-raising activities;

(k) UNHCR signed agreements that are not in compliance with United Nations rules for staff, suppliers and audit arrangements;

(l) The UNHCR internal audit service did not devote all the agreed resources to the audit of UNHCR;

(m) For tsunami-related operations, the needs assessment could not be properly conducted and therefore UNHCR could not spend all the resources it had requested, or stored items that it had purchased in excess;

(n) The UNHCR procurement service had little information on procurement conducted by field offices and implementing partners;

(o) Some staff in the procurement service had been working there for more than 10 years.

The Board made recommendations to improve financial management and reporting and programme management in respect of the above findings and of a number of less significant issues. UNHCR has actively responded to most recommendations, although some have not yet been implemented. By May 2006, the Administration planned to implement a number of appropriate remedies.

A list of the Board's main recommendations is provided in paragraph 12 of the present report.

A. Introduction

1. The Board of Auditors has audited the financial statements of the voluntary funds administered by the United Nations High Commissioner for Refugees for the period from 1 January to 31 December 2005, in accordance with General Assembly resolution 74 (I) of 7 December 1946. The audit was conducted in conformity with article VII of the Financial Regulations and Rules of the United Nations and the annex thereto, the common auditing standards of the Panel of External Auditors of the United Nations, the specialized agencies and the International Atomic Energy Agency and the International Standards on Auditing. These standards require that the Board plan and perform the audit to obtain reasonable assurance as to whether the financial statements are free of material misstatement.

2. The audit was conducted primarily to enable the Board to form an opinion as to whether the expenditures recorded in the financial statements for the period from 1 January to 31 December 2005 had been incurred for the purposes approved by the Executive Committee; whether income and expenditures were properly classified and recorded in accordance with the Financial Regulations and Rules; and whether the financial statements of the voluntary funds administered by the High Commissioner for Refugees presented fairly the financial position as at 31 December 2005 and the results of operations for the year ended in accordance with the United Nations System Accounting Standards. The audit included a general review of financial systems and internal controls and a test examination of the accounting records and other supporting evidence to the extent that the Board considered necessary to form an opinion on the financial statements.

3. In addition to the audit of the accounts and financial transactions, the Board carried out reviews under United Nations financial regulation 7.5 and article 11.4 of the Financial Rules for voluntary funds administered by the High Commissioner for Refugees, principally on the management of fund-raising, treasury and internal audit. The audit was carried out at the headquarters of the Office of the United Nations High Commissioner for Refugees (UNHCR) in Geneva and at its offices in the Democratic Republic of the Congo, the United States of America (Washington, D.C.), India, the People's Republic of China, Japan, Indonesia and Sri Lanka for the same period.

4. The General Assembly requested the Board to follow up on previous recommendations and to report to it accordingly. These matters are addressed in paragraphs 8 to 11 below.

5. The Board continued its practice of reporting the results of specific audits through management letters containing audit findings and recommendations to the Administration. This practice allowed an ongoing dialogue with the Administration.

6. The present report covers matters that, in the opinion of the Board, should be brought to the attention of the General Assembly. The Board's observations and conclusions were discussed with the Administration, whose views have been appropriately reflected in the report.

7. A summary of the Board's main recommendations is contained in paragraph 12 below. Its detailed findings are discussed in paragraphs 14 to 284.

1. Previous recommendations not fully implemented

Year ended 31 December 2004

8. For the year ended 31 December 2004 (see A/60/5/Add.5), of a total of 64 recommendations, 19 (30 per cent) had been implemented by May 2006, 39 (61 per cent) were under implementation and six (9 per cent) remained unimplemented. The comments of the Board have been summarized in the annex to the present chapter.

9. The Board invites the Administration to assign specific responsibility and establish an achievable time frame for the execution of previous recommendations that have not yet been fully implemented, as requested by the General Assembly in paragraph 8 of its resolution 59/264.

Ageing of previous recommendations

10. The Board evaluated the ageing of its previous recommendations that were not yet fully implemented, as requested by the Advisory Committee on Administrative and Budgetary Questions (see A/59/736, para. 8 and A/60/387, paras. 12 and 20).

11. Of the 45 recommendations not yet fully implemented, 36 (80 per cent) relate to 2004, 6 (13 per cent) to 2003, one (2 per cent) to 2002, and one (2 per cent) to 1996. The Board's further comments on these specific outstanding recommendations are addressed elsewhere in the present report.

2. Main recommendations

12. The Board's main recommendations are that UNHCR:

(a) **Implement a strategy to increase its reserves (para. 40);**

(b) **Automate process and control including risk-management functionalities as part of the Enterprise Resource Planning system (para. 58);**

(c) **Enhance its Treasury forecasts (para. 69);**

(d) **Develop strategies and guidelines to cover its foreign exchange risk (para. 82);**

(e) **Apply proper segregation of duties between transaction execution, confirmation, recording, reporting and control and for banking management (para. 89);**

(f) **Clear the unliquidated obligations for completed travel in a timely manner (para. 92);**

(g) **Review the timetable for the submission of audit certificates, in order to secure reasonable assurance on the reported use of funds by implementing partners prior to the final audit of its financial statements (para. 118);**

(h) **Review its priorities in order to ensure that sufficient resources are devoted to income-generating activities, with a view to increasing the fund-raising income (para. 134);**

(i) **The UNHCR Audit Service of the Office of Internal Oversight Services ensure that resources funded by UNHCR are actually available and**

allocated to the provision of internal audit services to UNHCR, in compliance with the memorandum of understanding signed in 2001 (para. 188);

(j) **Conduct an evaluation of its tsunami operations with a view to applying lessons learned to future operations concerning natural disasters (para. 225);**

(k) **Improve its knowledge of procurement activities throughout the organization (para. 260);**

(l) **Improve the rotation and mobility of staff involved in procurement functions, in line with best practices (para. 280).**

13. The Board's other recommendations appear in paragraphs 15, 23, 42, 51, 53, 61, 65, 74, 77, 95, 98, 102, 104, 110, 115, 123, 131, 138, 144, 148, 152, 155, 158, 163, 168, 174, 178, 183, 194, 200, 203, 206, 209, 211, 214, 216, 220, 222, 233, 238, 241, 248, 252, 256, 260, 263, 268, 271, 274, 276, 280 and 284.

B. Special requests from the General Assembly and the Advisory Committee on Administrative and Budgetary Questions

Biennial cycle

14. The Advisory Committee on Administrative and Budgetary Questions had concurred (see A/AC.96/992/Add.2 of 27 September 2004) with the past recommendation of the General Assembly, reiterated by the Joint Inspection Unit, that UNHCR should modify its programme budget and external audit cycles from annual to biennial, in alignment with the United Nations regular budget (see JIU/REP/2004/4). Following a report by the Office of the United Nations High Commissioner for Refugees (EC/55/SC/CRP.20 of 30 August 2005), the Executive Committee of UNHCR decided, at its fifty-sixth session, to move to a biennial programme/budget cycle as of the biennium 2008-2009 and requested UNHCR to begin the necessary preparatory work, including a revision of its Financial Rules, for preliminary consideration at the thirty-ninth meeting of the Standing Committee (July 2007).

15. The Board noted that the proposed implementation by the United Nations of the International Public Sector Accounting Standards would require an annual accounting cycle. **The Board encourages UNHCR to consider any impact such a development may have on its budgeting process.**

Regular budget

16. In its resolution 58/153 of 22 December 2003, the General Assembly recalled paragraph 20 of the statute of the Office of the High Commissioner ("The Office of the High Commissioner shall be financed under the budget of the United Nations") and called for its application. In 2004, the United Nations regular budget met 37 per cent of UNHCR management and administration costs and 8 per cent of its programme support costs. The management and administration costs cover the organizational units, whose primary function is the maintenance of the identity and direction of UNHCR and the welfare and security of its staff, including the units that carry out the functions of executive direction, organizational policy and evaluation, external relations, information and administration.

17. In 2005, there was an improvement in the effort to increase the regular budget share of UNHCR funding with figures amounting respectively to 45 per cent of management and administration costs instead of 37 per cent, and 14.9 per cent of programme support costs, instead of eight per cent (see note 5 to the financial statements). This increase was, however, due to the provision of an amount of $5.13 million from the regular budget to cover the enhancement of security measures at UNHCR headquarters. If this amount is discounted, the balance still represents an improvement, but a less significant one. UNHCR explained in response to the Board's previous report that it agreed with the United Nations Secretariat that the gradual increase in the regular budget share of its funding should continue until paragraph 20 of the statute was fully implemented.

Governance

18. The Board noted in its previous report that the General Assembly, in paragraph 6 of its resolution 57/278 of 20 December 2002,[1] had requested the Secretary-General and the executive heads of the funds and programmes of the United Nations to examine governance structures, principles and accountability throughout the United Nations system. The disclosure of governance structures, principles and accountability in the financial statements is a United Nations system-wide issue, which has been referred to the Task Force on Accounting Standards by the High-Level Committee on Management of the United Nations System Chief Executives Board for Coordination for consideration, with a view to providing guidance to all United Nations agencies. UNHCR awaits the inter-agency conclusions and, in the interim, has for the second time mentioned in the financial report (chap. I of the present document) that it has undertaken to review governance issues. It has done so through an independent review of the senior management structure contracted to a Geneva-based consultancy, the report of which was considered by the Standing Committee at its March 2006 session.

19. The Board noted that at last these issues would be covered by the comprehensive review of governance arrangements conducted in response to decisions of the September 2005 World Summit (see A/60/568).

Staff in between assignments

20. The Advisory Committee on Administrative and Budgetary Questions stated in paragraph 9 of its report of 28 September 2005 (A/60/387):

> "With regard to UNHCR 'staff in between assignments', the Advisory Committee notes that the Board has made specific recommendations in its previous report concerning the practice of retaining staff members who were without assignment after the expiration of their standard assignment, on special leave with full pay ... The Committee had requested UNHCR to take urgent action to comply with the recommendations of the Board. Upon enquiry, the Board informed the Committee that follow-up in this respect would be forthcoming. The Committee looks forward to an update on the situation of staff in between assignments in the Board's follow-up report."

[1] The General Assembly reiterated its request in its resolution 59/264 of 23 December 2004.

21. UNHCR reported that the number of staff in between assignments was as displayed in the table below and had decreased by 40 per cent since 2003 (from a total of 187 to 113 in the Professional category).

Table 1
Number and cost of staff in between assignments

Grade	*2003*	*%*	*2004*	*%*	*2005*	*%*	*2003-2005 (percentage)*
D-1	7	4	3	2	5	4	-29
P-5	32	17	24	16	24	21	-25
P-4	75	40	36	24	47	42	-37
P-3	58	31	84	56	33	29	-43
P-2	15	8	3	2	4	4	-73
Total	**187**		**150**		**113**		**-40**
P-4 step VI average cost if gross salary used	**8 558 616.00**		**6 865 200.00**		**5 171 784.00**		**-40**
P-4 step VI gross salary	**91 536**						

Source: UNHCR.

22. On average, staff in between assignments were without assignment for six months. Using an average salary (P-4, step VI gross), the estimated cost for the organization of staff in between assignments has diminished but remains high: $8.5 million in 2003 and $5 million in 2005.

23. **The Board reiterates its recommendation made in its 2003 report that UNHCR implement a strict "staff in between assignments" policy, with a view to providing every staff member with a full-time assignment in order to limit the cost for the organization.**

24. UNHCR adopted new rules of procedure and procedural guidelines of the Appointment, Postings and Promotions Board (APPB), which address the situation of staff members who are without posts for a protracted period. These new rules, which entered into force in November 2003, incorporate provisions for the Administration to make demonstrated effort to identify suitable posts for staff in between assignment (paras. 99-110). These rules were reinforced in May 2006: staff members are required to apply for posts in the two biannual compendia prior to the expiry of their standard assignment or in the first compendium following the discontinuation or reclassification of the post they are encumbering. In a letter to all staff on 8 March 2006, the High Commissioner assigned to the organization the objective of ensuring "that staff members without assignments are offered posts corresponding to their grades and competency profiles".

Oversight Committee

25. In its 2004 report (A/59/400), the Advisory Committee on Administrative and Budgetary Questions indicated that the administrations should continue to introduce and strengthen effective monitoring tools as well as to assign responsibility at the highest level of their management structure for implementation and follow-up of the Board's recommendations. At UNHCR this is done mainly through the UNHCR Oversight Committee.

26. In its 2005 report (A/60/5/Add.5), the Board concluded that the Oversight Committee played a useful role within the management structure, but did not constitute an independent audit committee that could operate parallel to it. **UNHCR planned to review the activities of the Oversight Committee to keep them in line with audit oversight arrangements at the United Nations Secretariat. This should be done following the comprehensive review of oversight mentioned above.**

C. Detailed findings and recommendations

1. Financial overview

27. Table 2 provides the figures of the statement on income and expenditure and changes in reserves and fund balances over the past five years. The expenditure increased to $1.14 billion in 2005, including that funded by a contribution from the United Nations regular budget (a 7 per cent increase), while income amounted to $1.11 billion (a 10 per cent variance). With a deficit of $32 million, the financial situation of UNHCR has deteriorated again. This was mainly due, as explained below (paras. 78-82), to a currency exchange loss of $36 million. Reserves at year-end decreased to $133 million. Reserves at year-end reached 1.4 months of expenditure, compared to an average of 1.9 months for the period from 2000 until 2005.

Table 2
Statement of income and expenditure and changes in reserves and fund balances for 2000 to 2004

	2000	2001	2002	2003	2004	2005	2003-2005 variance (percentage)	2000-2005 variance (percentage)
	(millions of United States dollars)							
Total income	710	775	858	1 006	1 007	1 112	10.4	56.6
Total expenditure (on an accrual basis)	784	783	908	985	1 065	1 144	7.4	45.9
Excess (shortfall) of income over expenditure	-74	-8	-50	21	-58	-32	-64.8	-56.8
Prior-year adjustments[a]	57	29	21	30	29	23	19.9	59.6
Reserve and fund balances end of year	128	149	120	171	142	133	-6.4	3.7
Reserves/expenditures (months)	2.0	2.3	1.6	2.3	1.6	1.4		

[a] Includes adjustments to prior-year contributions and expenditure and cancellations of prior-year obligations.

28. The most significant increases were recorded under staff costs, which rose by 13.5 per cent after a 21.6 per cent increase in 2004 (notably temporary posts, which increased by 32.5 per cent). UNHCR explained that the increase in the number of staff was due to the need to have more protection and security staff in the field and that a reason for staff costs unique to UNHCR was the fact that a significant percentage (over 44%) of staff were assigned to hardship duty stations, resulting in much higher staff costs due to more frequent rotation, special leave, shorter periods between home leave, etc.

29. When reviewing the evolution of staffing since January 2004, the Board noted that, with a total of 6,661 posts (5,500 regular staff members, 1,059 short-term staff and 102 Junior Professional Officers) as at 1 January 2006, the overall UNHCR staffing level had increased by 13 per cent since January 2004. UNHCR also explained the increase by the regularization of project staff and the regularization of temporary assistance, which concerned almost 1,000 staff in aggregate.

30. The increasing staff costs have, moreover, been identified by UNHCR as one of the main structural causes for the deterioration of its financial position, together with the declining share of implementing partners in overall programme implementation, declining fund balances and the high costs incurred by the localization of UNHCR headquarters in Geneva, to which the negative impact of foreign exchange fluctuations in 2005 should be added. UNHCR analysis and concerns were shared with the member States during the 35th meeting of the Standing Committee, in February 2006. UNHCR also announced that it would "propose to reduce some 400 positions under the proposed annual programme budget for 2007".

Table 3
Evolution of expenditure by category

	2004	2005	
Object of expenditure	*(Dollars of United States dollars)*		*(Variation 2004-2005)*
Staff costs	375 560 716	426 414 281	13.5
Services	505 004 160	530 526 722	5.1
Implementing partners' advances	2 787 486	8 042 757	
Goods, supplies and materials	120 436 745	135 834 629	12.8
General operating expenses	71 401 707	76 848 389	7.6
Joint United Nations activity contributions	13 025 308	16 259 072	24.8
Total	**1 065 026 334**	**1 144 687 952**	**7.5**

31. There were 19.2 million persons of concern to UNHCR at the beginning of 2005, compared to 17.1 million at the beginning of 2004. Consequently, although expenditure per person of concern slightly decreased from 2004 to 2005, from $62.3 to $59.6 per person of concern (refugees, asylum-seekers, internally displaced persons and others), it remained higher than in the period 2000-2003, when $42 was spent per person of concern.

Table 4
Persons of concern

	2000	2001	2002	2003	2004	2005	2005/2004 variance (percentage)
Number of persons of concern at beginning of year (millions)	20.8	22.0	20.0	20.9	17.1	19.5	14
Expenditure person of concern (United States dollars)	37.7	35.6	45.4	47.1	62.3	58.7	(4.7)

Source: UNHCR.

32. The financial position of UNHCR may raise questions as to whether this trend can be continued. The Board is concerned about the sustainability of expenditure vis-à-vis income evolution. As shown in table 5, for the past six years, expenditure was higher than income, which lead to stagnating reserve and fund balances at the end of the year.

Table 5
Excess and shortfall of income over expenditure compared to reserves and fund balances, end of year

	2001	2002	2003	2004	2005		
	(millions of United States dollars)					2005/2004 variance (percentage)	2005/2001 variance (percentage)
Excess (shortfall) of income over expenditure	(8)	(50)	21	(158)	(132)	(44.8)	100
Reserve and fund* balances, end of year	149	120	171	142	133	(6.4)	(11)

* Excluding prior year adjustments.

33. The Board noted, however, that the UNHCR management was aware of the situation, had disclosed it to its Standing Committee and had taken measures to address the situation (see paras. 34-37 below). Also, as stated in note 10 to the financial statements during the annual pledging conference in December 2005, Governments pledged $354 million towards the annual programme budget of UNHCR for 2006. Consistent with prudent accounting principles, these pledges will be recognized as income in 2006 and have not been accounted for in the financial statements for 2005 as deferred income.

34. UNHCR explained to the Standing Committee in March 2006 that the situation was due to the depletion of reserves, the growing gap between the increasing budgets and funding, steadily increasing inflexible staff costs, the concentration of expensive staff resources in Geneva and a weak defence mechanism against the volatile foreign exchange market, inter alia. These elements are detailed below.

35. During the course of 2005, as a precaution against funding shortfalls, a series of caps were imposed on programme budgets and non-staff administrative costs,

including a 95 per cent cap imposed early in 2005 on programme and support budgets, further increased in June 2005 to 92.5 per cent for programme budgets and 90 per cent for non-staff administrative costs, which led to a $37.6 million saving.

36. However, as reported to the Standing Committee at its 35th meeting, these measures proved insufficient to offset exchange rate losses incurred during the year in view of the strengthening of the United States dollar. Furthermore, an amount of $2.3 million of annual budget income was transferred to the supplementary programme for repatriation and reintegration of Burundian refugees. Thus, at the end of 2005, UNHCR had to borrow $12.1 million from the Working Capital and Guarantee Fund, while carrying over $7.6 million in fully earmarked funds.

37. For 2006, a 20 per cent annual programme budget cap was introduced on all programme budgets and non-staff administrative costs at the very beginning of the year, on the basis of the 2006 Executive Committee approval. However, as UNHCR underlined to the Standing Committee, the current financial situation of UNHCR remains worrying. Current income projections fall well short of requirements. Donors are therefore being urged to respond generously to the High Commissioner's appeal for resources to meet in full the approved 2006 annual programme budget, as well as the requirements of the 2006 supplementary programme budgets.

38. The Board noted that UNHCR could limit the effects of some adverse factors by:

Managing better the foreign exchange exposure due to the delays it faces for its contributions (see para. 85 below);

Limiting the growth of staff expenditures by addressing more vigorously the costs of staff in between assignments (see para. 23 above);

Improve the planning and financial information on procurement expenditures (see para. 252 below).

39. The Board noted in previous years that $133 million in reserves could not cover, and by far, the $464 million in long-term liabilities for staff after-service liabilities (as reflected in table 7). Voluntarily funded organizations such as UNHCR are particularly vulnerable to the risk of a downturn in income, which could lead to significant expenditure in termination costs, while no funds are set aside to cover them. By the end of 2005, such liabilities amounted to more than twice the $133 million in reserves. UNHCR had discussed this matter with other United Nations organizations and was still awaiting the report of the United Nations Secretariat. The Board has repeatedly reported this issue, with no result so far other than an improved actuarial computation.

40. **The Board recommends that UNHCR implement a strategy to increase its reserves.**

41. At the end of 2005, as at the end of 2004, the assets-to-liabilities ratio remained low, at 2:1, with assets of $245 million and short-term liabilities of $112 million. Other key financial indicators are reflected in table 6.

Table 6
Ratios of key financial indicators

	2002	2003	2004	2005
Assets/liabilities	2.1	2.4	2.2	2.2
Contributions outstanding/assets[a]	0.29	0.25	0.31	0.32
Cash and term deposits/assets[b]	0.61	0.66	0.56	0.54
Cash and term deposits/liabilities[c]	1.31	1.58	1.19	1.19
Unliquidated obligations/liabilities[d]	0.74	0.71	0.75	0.73

[a] A low indicator depicts a healthy financial position.
[b] A high indicator depicts a healthy financial position.
[c] A low indicator is a reflection that insufficient cash is available to settle debts.
[d] A low indicator is a positive reflection that obligations are being liquidated.

Table 7
Comparison of reserves and staff liabilities
(Millions of United States dollars)

		2002	2003	2004	2005
Reserves	Not earmarked	**50**	**78**	**74**	**46**
Liabilities	After-service health insurance	120	136	175	249
	Accrued annual leave	22	25	28	24
	Termination benefits	121	129	133	145
Total liabilities		**263**	**290**	**336**	**464**
Unfunded liabilities		**213**	**212**	**262**	**418**

42. **UNHCR agreed with the Board's recommendation that the United Nations Secretariat and UNHCR take steps without further delay to provide proper funding for end-of-service and post-retirement benefit liabilities.**

2. United Nations System Accounting Standards

43. The Board assessed the extent to which the UNHCR financial statements for the year ended 31 December 2005 conformed to the United Nations System Accounting Standards. The review indicated that the financial statements were consistent with the standards.

3. Programme management and support costs

Operational and administrative expenditure

44. In paragraph 46 of its previous report,[2] the Board recommended that UNHCR monitor the adequacy of the level of its non-programme expenditure. Table 8 shows

[2] *Official Records of the General Assembly, Fifty-ninth Session, Supplement No. 5E* (A/59/5/Add.5), chap. II.

programme expenditure as broken down by UNHCR into programme support and administrative expenditure. In order to assess the share of administrative expenditure, the table includes the expenditure funded from the United Nations regular budget (line D), which relates to headquarters administrative expenditure. On the other hand, it excludes expenditure of the Medical Insurance Plan and of the Working Capital Fund. Table 8 shows that the relative shares of these expenditure categories have remained constant over recent years. UNHCR agreed with the Board's recommendation that it continue to monitor the adequacy of the level of its non-programme expenditure.

Table 8
Expenditure

Series	*Type of assistance*	*2001*	*2002*	*2003*	*2004*	*2005*	*2005/2001 variance (percentage)*
		(Millions of United States dollars)					
A	**Programme expenditure**	**550.5**	**663.1**	**686**	**729.3**	**784.1**	**42**
	Programme support	188.0	198.6	218.2	249.2	263.3	40
	Management and administration	34.8	43.6	43.1	48	47.0	35
B	**Subtotal, programme support and management administration**	**222.8**	**242.2**	**261.3**	**297.2**	**310.3**	**39**
C	Expenditure funded by voluntary contributions	773.4	905.4	950.8	1 026.5	1 094.5	41
D	Regular budget expenditure (900-series costs)	20.4	21.0	28.2	27.7	38.5	88
E	**Total expenditure (C+D)**	**793.8**	**926.4**	**979**	**1 054.2**	**1 132.9**	**43**
E-A	Non-programme expenditure	243.3	263.3	293	324.9	348.8	43
	Programme expenditure/total expenditure (percentage)	69	72	70	69	69.3	
	Non-programme expenditure/total expenditure (percentage)	31	28	30	31	30.7	

Payments to the United Nations Development Programme

45. UNHCR paid $18.2 million to the United Nations Development Programme (UNDP) in seven instalments, for services rendered in the field in 2005. Funds were disbursed upon receipt of a request from UNDP. The amount of the advance paid was determined by previous expenditure patterns.

46. In paragraph 69 of its previous report,[7] the Board recommended that UNHCR revise the memorandum of understanding with UNDP, including on reporting, reconciliation and settlement of disputes. The memorandum has still not been reviewed, but UNHCR explained that during the meeting of the Task Force on Accounting Standards, held in Geneva on 8 and 9 November 2005, issues concerning problems that all United Nations organizations are having with UNDP on the reporting and reconciliation of the Service Clearing Account had been discussed. UNDP had reviewed the problems it had been encountering and had indicated that those problems should be resolved by the first half of 2006. Based on the positive exchange of views at the meeting, the management felt that it would be more appropriate to reschedule the review of the UNHCR/UNDP memorandum of understanding to the second half of 2006.

47. The method used by UNHCR to account for advances to third parties is not consistent, since advances to UNDP are not recorded in the same way as advances to implementing partners, for example. (In the case of implementing partners, advances paid are recorded as an expenditure, settled through a sub-ledger account upon reception of monitoring reports, whereas for UNDP the advances are posted in a suspense account.) The method used by UNHCR to account for such advances to UNDP for third parties was not consistent with the way UNHCR accounted for advances to other partners. The Board had recommended in paragraph 71 of its previous report[2] that UNHCR review the accounting for advances to UNDP. UNHCR continued to disagree with this recommendation and explained that advances to UNDP could not be recorded in 2005 in the same way as advances to implementing partners because the services delivered by implementing partners were under the umbrella of specific projects at the country and programme level. No specific project, agreement or sub-agreement was signed at the local level with UNDP.

4. Treasury management

48. As at 31 December 2005, the Treasury Section was managing a treasury position of $133 million. During 2005, it generated interest income of $2.2 million. At the end of 2004, the figures were $150 million for the total position and $1.8 million for interest income.

Delegation of authority

49. According to the UNHCR Manual, chapter 2, section 8.6, the Treasury is responsible for cash management, ensuring a smooth cash flow whilst safeguarding and maximizing the Office's cash resources, and the recording of income in the UNHCR accounts.

50. The Board noted that there was no specific delegation of authority from the Controller to the Treasurer for any of the treasury transactions (managing bank accounts, executing and authorizing payments, executing financial transactions with banks, managing treasury risks).

51. **UNHCR agreed with the Board's recommendation that it implement appropriate delegation of authority for proper treasury management.**

Treasury risk-management control

52. There was no formalized independent function of risk-management control (usually called middle-office). The Treasurer was taking charge of preparing management reports, performing risk analysis and evaluating controls on risk management. This was not in line with proper segregation of duties. There was also a lack of management information, such as treasury forecasts, daily/weekly income and positions analysis and sensitivity analysis.

53. **UNHCR agreed with the Board's recommendation that it ensure that risk management is correctly performed and compile information essential for efficient cash management.**

Treasury information systems

54. The Management Systems Renewal Project (MSRP), which is an enterprise resource planning (ERP) system, and an Access database have been used as treasury information systems (TIS). The MSRP cash-management function records all financial transactions related to headquarters bank accounts within the MSRP general ledger. UNHCR also uses an Access database to record bank movements and investments.

55. The management agreed that the MSRP cash-management module was not sufficiently and adequately customized to meet the Treasury's functional and risk management requirements, and could not provide full-fledged TIS. However, UNHCR did not use the ERP treasury module fully. Transactions have been manually recorded in both systems (pledges received, payments to the vendors or to the field offices, interest received/paid, investments, foreign-exchange transactions). The Treasury recorded manually its bank balances, including in- and outflows, on a "cash book" spreadsheet and its investments on a "journal" spreadsheet.

56. These manual tools and processes are inadequate for the management of treasury operations, as compared to best, automated practices. They present the risk of errors through double recording of information, although none were noted. The tools did not provide daily risk indicators and information.

57. At the time of the Board's audit, the Treasury planned to implement during the course of the biennium 2006-2007 full-fledged TIS main treasury cash management systems, integrating global centralized cash inflows and outflows, treasury risk management, investment, and foreign exchange applications. The implementation would also entail building MSRP interfaces to banking platforms and producing standard Treasury control reports. The TIS solutions would address automation of bank reconciliations, cash forecasting, foreign exchange revaluation and cash and investment accounting.

58. **The Board will keep under review the implementation of automated process and control including risk-management functionalities as part of the enterprise resource planning system.**

Automated credit limits

59. Credit limits are individual investment and deposit ceilings allocated to each bank (the total amount of funds that may be entrusted to a single bank). The UNHCR cash-management guidelines and procedures (Rev.2) on investments and foreign exchange define different thresholds of investment according to a bank's ratings. These bank ratings are obtained from an international credit-rating agency. At the time of the Board's review, the credit limits were as follows: $60 million for banks rated F1+, $30 million for banks rated F1 and $15 million for banks rated F2.[3]

60. The Treasury regularly monitored rating changes and checked whether deposits and current account holdings were above any allowed risk exposure. To do so, the Treasury Assistant regularly updated these ratings within MSRP, which

[3] F ratings cover bank debt quality: F1: best quality or outstanding; F2: good quality; F3: average; B: speculative; C: high risk of default; and D: defaulted on all its financial liabilities.

automatically updated the credit limits. However, the system did not prevent the recording of a new transaction if the amount exceeded the limit.

61. **UNHCR agreed with the Board's recommendation that it review the possibility of automatically preventing any transaction being recorded in MSRP if the credit limits (the individual investment and deposit ceiling allocated to each bank) are reached.**

Payments process

62. Once validated by the accounting department, payments were manually entered into the bank electronic systems. This process was time-consuming and had not been enhanced by an automatic interface between MSRP and the bank electronic systems.

63. Payments of salaries paid in dollars (around 500 per month) were individually entered in the bank electronic systems. The payroll information system did not enable UNHCR to gather them in one payment order.

64. UNHCR planned to implement the human resources module of MSRP, which would facilitate the payroll administration process. However, the human resources module would also need to be interfaced with the cash-management module and with TIS as well.

65. **UNHCR agreed with the Board's recommendation that it take into account the need for interfaces with MSRP when selecting a new treasury information system.**

Treasury forecasts

66. UNHCR did not have appropriate tools for cash forecasts.

(a) Either for the long term (one year for instance), the medium term (one month) or the short-term (one week), there was no formalized treasury forecast process. Only the annual budget provided a forecast of expenses and receipts.

(b) As far as expenses were concerned, the Treasury was aware of forecast payments around 30 days before the payments would be made (headquarters suppliers' payments) and through field requests for payments. However, there were no systematic cash forecasts made in the field and then no centralization of field offices' cash forecasts. When a field office requested a payment, the payment had to be executed within two or three days.

(c) Cash inflows were not forecast either, as they relied on pledges for which the payment date was not always known.

67. This led to less than optimal cash management: funds were invested for shorter periods than they would have been with better visibility.

68. UNHCR planned to implement MSRP fully at the field level in 2007. Together with the implementation of the treasury information system, scheduled for the end of 2006, and the centralization of payments at headquarters, scheduled for 2007, this would make a comprehensive cash-flow forecasting process possible.

69. **UNHCR agreed with the Board's recommendation that it enhance its treasury forecasts.**

Cash management policy

70. According to the current cash-management guidelines and procedures (Rev.2) on investments and foreign exchange, approved by the UNHCR Investment Committee on 28 January 2005, the two main goals of cash management are to ensure that UNHCR meets its financial liabilities when due and that investable balances and investment income are maximized.

71. UNHCR headquarters manages the inflows from donor contributions, the outflows financing the field offices and operations, and payments to vendors and staff. Only the headquarters Treasury was authorized to carry out treasury operations. Field offices were not allowed to keep contributions or donations, or to invest locally.

72. The above-mentioned cash-management guidelines and procedures do not adequately address the organization of cash management between headquarters and field offices nor provide detailed guidance on matters such as the amounts authorized to be kept in bank accounts (in headquarters and field office accounts).

73. The Treasury has been preparing a centralization project, including cash pooling and centralization of payments. This project, scheduled to be operational by 2008, would call for a review of the cash-management policies. The management indicated that centralization would make possible direct routing of payment vouchers through MSRP from the field to headquarters Treasury for final cash release.

74. **UNHCR agreed with the Board's recommendation that it prepare guidelines for its management of the new centralized pooling policy.**

75. At the time of the Board's review, UNHCR had 412 bank accounts: 18 bank accounts in 12 banks for headquarters and 394 bank accounts, in 182 banks, in the field. Total banking costs organization-wide amounted to $478,709 as at 31 December 2005. The Treasury supervised field offices' bank accounts by authorizing new openings and ensuring proper signatories were in place. UNHCR has not determined the banks with which the Treasury and the field offices should work. There was no indicator of banking services used per bank (number and amounts of bank transfers, foreign exchange transactions, deposits, amount of bank fees and amount of commission).

76. Furthermore, UNHCR did not put cash pooling agreements in place, either for headquarters or for field accounts. The Treasury had balanced headquarters bank accounts through manual transfers, while field offices bank accounts were not managed in line with best Treasury practices. Therefore bank accounts were rarely close to zero at day's end. The UNHCR Treasury computed the equivalent in United States dollars of weekly average current account holdings. From January to June 2005, UNHCR held $58 million on average in its bank accounts (January: $39 million; February: $50 million; March: $70 million; April: $56 million; May: $62 million; and June: $67 million). These bank accounts bear interest (on the basis of the currency's one-day interest rate, such as the Federal Funds rate for the United States dollar), but UNHCR did not seek to optimize returns through investing these holdings on term deposit.

77. **UNHCR agreed with the Board's recommendation that it review and enhance (i) its cash-management policy and (ii) its banking relationships with the field offices and the related guidelines.**

Foreign exchange risk policy

78. The main components of the foreign exchange exposure of UNHCR consist of the time lag between when pledges are received and paid, the monthly revaluation of monetary assets, currency conversions (expenditure driven), differences between the exchange rates used in the preparation of the budget and the United Nations monthly operational rate of exchange and, in general, the time lag between the recording of income and expenditure. As at 31 December 2005, UNHCR had incurred a foreign-exchange loss of $36 million, composed of realized losses of $12 million and unrealized losses of $24 million (derived from accounts receivable and bank balances).

79. There is no formalized foreign exchange risk policy. UNHCR faces global exposure as payments and receipts are not made in the same currencies and in the same period. Exchange rate fluctuations on UNHCR operations are in the long run "neutral". From 1991 to 2003, the combined net exchange gains and losses were zero. UNHCR did find, however, based on a study of 2004 annual cash flows, that it faced a significant risk. It had structurally euro-zone currencies for 18 per cent of its budget (euro, Swiss franc, Nordic country currencies), and pounds sterling for 6 per cent of its budget. This gap created a risk exposure in the event of depreciation of euro-zone currencies or the pound sterling.

80. UNHCR had no strategies to cover this gap, such as forward sales of euros or dollars. The management did not hedge against future disbursements, because it considered itself as largely "naturally hedged" versus currencies in its portfolio.

81. UNHCR was reviewing its risk policy and objectives, and exploring what strategy would be appropriate to mitigate important risks and what new accounting procedures it would entail. The management was of the view that the lack of exact confirmation of the timing of receipt of expected pledges and cash from the donors so far precluded it from hedging against foreign exchange exposure at a reasonable cost and risk. It considered that, without this precise information, it might incur costs by engaging in complex financial instruments and bearing the risk of non-payment of cash contributions. The Board is of the view that, notwithstanding constraints, there is room for the introduction of some profitable hedging coverage.

82. **UNHCR agreed with the Board's recommendation that it further examine and review important fundamentals that are affecting foreign exchange management in order to develop strategies and guidelines to cover its foreign exchange risks.**

Monitoring of the payment of contributions

83. Of the global $36 million of losses on currency exchange adjustments as at 31 December 2005, a net (after deduction of $5 million due to treasury transactions) realized loss of $17 million was linked to the payment of voluntary contributions expressed in non-dollar currencies. The breakdown of this amount by main currencies is shown in the table below.

Table 9

Losses on currency exchange adjustments linked to the payment of voluntary contributions expressed in non-dollar currencies

Currency of the contribution	Corresponding United States dollar amount in 2005
Norwegian crown	418 349
British pound	2 671 477
Swedish crown	7 679 179
Danish crown	867 149

84. In the case of a rise in the United States dollar, as in 2005, the time lag between pledges being made and the receipt of their payment is a key factor that generates substantial losses on contributions expressed in non-dollar currencies. The loss of $17 million referred to above was mainly due to external factors (appreciation of the dollar) but was also due to management factors, in particular insufficient follow-up of the payment of voluntary contributions. There was no shared monitoring system made available in a suitable form to all members of staff involved in the management of income (treasury, finance, relationship with donors) that would enable them to be fully aware of the potential financial consequences of any delay.

85. **UNHCR agreed with the Board's recommendation that it ensure thorough and proper monitoring of unpaid pledges, in order to limit delays in payment.**

Segregation of duties

86. Within the Treasury, the "Front Office" was in charge of treasury operations, banking and cash management, authorization of payments, foreign exchange and investments/deposit transactions, etc. There was no real segregation of duties within the front office as the same person, the Senior Finance Assistant, could execute a transaction, confirm it, record it within MSRP and prepare the payment. Furthermore, when the Senior Finance Assistant was absent, the Treasury Assistant performed these tasks.

87. The system did not provide sufficient segregation of the preparation, validation and authorization of replenishment. The segregation of duties was respected for vendor payments but not for replenishment payments. For example, it was possible for the same officer to modify a bank account number, approve the change and then prepare payments on that bank account.

88. UNHCR explained that the future Treasury Information System (TIS) with its enforced approval hierarchies and accounting interfaces with MSRP would ensure complete and accurate transaction recording in compliance with the segregation of duties.

89. **UNHCR agreed with the Board's recommendation that it apply proper segregation of duties between transaction execution, confirmation, recording, reporting and control and for banking management.**

5. Unliquidated obligations

Travel authorizations

90. The obligations outstanding at 31 December 2004 amounted to $81 million, a decrease of 11 per cent over the previous year. The Board's review showed a general improvement in the management of unliquidated obligations as compared to previous years, with the exception of travel authorizations.

91. At year-end, travel authorizations posted as unliquidated obligations represented approximately $3.5 million, or 4.3 per cent of the total amount of unliquidated obligations, and were supported by 6,435 transactions. As at 31 March 2006, only 763 of those transactions were closed. More than 32 per cent of the global amount of transactions were initiated before the end of the first half of 2005. Completed travel was not cleared from the accounts at the end of the year, however. As a result, a significant amount of unliquidated obligations remained in the account at year-end, although the travel had occurred and the expenditures had been disbursed.

92. **The Board *recommends* that UNHCR clear the unliquidated obligations for completed travel in a timely manner.**

93. UNHCR indicated that this issue would be addressed by a travel reform, which would ensure simpler, more accurate and consistent treatment of travel-related payments.

Follow-up of old travel authorizations

94. The Board noted that in spite of the process review launched regularly by the travel unit to clear travel advances still not settled three months after the date of the end of a mission, a large number of old transactions remained uncleared or pending. This was also due to field offices that sent justifications of significant delays. This was contrary to United Nations administrative instruction ST/AI/2000/20 and UNHCR guidelines for travel claims, which provided that travel claims should be submitted within two weeks of the completion of travel.

95. **The Board *recommends* that UNHCR comply with instructions and guidelines relating to the time limit for the settlement of travel claims and recover travel advances in due time through payroll deductions, in line with administrative instruction ST/AI/2000/20 and with its own instructions (IOM/037/Add.1-FOM/037/Add.1/2006 of 6 June 2006).**

6. Expendable and non-expendable property

Headquarters assets

96. Non-expendable property disclosed in note 14 to the financial statements amounted to $372.75 million based on the acquisition value of assets and $101.39 million in respect of their depreciated value.

97. As at 31 March 2006, the number of headquarters assets recorded was 12,863, at a total acquisition value of $14.66 million and a depreciated value of $5.71 million. UNHCR performed a physical verification at the end of 2005 and

noted that it was not possible to locate 2,549 assets with a total acquisition value of $1.4 million and a depreciated value of $127,523.

98. **UNHCR agreed with the Board's recommendation that it maintain an accurate inventory record and perform annual physical verifications.**

7. Write-off of losses of cash, receivables and property

99. UNHCR wrote off $1.18 million in cash, receivables and property in 2005 in accordance with UNHCR financial rules 10.6 and 10.7. Of this total, $0.22 million was written off in respect of unrecoverable balances due from various entities and theft/losses of cash, and $0.96 million with regard to non-expendable property.

Write-offs of losses of cash

100. For the five cases of write-off of cash reported in 2005 the Board noted that the signature of the High Commissioner had been obtained for those exceeding $10,000 in accordance with the UNHCR financial rules, except in one case, for an amount of $12,700.

Write-off of overpayments to staff

101. An amount of $187,648 related to non-recovery of amounts overpaid to or due from a total of 91 ex-staff members at various UNHCR locations. The Board noted that there were 12 out of a sample of 26 cases, amounting to $110,034 (59 per cent of the total), for which UNHCR could not provide evidence of efforts made to recover the overpaid amount.

102. **UNHCR agreed with the Board's recommendation that it fully document efforts to recover amounts due from overpaid staff.**

Write-off of property

103. Write-off of property decided in 2005 covered 89 assets, with a total value of $957,157. In most cases the write-off was for wear and tear (39 per cent), but looting represented the greatest part of the value (67 per cent). The Board noted that not all write-off decisions taken locally had been reported to the headquarters asset management board. That was the case in Sri Lanka, Thailand and Angola.

104. **UNHCR agreed with the Board's recommendation that it improve its procedures in order to obtain accurate reports on property write-offs.** UNHCR reported it had taken action by requesting all offices in the field for regular updates on their local asset management board cases.

8. Ex gratia payments

105. UNHCR financial rule 10.5 defines ex gratia payments as those "where, although no legal liability on UNHCR exists, the moral obligation is such as to make payment desirable in the interest of UNHCR". There were 11 such transactions, amounting to $10,075, in 2005.

9. Implementing partners' expenditure

106. In 2005, UNHCR paid a total of $340 million to its implementing partners. As at 31 December 2005, the balance for which implementing partners had not

provided justification of the proper use of funds amounted to $121 million or 36 per cent of the total funded. For comparative purposes, as at 31 December 2004, $127.8 million (or 34 per cent of the total paid to implementing partners in 2004) had not been reported on and $118.9 million (or 39 per cent of the total paid to implementing partners in 2003) remained outstanding as at 31 December 2005. As at 9 June 2006, the outstanding balance amounted to $8.7 million, which is an evolution similar to that of previous years.

Audit certificates

107. UNHCR requires its implementing partners (total amount of programmes: $784.1 million) to supply audit certificates delivered by external auditing firms on their local operations funded by UNHCR. The certificates are compulsory for partners having projects with an annual aggregate value of $100,000 and above, except for United Nations and related agencies, for which there is direct external audit coverage. In its reports for 2001 and 2002, the Board expressed its concern about the recurrent, unsatisfactorily low percentage of audit certificates received.

108. As at 1 April 2006, UNHCR had received audit certificates for approximately 80 per cent of expenditure incurred by its implementing partners in 2002 and for 79 per cent of expenditure incurred in 2003. The remaining balances for which implementing partners have not complied with UNHCR audit requirements amounted to $66.7 million in 2002 and $68.5 million in 2003.

109. In 2004, UNHCR disbursed a total of $348.6 million to all its implementing partners for the implementation of 1,276 subprojects. As at 15 June 2006, more than one year after the liquidation of 2004 projects, 67.4 per cent of the amount paid to implementing partners was covered by audit certificates, an improvement compared to the previous year (in 2005, for projects implemented in 2003 the coverage rate was 52.7 per cent of the disbursements), but remained under the rate of 68.5 per cent of disbursements covered achieved at the end of January 2004 for projects implemented in 2002. In spite of the application of new rules that were meant to improve the monitoring of expenditure incurred by implementing partners and according to which auditing firms have to be engaged directly by UNHCR, proper audit coverage of expenditure incurred by implementing partners has still not been achieved.

110. **The Board recommends that UNHCR review mechanisms for the audit of expenditure incurred by its implementing partners and assess the efficiency of the new procedures introduced in 2004.**

111. UNHCR indicated that the UNHCR Audit Service of the Office of Internal Oversight Services had conducted a review of UNHCR implementing partners' audit certification of 2004 subprojects and that they would address the concerns raised in the review by the end of 2006.

112. The Board noted weaknesses in the monitoring of audit certificates and found that less information was available during its 2006 audit visit than during the previous years. In particular, owing to poor reporting facilities in MSRP, the following information was not available for 2004: the number of partners and subprojects by category of implementing partner (intergovernmental and United Nations agencies, governmental partner, international and local non-governmental organizations) and the breakdown of disbursements and audit certificates by

category of implementing partner. UNHCR explained that implementing partner categories were currently available in MSRP. However, the audit certificate data had to be manually recorded and owing to higher priorities, the information corresponding to 2004 projects was currently being recorded and thus audit certification by partner category was not yet complete.

113. In its two previous reports,[3] the Board pointed out that the rules for partner audit certification were inadequate to provide assurance about the proper use of funds, because UNHCR did not centrally monitor qualified opinions or disclaimers of opinion issued by external auditors on the financial statements of subprojects. In March 2005, UNHCR indicated that as of 2005, i.e., for audit certificates covering 2004 expenditure, statistics on qualified and negative opinions would be centrally available.

114. At the time of the Board's 2006 audit visit, UNHCR still did not provide any confirmation to that effect. UNHCR explained that, for 2004, sub-agreement data had been uploaded in MSRP. The data was to be verified by a group of headquarters programme assistants. A timetable for the closing of 2004 subprojects and the recording of audit reports would be developed shortly.

115. **The Board recommends that UNHCR enhance the monitoring of audit certificates covering expenditure incurred by its implementing partners and ensure that all appropriate tools (MSRP) are developed promptly.**

116. Regarding amounts paid to implementing partners in 2005 and reported in the financial statements as at 31 December 2005, no audit certificate was available at UNHCR at the time of the Board's audit. In application of new rules on the submission of audit certificates, effective in 2005 for expenditure incurred in 2004, audit certificates are required within six months of the final date for liquidation of commitments, which means that no certificates would be submitted before July 2006. Therefore, at the time the financial statements for 2005 were prepared and signed, UNHCR did not have reasonable assurance on the proper use of funds disbursed to implementing partners.

117. UNHCR believed that the current rule requiring production of the audit certification for implementing partners "within six months of the final date for liquidation of commitments" could not be amended to obtain it before the finalization of the financial statements. In the opinion of UNHCR, reviewing the rule was not realistic as UNHCR usually closed its accounts by March of each year, while the final subproject monitoring reports are usually received by mid-February from the implementing partners in the field.

118. **The Board recommends that UNHCR review the timetable for the submission of audit certificates, in order to secure reasonable assurance on the reported use of funds by implementing partners prior to the final audit of its financial statements and to disclose any relevant concerns regarding this usage in the notes to the financial statements.**

119. UNHCR indicated that, currently, audit certificates should be submitted within six months of the final date for liquidation of commitments. Therefore, for most

[3] *Official Records of the General Assembly, Fifty-eighth Session, Supplement No. 5E* (A/58/Add.5) and *Official Records of the General Assembly, Fifty-ninth Session, Supplement No. 5E* (A/59/5/Add.5).

subprojects, audit certificates should be received by the end of July each year. However, UNHCR agreed to initiate a review of the existing procedures with a view to improving its rules to enable it to analyse in a more timely manner the subproject audit certificates and any impact they might have on the internal controls of the organization and the quality of the spending of funds.

10. Project personnel

120. UNHCR had hired project staff either through implementing partners it funded for tasks normally done by UNHCR staff, or directly by signing irregular service contracts, normally meant for procuring specific services, to carry out staff or implementing-partner functions. In 2002, the Board had noted that UNHCR employed, beyond its staffing table of 5,505 posts, some 1,099 project staff members as at 31 December 2001.[5]

121. In September 2001, UNHCR issued instructions (IOM/81/2001-FOM/74/2001) that all project staff arrangements should be phased out by 31 December 2004. For functions under direct UNHCR supervision, staff should be recruited under the United Nations Staff Rules and Regulations against a post on the official UNHCR staffing table or under a fixed-term contract not exceeding 364 days. In its 2003 report[6] the Board recommended that UNHCR complete the phasing out of project staff as scheduled, while ensuring through close monitoring that no such irregular arrangements were again developed. As of May 2006, the recommendation was not fully implemented.

122. For two of the deployment schemes in the event of emergency ("surge" and "resettlement"), UNHCR has signed agreements with two non-governmental organizations, which maintain a recruitment roster of individuals available for rapid mobilization and deployment and recruit them when requested to do so by UNHCR offices. UNHCR signs a sub-agreement with the non-governmental organizations for each such deployment. Staff recruited under such agreements perform functions similar to those normally done by UNHCR regular staff members and therefore can be seen as project staff although UNHCR considers these two deployment schemes as "rapid deployment schemes [providing] additional workforces [that have] clear terms of reference". Beyond their functional merits, these arrangements do not comply with the staff policy, as already mentioned in the internal audit report of 5 July 2001 and by the Board of Auditors.

123. **UNHCR agreed with the Board's reiterated recommendation that it review the matter of project personnel arrangements and issue an instruction to ensure the compliance of the deployment schemes with the above-mentioned instruction on staff employment.**

11. Division of External Relations

124. UNHCR depends on voluntary contributions for 98 per cent of its resources. The Board examined how the UNHCR Division of External Relations, in charge of

[5] Not including United Nations Volunteers. There were 440 United Nations Volunteers as at 15 June 2005.

[6] *Official Records of the General Assembly, Fifty-eighth Session, Supplement No. 5* (A/58/5/Add.5), chap. II, para. 82.

donor mobilization, managed fund-raising activities. The Board's main findings were that UNHCR should:

(a) Define its priorities in order to ensure that sufficient resources are devoted to income-generating activities;

(b) Enhance the definition and the monitoring of performance indicators for the Division;

(c) Evaluate the impact of its fund-raising tools;

(d) Monitor field offices' activities in this area;

(e) Pursue its efforts to increase the portion of unearmarked contributions in its total resources; and

(f) Refrain from signing agreements that are not in compliance with United Nations rules for staff, suppliers and audit arrangements.

125. The main role of the Division is to mobilize public, political and financial support for the work of the organization. In accordance with chapter 2, paragraph 6.1.3 of the UNHCR Manual, the Division of External Relations seeks to establish and maintain effective means of communication for the Office as a whole with its external interlocutors: United Nations agencies, members of the Executive Committee and observers of the Standing Committee, international and inter-governmental organizations, public donors, the private sector (individuals, corporations and foundations), the media, non-governmental organizations, academic and research institutions, and the public at large. The Division reports directly to the Deputy High Commissioner.

126. Public education and awareness-raising activities include four main pillars: World Refugee Day, the Goodwill Ambassador Programme, the Nansen Refugee Award and the Youth Outreach Programme. The Division of External Relations is also in charge of the provision of mass information to refugee/returnee populations; the management, preservation and reproduction of UNHCR records and archives; and the provision of visibility items for field operations.

127. To carry out these functions, the Division was allocated a total budget of $14.5 million for 2005 and it employed 107 staff members (50 Professional and above, 50 General Service and 7 Junior Professional Officers), out of a total of 120 authorized posts.

128. The overall performance of the Division in respect of fund-raising activities (Governments and the private sector) is analysed in the table below:

Table 10
Fund-raising ratios

	2001	2002	2003	2004	2005
A Funding target[a] (millions of US$)	1 015.5	1 057.0	1 166.9	1 232.9	1 359.0
B Government contributions (millions of US$)	762.5	795.4	909.7	936.0	957.8
C Private sector (millions of US$)	16.7	18.7	19.2	26.3	34.5
D Contributions in kind (millions of US$)	7.7	6.0	6.8	13.2	NA
E = B+C+D Total voluntary contributions (millions of US$)	**779.2**	**815.8**	**928.9**	**962.3**	**992.3**
Total target (E/A), percentage	77	78	80	79	73
F Persons of concern (millions)	22	20.0	20.9	17.1	19.5
G Staffing, Division of External Relations (actual)	111	110	106	97	107
H Staffing, DRRM (actual)	29	26	25	22	28
I Staffing, PSPA (actual)	21	21	19	15	12
Contributions persons of concern (US$/F) F	35	41	44	56	51
Government contributions/DRRM staff (millions of US$) B/H	26	31	36	43	34
Private contributions/PSPA staff (millions of US$)	0.80	0.89	1.01	1.75	2.8
Volume of contributions/Division of External Relations staff (millions of US$)	7.09	7.46	8.83	10.06	9.06
Voluntary contributions/DRRM+PSPA staff (millions of US$)	15.74	17.45	21.27	26.36	24.48

Note: DRRM, Donor Relations and Resource Mobilization Service; PSPA, Private Sector and Public Affairs Service.

[a] Includes supplementary programmes.

129. The performance of the Division, as measured by the amount of contributions obtained per staff employed, has improved over the years.

Vacant posts

130. Within the Division, the Private Sector and Public Affairs Service had a vacancy rate of 21 per cent and faced a difficult situation, considering the critical importance of fund-raising activities. The Division of External Relations explained that because of the specialized skills and knowledge required for this unit and because personnel with such qualifications, classified as "expert", could not be easily found in the existing workforce within the organization, an extra effort was required to identify a suitable candidate (often from external candidates). This required a much longer process, four to five months instead of three to four months,

attributed to the current human resources policies (for example, all internal General Service candidates need to be reviewed first, before external recruitment was initiated). It presented a risk of missed funding opportunities for UNHCR.

131. **The Board recommends that UNHCR take all appropriate measures to fill vacant posts promptly.**

Financial position

132. Funds from the private sector increased by 107 per cent between 2001 and 2005, from $16.7 million to $34.5 million, but in the meantime their proportion remained constant, representing only 2 to 3 per cent of total contributions paid to UNHCR. With a target of $32 million (including tsunami income) from private donors in 2005 (out of expected contributions amounting to $1.36 billion), the trend did not change in 2005.

Budget

133. A total of $9.2 million, excluding staff costs, was allocated to the Division of External Relations in 2005. Since 2001, "project" expenditure has represented some 80 per cent of annual expenditure. "Projects" encompass the main activity areas of the Division of External Relations outlined above. Overall, expenditure increased by 51 per cent between 2001 and 2004, faster for projects (54 per cent) than for section costs (42 per cent). However, that trend was reversed in 2005, with obligation levels ($9.2 million) significantly below the value of 2004 expenditure ($10.5 million).

134. **The Board recommends that UNHCR review its priorities in order to ensure that sufficient resources are devoted to income-generating activities, with a view to increasing the fund-raising income.**

Fund-raising mandate

135. Fund-raising is an essential part of UNHCR activities. It derives from the UNHCR basic texts that it has the same importance, as a legislative mandate, as protection and assistance,[7] and should have been treated as such.

136. In particular, it should have been afforded the same treatment and presentation given to protection and assistance in the medium-term plan, as well as in the United Nations biennial programme budget, and the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation (ST/SGB/2000/8) should have been abided by. These regulations and rules continue to apply, mutatis mutandis, to the "biennial programme plan" which substitutes for the medium-term plan on a trial basis as the principal policy guideline of the United Nations.

137. Based on the above, fund-raising costs are not operational or support costs, but "administrative expenditures relating to the functioning of the Office of the High Commissioner", as stated in article 20 of the statute of UNHCR.

138. **UNHCR agreed with the Board's recommendation that it position and manage its fund-raising activities on a par with its other legislative mandates.**

[7] See General Assembly resolutions 319 (IV) (para. 2 and annex); 428 (V) and its annex (statute of UNHCR); 832 (IX); and 46/182, annex (paras. 31 and 32).

Performance management

139. There was no "workplan" as such in official use within the Division of External Relations. The Division used a variety of documents, of a more or less informal nature, that had become more homogeneous and formal from year to year since 2003.

140. For 2004, a table showed the allocation of responsibilities within the Division, by way of columns dedicated to strategic goals, objectives, deliverables/key measurable indicators and responsible services or units. But two basic elements were missing: a time frame and quantitative targets for the expected accomplishments. A review of the 58 indicators presented showed that 11 of them (+19 per cent) were more indicators of foreseen UNHCR activity than of impact on the targets. Out of the other 47 indicators, 14 (24 per cent) were measurable; for 14 others (24 per cent), the performance could be checked but not measured; and the last 19 (33 per cent) were not measurable.

141. In March-April 2005, "objective-setting matrixes" were produced by each administrative unit, using a common format and aiming at linking for 2006 the objectives of each unit with a number of outputs, key indicators, assumptions and constraints, and a time frame.

142. The Division of External Relations had no performance report. The report of the Secretary-General on programme performance of the United Nations for the biennium 2002-2003, only referred to a high level of output achievement (98 per cent) for UNHCR globally (A/59/69, Part two, sect. 23).

143. The analysis of proposed indicators showed that within the Division of External Relations, as well as within the whole of UNHCR, there was room for their improvement. They could be enhanced in terms of significance (impact on the targeted partners or audience rather than on UNHCR output), time line of the expected accomplishments in a predefined quantitative range (during and after the period concerned) and clearly defined targets to be monitored.

144. **The Board recommends that UNHCR enhance the performance management tools of the Division of External Relations.**

Strengthening governmental donors' contributions

145. UNHCR has a concentrated number of donors: three donors have been providing 50 per cent of the income from Governments; eight donors, 80 per cent; and 12 donors, 90 per cent. Since 2003, the Division of External Relations has defined the following objectives, described in its various guidelines and other internal documents: to strengthen relations with the 10 top donors; to widen the donor base to reduce excessive dependency; to seek complementary sources of funding and develop inter-agency process and appeal; and to increase predictable, flexible, early and full funding of the Executive Committee-approved budget.

146. The Division of External Relations has produced different tools to sensitize the staff to governmental fund-raising issues. A guide for donors on contributions in kind was published in October 2000 and sent to concerned bureaux during emergencies.

147. A guide for field offices on donor relations and resource mobilization issued in July 2003 is the only reference tool available and has been widely distributed. In

2005, a strategic planning workbook was presented to Senior Management Committee members at a meeting of regional representatives in Geneva and to the staff during visits to the field and to donor countries. The Division of External Relations was unable to measure use of the handbook and its impact on the staff's fund-raising knowledge.

148. **UNHCR agreed with the Board's recommendation that it evaluate the impact of its fund-raising tools.**

149. The amount of governmental contributions increased by 36 per cent between 2000 and 2004. The objective of strengthening relations with top donors has been implemented with regard to European institutions and Member States, which have increased their contributions. The objective of widening the donor base was achieved. The pledging conference mobilized a record of $317 million from 32 donors for UNHCR operations in 2004 and $405.4 million from 48 donors in 2005. The Board also noted improvements in the timing of pledges (19 per cent of the total budget was pledged in January in 2000, 38 per cent in 2005) and in the amount of contributions announced before the start of the budget year: $168 million in 2000, $358 million in 2004 and $354 million in 2005.

150. The Division of External Relations organized regular contacts, consultations and briefings with donors, aimed at keeping top donors involved and widening the donor base. Specific efforts were made in 2003 and 2004 to reduce the gap between actual and potential contributions by approaching Governments that were more likely to improve their contribution. In 2005, UNHCR identified countries to be targeted to increase contributions in the coming years.

Earmarked contributions

151. Increasing earmarked contributions over the years have been the result of real zero growth rate budgets. Such contributions entail the risk of donor-driven projects and activities and constitute a threat to organizations' mandates. At 18 per cent, the ratio of unearmarked contributions to total contributions remained in 2004 under the objective of 25 per cent of total contributions, but the objective was exceeded in 2005.

152. **The Board recommends that UNHCR pursue its efforts to increase the portion of unearmarked contributions in its funding.**

The Global Appeal

153. One of the main tools used with donors is the Global Appeal. The global report sent to donors annually on the overall activities of UNHCR uses the same frame as the global appeal. The Board reviewed all the production process and its consistency with the consolidated inter-agency appeal process without noting any discrepancy.

154. The Division of External Relations had no data on field external/internal distribution of the reports, beyond feedback on shortage or excess of copies. The Electronic Publishing Unit measured access on the website. The figures were 39,629 visits for the 2004 Global Report and 19,347 for the 2005 Global Appeal. As the interface has recently been modified, the Unit could not follow the trend for previous years.

155. **UNHCR agreed with the Board's recommendation that it track more accurately the distribution of its reports or electronic access to its reports in the field and through the Electronic Publishing Unit.**

Fund-raising activities of field offices

156. The guide on donor relations and resource mobilization underlines the role of field offices in promoting donor relations, but the Division of External Relations did not monitor systematically field office fund-raising. It had no statistics such as on donor briefings organized at the field level.

157. This led to the issuance by the Executive Office in November 2005 of an inter-office memorandum specifying reporting requirements for field offices, while the Division of External Relations has encouraged field offices to undertake fund-raising vis-à-vis several sources (the private sector, non-governmental organizations, governmental donor embassies).

158. **UNHCR agreed with the Board's recommendation that it improve its monitoring of the fund-raising activities and outcomes of the field offices.**

Donor agreements/reporting

159. Agreements with donors and the ensuing reporting were not harmonized for all donors. Some Governments have signed bilateral agreements with UNHCR, which provide a global frame for funding and reporting, but others rely only on the Global Appeal and the Global Report. Some donors also asked for individual submission agreements, which specify additional funding and reporting requirements. The Board reviewed all the global agreements and found several differences.

160. Their template varied significantly from one country to another with regard to duration, accuracy of donors' commitment and of the description of the UNHCR mandate and objectives, the level of reporting requirements and specific requirements, which entailed cumbersome and time-consuming monitoring and reporting work.

161. Some agreements included clauses or objectives likely to contravene United Nations rules. For example, the agreement with the United States of America required UNHCR to increase the percentage of its American staff to 13 per cent of all Professional staff and to provide equitable access to procurement opportunities for American suppliers. UNHCR has signed a similar agreement with Denmark. Such clauses are contrary to Article 101 of the Charter of the United Nations, United Nations Financial Regulation 3.11 and article 3.1 of the Financial Rules for Voluntary Funds administered by the High Commissioner for Refugees.

162. The Financial Administration Framework Agreement of 28 April 2003 between the European Union and the United Nations Secretariat contains a verification clause in accordance with which the Commission may perform on-site visits, receive all relevant financial information and seek clarification, including by the verification of documents, at UNHCR and for other funds and programmes concerned by the Financial Administration Framework Agreement. This clause raises the risk of a breach of the United Nations single audit principle, as reaffirmed over the years by the Secretary-General, the General Assembly and the Panel of External Auditors of the United Nations, leading to costly and cumbersome duplication of audits.

163. **The Board recommends that UNHCR adopt a basic template for global agreements with donors and refrain from signing agreements that are not in compliance with United Nations rules for staff, suppliers and audit arrangements.**

Private-sector fund-raising

164. The Senior Management Committee approved the initial private-sector fund-raising strategy in 2002. The Private Sector and Public Affairs Service developed a business plan but it was not formerly adopted. The strategy was discussed during the most recent retreat, in July 2005, of the SMC, which set a target that should be an increase to between 10 and 20 per cent of the UNHCR budget in five years' time (i.e. between $100 million and $200 million) of funds from the private sector, ideally sustainable resources from individuals rather than corporations.

165. The 2005 fund-raising was more successful than anticipated, reaching $32 million compared to the initial target of $23 million and a 5.2 return on investment ratio compared to an objective of 4.

166. The 2006 budget for the Private Sector and Public Affairs Service decreased to $3.6 million, compared to the $6.1 million spent in 2004. This runs contrary to the strategy referred to above and presents the risk of further jeopardizing the UNHCR share of private-sector fund-raising.

167. For comparative purposes, in 2004, UNICEF had 216 staff members dedicated to fund-raising, not including the staff of 36 national committees, compared to 16 at UNHCR, and that fund-raising provided 26 per cent of its 2004 budget, compared to the 1.9 per cent that fund-raising provided to the UNHCR budget. UNICEF fund-raisers also rely on a dedicated "investment" fund, which reinvests a share of the money raised in private-sector fund-raising activities. UNHCR has been considering establishing such a fund-raising development programme, through an income growth fund mechanism, which was not yet in place at the time of the Board's audit (November 2005).

Table 11
Comparison of UNICEF and UNHCR private-sector fund-raising activities

	2004	
	UNHCR	*UNICEF*
Private-sector fund-raising staff	16	216
Total staff	6 885	6 397
Portion of staff dedicated to fund-raising	0.2%	3.4%
Net operating private-sector fund-raising income	20	509
Ratio of funds raised per staff post (million $)	1.25	2.38
Budget in private-sector fund-raising operating expenses	5.3	18.6
Private-sector fund-raising "investment" funds	0	14.2
Total private-sector fund-raising expenditure	5.3	33.8
Ratio of return on investment	3.77	14.5
Total expenditure (million $)	1 032	1 969

	2004	
	UNHCR	UNICEF
Portion of fund-raising in global budget	1.9%	26%
Goodwill Ambassadors		
International	5	27
Regional		4
National		194
Total	5	225
National Associations	6	37

Source: UNHCR Division of External Relations, UNICEF website.

168. **The Board recommends that UNHCR allocate fund-raising means in line with its objectives, within a consistent, multi-year fund-raising plan.**

Other external relations activities

(a) Goodwill Ambassadors

169. UNHCR recently re-entered the Goodwill Ambassador arena. Today, five UNHCR Goodwill Ambassadors with very different professional and personal backgrounds contribute their talents to advocate for refugees: Barbara Hendricks (designated in 1987), Adel Imam (2000), Angelina Jolie (2001), Giorgio Armani (2002) and Julien Clerc (2003).

170. In comparison, UNICEF relies on 27 international ambassadors, 4 regional ambassadors and 194 national ambassadors in 60 countries, while the Secretary-General has sometimes called upon former Heads of State as his representatives.

(b) Nansen Award

171. Formerly known as the Nansen Medal, this award, created in 1954, was named after the Norwegian Arctic explorer Fridtjof Nansen, appointed in 1921 by the League of Nations to be the very first High Commissioner for Refugees. The Award consists of a medal and of a $100,000 prize since 1979 funded under the Annual Budget. It is handed out by a Committee chaired by the High Commissioner and composed of individuals designated by Governments and international organizations yearly to a person or group for outstanding services in supporting refugee causes. The UNHCR management explained that the primary target group was not the general public but the stakeholders, who are also very important to UNHCR ability to continue to operate. The return on investment appears to be limited, in fund-raising impact terms, owing to limited media exposure.

(c) World Refugee Day

172. The Division of External Relations tries to evaluate the impact of World Refugee Day by evaluating the financial value of all television spots concerning World Refugee Day broadcast around the world in 2004. It represented the equivalent of $1.56 million. As $0.3 million were invested, the return on investment

would have been 5 to 1 for the media coverage of the event. But no major countries, apart from Australia and Italy, were listed by the Division, which clearly impeded the impact of the media coverage for fund-raising, and UNHCR had no data on the actual fund-raising impact, if any.

(d) The State of the World's Refugees

173. *The State of the World's Refugees* was described in chapter 2 of the UNHCR Manual as "one of UNHCR's main flagship publications", to be published once every two years. However, the previous edition was published in 2000, while the latest edition (a project that started at the end of 2004) was published in April 2006.

174. **The Board recommends that UNHCR enhance its analysis of the objectives and resources for activities such as the Goodwill Ambassadors, the Nansen Award, World Refugee Day and *The State of the World's Refugees*, in terms of public awareness and expected fund-raising performance.**

12. UNHCR Internal Audit Service

175. The UNHCR Audit Service of the Office of Internal Oversight Services was established in 1998 as a dedicated internal audit service for UNHCR, reporting directly to the Under-Secretary-General, Office of Internal Oversight Services, on the basis of article 12 of the UNHCR Financial Rules, which states: "All financial transactions and related activities covered by these rules shall be subject to audit by the UNHCR Audit Service of OIOS". From 2003 until the end of 2005, the UNHCR Audit Service formed part of the Internal Audit Division II of the Office of Internal Oversight Services.

176. The UNHCR Audit Service carried out a self-study for quality assessment in August-September 2005 to determine its level of compliance with the international standards. The self-assessment was based on guidelines and procedures recommended by The Institute of Internal Auditors in its *Quality Assessment Manual* (4th edition, 2002), with independent validation. An external team from UNICEF, led by the Director of the UNICEF Office of Internal Audit, conducted the independent validation of this self-assessment from 31 October to 3 November 2005. It was able to express an opinion on and validate the work done and the conclusions reached by the team conducting the self-assessment.

Quality self-assessment

177. The self-assessment team concluded that, overall, the UNHCR Audit Service of the Office of Internal Oversight Services "generally complies"[8] with the Institute of Internal Auditors Standards and with most of the individual series within those Standards. For those series of the Standards where there was judged to be "partial compliance" the self-assessment team concluded that (a) there still was not a significant impairment of the UNHCR Audit Service's "ability to discharge its responsibilities" and (b) the UNHCR Audit Service could continue to use in its reports the statement that the underlying audits were conducted in accordance with the Institute of Internal Auditors Standards. Although the opinion was that the UNHCR Audit Service generally complied with the Institute of Internal Auditors Standards, remedial actions were required in some areas.

[8] Quality self-assessment of the UNHCR Audit Service, 21 December 2005.

178. **The Board recommends that the UNHCR Audit Service of the Office of Internal Oversight Services implement all the recommendations contained in its quality self-assessment report.**

Staffing issues

179. The UNHCR Audit Service had no detailed staffing analysis, assessment of staffing needs or determination of the adequate level of human resources required for the performance of internal audit services.

180. In his report on experiences learned from the use of resident auditors at peacekeeping missions (A/55/735), the Secretary-General stated that to ensure adequate internal audit coverage of peacekeeping mission operations, the Office of Internal Oversight Services had recommended that a resident auditor at the P-4 or P-3 level be assigned for each $100 million of annual budgeted expenditure and also, for those missions with annual budget exceeding $200 million, that an auditing assistant at the G-6 or G-7 level be assigned.

181. The Board is of the view that the number of auditors per $100 million of budgeted expenditure is only one indicator to be used in the allocation of resources. This indicator must be refined after consideration of factors such as risk and complexity of operations.

182. However, at the time the memorandum of understanding between the Office of Internal Oversight Services and UNHCR was signed, UNHCR annual expenditure amounted to $801 million (see the financial statements for 2001), compared to $1,144 million for 2005, a 42 per cent increase. Despite this significant evolution, provisions of the memorandum of understanding relating to the level of resources required in order to provide for adequate audit coverage have not been reviewed since 2001.

183. **The Board recommends that UNHCR, in conjunction with the Office of Internal Oversight Services, refine its basis for allocating resources for the audit of its missions.**

Resources management

184. The Board reviewed compliance with the Institute of Internal Auditors Standard 2030 "Resource management": "The chief audit executive should ensure that internal audit resources are appropriate, sufficient and effectively deployed to achieve the approved plan".

(a) Completion of audit plans

185. Compared to previous years, adjustments made to the 2005 audit plans, in terms of days cancelled and added, were significant: on the basis of an initial total of 1,585 days, 27 per cent of budgeted days were postponed or cancelled, while additional reviews representing a total of 18 per cent of the budgeted days were conducted. In 2004, cancellations and additions had each represented 5 per cent of the budgeted days, 7 per cent in 2003. Overall, out of a total of 41 assignments planned in 2005, in accordance with the approved audit plan, a total of 36 were expected to have been conducted or to be in progress by the end of the year, including 8 audits not planned initially (representing 285 auditor-days), while 14 assignments had to be cancelled or postponed (representing 430 auditor-days). It

was also necessary to increase the budget for some of the audits conducted, which led to a total of 1,527 auditor-days for 2005 (or 96 per cent of the original budget).

(b) Available resources (compliance with the memorandum of understanding)

186. In paragraph 13 of the memorandum of understanding, UNHCR and the Office of Internal Oversight Services agreed that an adequate audit coverage of the current activities of UNHCR required funds sufficient to cover the cost of at least 15 posts (1 D-1, 1 P-5, 5 P-4, 5 P-2/3, 3 General Service). Two resident auditors were subsequently added, equivalent to one position (Afghanistan/Pakistan and the Sudan/Burundi).[9] However, the Board noted that, according to the staff list provided by the UNHCR Audit Service, the actual staffing of the section was not in line with the memorandum of understanding and the equivalent of two and a half posts were not filled.

187. The Board noted that the Chief of Service, being simultaneously the Director of Internal Audit Division II, dedicated only half of his time to the UNHCR Audit Service, while fully funded by UNHCR. The UNHCR Audit Service indicated that that was done at the request of the previous Under-Secretary-General, Office of Internal Oversight Services, and was initially anticipated to last for only a short period. Unfortunately, owing to unforeseen staffing/budgeting problems in New York, the situation became protracted. To compensate for that, staff members from other sections in Internal Audit Division II had been allocated to UNHCR audits, including a senior auditor at the P-5 level and auditors at the P-4 and P-2/3 levels.

188. **The UNHCR Audit Service of the Office of Internal Oversight Services agreed with the Board's recommendation that it ensure that resources funded by UNHCR are actually available and allocated to the provision of internal audit services to UNHCR, in compliance with the memorandum of understanding signed in 2001.**

189. One P-4 (Geneva) and one P-3 (Nairobi) posts funded by UNHCR were not filled. The UNHCR Audit Service of the Office of Internal Oversight Services explained that the vacant posts had not been filled in a timely manner, mainly because of the constraints implied by the United Nations recruitment and promotion system. It planned to ensure further, within the constraints of the United Nations recruitment process, that posts are filled in a timely manner.

Information and communication technology audit capabilities

190. In paragraph 263 of its 2004 report,[10] the Board recommended that the Office of Internal Oversight Services ensure that it obtain the required resources to effectively perform information and communication technology audits. The UNHCR Audit Service of the Office of Internal Oversight Services had two auditors with information technology capabilities (Certified Information Systems Auditors). Two

[9] The UNHCR Audit Service of the Office of Internal Oversight Services indicated that on a continuous basis there was only one resident auditor at a time, since the Afghanistan/Pakistan post and the Sudan/Burundi post have not been funded in parallel. Therefore, they were not funded for 24 months, but for a total of 12 months.

[10] *Official Records of the General Assembly, Fifty-ninth Session, Supplement No. 5* (A/59/5), chap. II.

others, assigned from Internal Audit Division II, were periodically involved in information and communication technology audits for UNHCR.

191. The UNHCR Audit Service was completing its information and communication technology audit strategy and planned to re-evaluate information and communication technology audit requirements. The UNHCR Audit Service indicated that specialist skills (information and communication technology or other skills) would be taken into consideration in future recruitment decisions.

Risk assessment

192. The Institute of Internal Auditors Standard 2010 states: "the internal audit activity's plan of engagements should be based on a risk assessment, undertaken at least annually. The input of senior management and the board should be considered in this process." According to the audit manual developed by the UNHCR Audit Service, "UNHCR internal audit activities shall be carried out according to annual and medium-term audit plans to be prepared by the Chief of Service and other appropriate staff. These audit plans should reflect the UNHCR Audit Service general audit strategy and objectives for the period involved. The plan should be risk-based, with priority given to audit subjects classified as high-risk." At the time the self-assessment was conducted, the UNHCR Audit Service risk-analysis was based on the "UNHCR audit cycle" for field operations, and on the "UNHCR audit strategy" for headquarters. In June 2006, the UNHCR Audit Service reported that a risk assessment was in progress.

193. The review of UNHCR operations and the selection of field operations and headquarters departments/topics to be audited are determined on the basis of the assumption that higher value, complex and emergency operations pose the highest risks. According to "UNHCR, annual planning is established by considering not only the financial volumes at stake, but also the ratings of previous audits (average, below average etc.), the working environment, the visibility of the operations, changes in management, management information and audit findings by other oversight bodies."

194. **The UNHCR Audit Service of the Office of Internal Oversight Services agreed with the Board's recommendation that it document its risk-assessment framework.**

195. However, notwithstanding criteria actually considered to decide on the review of UNHCR operations, annual audit plans were not backed by a documented risk-analysis. The audit cycle aimed primarily at managing audit activities with limited resources, while not compromising the quality and scope of the audit work and providing adequate audit coverage. Considering financial volumes at stake as one of the main criteria for evaluating risks,[11] it provides limited guidance on how to conduct the risk-analysis and cannot be seen as a risk assessment per se, in line with the Institute of Internal Auditors requirements.

[11] *"As a rule, the available audit resources will be concentrated on those programmes which absorb the bulk of UNHCR resources. This approach follows materiality aspects and aims at giving UNHCR management reasonable assurance on its financially significant programmes. The goal of such an audit approach would not be to cover as many country programmes as possible, but to cover as much of the financial volume as possible."* (Source: UNHCR Audit Service of the Office of Internal Oversight Services, "The UNHCR internal audit cycle", Rev. July 2002, para. 4).

196. The risk-management framework had also to be developed. With the assistance of a consultant, who agreed to provide pro bono services and the UNHCR Audit Service, UNHCR has been working since 2004 towards a systematic approach to identify, assess and understand risks. As of April 2006, the project was still in progress. In addition, at the time of our review, the UNHCR Audit Service was working on the development of the UNHCR risk profile, in conjunction with a larger, Office of Internal Oversight Services high-level risk-assessment exercise, for the 2007 audit plan.

Delays in the issuance of audit reports

197. In paragraph 267 of its 2004 report,[12] the Board recommended that the Office of Internal Oversight Services address the causes of delays in reporting its audit results in order to ensure the issuance of reports in a timely manner. Despite some progress, the UNHCR Audit Service of the Office of Internal Oversight Services could further implement that recommendation.

198. Paragraph 10 of the memorandum of understanding concluded with UNHCR for the provision of internal audit services states that the UNHCR Audit Service will endeavour to submit, within four months from completion of the audit fieldwork, a final audit report to UNHCR senior management. In 2005, the average delay between the end of fieldwork and the issuance of a report was 105 calendar days, against 183 days in 2000, 142 days in 2002 and 112 days in 2004. Overall, the UNHCR Audit Service was below the aforementioned four-month target.

199. For benchmarking purposes, current and common practice is an average of 30 calendar days from completion of field work to issuance of the final audit report.[13] The delays therefore often remained long, despite significant efforts.

200. **The UNHCR Audit Service of the Office of Internal Oversight Services agreed with the Board's recommendation that it further reduce the average time between the end of fieldwork and the issuance of the final audit report.**

Language of reporting

201. The Institute of Internal Auditors Standard 2400 states: "Internal auditors should communicate the engagement results." In 2005, the UNHCR Audit Service of the Office of Internal Oversight Services reviewed UNHCR field operations in 26 countries, including 8 French-speaking countries. French is one of the two working languages of the United Nations. The UNHCR Audit Service has not so far considered providing UNHCR with reports in French, even when French is the official or commonly-spoken language of the audited UNHCR office. This may hinder understanding of the report and the dissemination of best practices and recommendations made by the UNHCR Audit Service.

202. The UNHCR Audit Service partially agreed and planned to provide in French the summaries of those audit reports dealing with UNHCR operations in French-speaking countries. However, it does not have the translation skills or resources to translate complete audit reports.

[12] *Official Records of the General Assembly, Fifty-ninth Session, Supplement No. 5* (A/59/5), chap. II.

[13] Source: Global Auditing Information Network maintained by the Institute of Internal Auditors.

203. The Board recommends that, where appropriate, the Office of Internal Oversight Services provide its reports in both the working languages of the United Nations.

13. Information and communication technology fraud prevention and management

204. The Board reviewed information and communication technology fraud prevention and management at UNHCR and noted some shortcomings. While agreeing with some of the Board's recommendations, UNHCR also indicated that in view of the current funding restrictions and the "no-staff-growth" policy, it was envisaged that it would not be realistic for the recommendations to be implemented before the end of 2007 and then on the condition that its information and communication technology governance board provided the relevant approvals. However, until then, UNHCR anticipated that major risks for critical systems would be kept under control.

Policies and compliance

205. UNHCR accepts that the Secretary-General's bulletin on use of information and communication technology resources and data (ST/SGB/2004/15) and other policies may not be updated fast enough to keep up with emerging information and communication technology risks and new forms of fraud, such as "phishing", a scam to steal valuable information such as credit card numbers, social security numbers, log-ins and passwords targeting organizations through their staff.

206. **The Board recommends that UNHCR review its security policies every year to determine if they continue to address risks properly.**

207. UNHCR reported that it would develop a formally documented information security policy.

208. UNHCR also stated that it did not have policies concerning the classification of documents. This is not compliant with the requirements of International Standards Organization (ISO) standard 17799, section 7. Consisting of 11 sections, ISO standard 17799 has been adopted as an international standard for a code of practice for the management of information security, although it has not yet been adopted by the United Nations. While not mandatory, the implications of not adopting this standard are that UNHCR may be failing to protect its information assets adequately.

209. **The Board recommends that UNHCR develop policies concerning the classification of documents and/or data, including the related access rights.**

210. Responsibility for validating the credentials and trustworthiness of people before granting them access to networks and systems rests with the hiring manager. There is no approach other than following up the three referees nominated by candidates for a staff position and nothing is done specifically with reference to the engagement of interns, consultants and contractors. This practice appears to apply to individuals granted extensive rights, such as those of creating accounts and assigning access rights to others.

211. **UNHCR agreed with the Board's recommendation that it implement stronger procedures to validate credentials, including for non-staff, particularly**

for individuals granted privileged access rights (database and systems administrators, and other types of superuser).

212. UNHCR indicated that it had commenced implementing a programme whereby all technical staff with high-level privileges with regard to production systems were briefed by the Inspector General's Office and signed a specific oath of confidentiality, supplementary to the standard contract which all staff signed when they join the United Nations. UNHCR also reported that for non-staff, the issue would be addressed in the new information security policy.

Building protective features into computer systems

213. UNHCR applies four sets of security practices for different classes of applications: MSRP (PeopleSoft), field applications, personal computer applications and mainframe applications. UNHCR has taken several steps to ensure applications are designed and managed to protect the security and confidentiality of data.

214. **UNHCR agreed with the Board's recommendation that it enhance independent validation of security practices for its applications.**

215. UNHCR has a security administration function in the Business Solutions Services to grant access to applications and their data but there are no documented practices for the segregation of duties for identity management.

216. **UNHCR agreed with the Board's recommendation that it adopt a policy concerning all aspects of identity management (who can request an identification, definition of what services and data a person can access, exception management, changes in personnel, cancellation of access rights).**

217. Access to systems is controlled through a combination of user name and password. Despite the ready availability of keystroke loggers and other forms of spy ware, UNHCR has not yet considered alternatives to authenticate system users and did not enforce password maintenance rules owing to user resistance, except for MSRP. UNHCR considered that it followed industry practices appropriate to the assessed level of risks.

218. UNHCR did not conduct tests with password-breaking software. While it recognized that authentication measures other than passwords involved additional cost, such tests could give UNHCR an indication of the current trustworthiness of their current practices.

219. In the absence of proper checks on password sharing and disclosure, there was no factual knowledge of the extent of the problem, although UNHCR admitted that the writing down of passwords continues to be practised.

220. **The Board recommends that UNHCR, together with other United Nations organizations, conduct tests with password-breaking software in the immediate future to determine if reliance on passwords provides an adequate level of security.**

221. UNHCR did not provide reports indicating that formal tests have been conducted to match available access rights with the actual persons who should be authorized, although the Controller requested that this should be done. It is therefore not clear what is the extent of dormant accounts or that the access rights of individuals who have left the organization have been duly terminated. UNHCR

planned to strengthen the mechanism for recording the assignment of security roles within major systems. For applications developed or customized outside the organization, UNHCR stated that the integrity of access to functionality or data was not tested.

222. **UNHCR agreed with the Board's recommendation that it test the integrity of access to functionality or data in all applications developed or customized outside the organization.**

14. Tsunami relief-related operations

223. On 26 December 2004, a 9.0 magnitude undersea earthquake occurred off the west coast of the northern Indonesian island of Sumatra. The earthquake initiated a set of massive tsunamis, up to 10 metres in height, which subsequently devastated coastal towns and villages across South and South-East Asia. The disaster led to the deaths of over 168,000 persons and the displacement of several million. In Indonesia, the death toll surpassed 115,000 and the Ministry of Health initially reported that the number of displaced was over 610,000. In Sri Lanka, the disaster killed more than 35,000, destroyed about 65,000 houses and seriously damaged 40,000 others, and displaced more than 550,000 persons.

Evaluation

224. With the tsunami, UNHCR participated in an operation that was not in its refugee protection-related mandate. UNHCR responded to a major natural disaster and to the Secretary-General's request that all United Nations organizations participate. After the emergency, with the large amounts requested through the flash appeal, UNHCR found itself with funds to use not directly linked to its mandate. Despite this unusual situation, no specific UNHCR evaluation has been conducted in order to apply lessons learned to the future involvement of UNHCR in relief operations arising from natural disasters.

225. **The Board recommends that UNHCR conduct an evaluation of its tsunami operations in order to apply lessons learned to future operations concerning natural disasters.**

Contributions received

226. As shown in table 14, UNHCR received more than $59 million for tsunami relief operations. Contributions in kind received for the tsunami were not, however, monitored properly to give the full amount of resources available for UNHCR operations. In Sri Lanka, contributions in kind were valued at $0.6 million, but there was no documentation of the valuation. In Indonesia, it was only after the Board's audit that UNHCR reported in its financial statements on what it considered the main contribution in kind received for relief operations in Indonesia: $3.3 million received from the Government of Switzerland. Other contributions in kind received in Indonesia have not been valued and reported in the financial statements, such as the use of military means provided by the Governments of Indonesia and the United States, transport provided by private companies or clearing services.

Table 12
Contributions received by UNHCR for its tsunami-related operations

(United States dollars)

	Total	*Regional*[a]	*Indonesia*	*Sri Lanka*	*Somalia*
Contributions					
Australia	774 593			774 593	
Canada	2 432 575	1 612 903	606 557	213 115	
Denmark	1 824 818			1 824 818	
European Commission	3 668 630			3 668 630	
Germany	6 209 150		4 575 163	1 633 987	
Greece	3 823 174		3 823 174		
Ireland	678 426	678 426			
Italy	265 252				265 252
Japan	15 000 000		13 000 000	2 000 000	
Liechtenstein	26 549	26 549			
Luxembourg	1 017 639	1 017 639			
Netherlands	1 854 000			1 854 000	
New Zealand	2 130 300	2 130 300			
Norway	5 163 651	5 163 651			
Saudi Arabia	500 000		500 000		
Spain[b]	153 579	153 579			
Switzerland	515 987				515 987
United Kingdom	818 823		766 284	52 539	
Private donors	12 361 254	2 610 486	6 156 073	3 475 594	119 101
Total	**59 218 401**	**13 393 533**	**29 427 251**	**15 497 276**	**900 341**

[a] Regional funds can be used in any of the three countries.
[b] Contributions from Spanish autonomous communities and other public administrations channelled through España con ACNUR.

Expenditures

227. The Board noted that the above-mentioned income exceeded the expenditure on tsunami-related operations for 2005. In Indonesia, the rate of expenditure was quite low as at 31 January 2006: 46 per cent of the budgeted expenditure had been spent, with only 51 per cent of it spent on tsunami relief operations. In Sri Lanka, as at 31 December 2005, out of the $15.5 million received for the tsunami relief operations, $9.5 million had been spent, 61 per cent of the contributions received.

Table 13
Contributions and expenditures received by UNHCR for its tsunami-related operations

(Millions of United States dollars)

	Contributions received	Needs assessment	Expenditures	Expenditures/ contributions
Total UNHCR	59.2	60	34	57%
Indonesia	29.4	42	19.3	66%
Sri Lanka	15.5	15.3	9.5	61%

228. In both Sri Lanka and Indonesia, the Board noted delays in the implementation of the programmes that followed the emergency phase and which had justified the amounts requested in the flash appeal. These delays explain why most of the funds had not been disbursed or committed at the end of 2005, in Indonesia.

229. In Sri Lanka, UNHCR was committed to constructing a total of 4,400 shelters in Ampara and Jaffna districts, through its implementing partners. By May 2005, only 252 (or 6 per cent of the total planned) had been erected. However, the objective was met at the end of 2005.

230. In Indonesia, the post-emergency programme, prepared after UNHCR was authorized to work again in Banda Aceh, scheduled the construction of 1,144 houses, to be finished and handed over to the beneficiaries before mid-May 2006. At the time of the Board's visit, as at 31 January 2006, no house had yet been built and only 20 per cent of the plots had been marked. UNHCR indicated that by mid-June 2006, 843 house sites had been plotted, 494 houses were at different stages of construction, 94 houses had been handed over to beneficiaries and an additional 23 houses were in the final stages of completion.

231. In both cases, these delays were explained by legal (identification of owners and beneficiaries, changes in land management policy), environmental (lack of raw materials and workforce) and insufficient in-house expertise. The Board noted also that building houses after a natural disaster was not part of the core mandate of UNHCR and therefore the organization did not have the relevant skills immediately available in-house to conduct such programmes.

232. Given the low rate of implementation, the proportion of administrative costs (not including the support costs in the project expenditures) was high. In Indonesia, 36 per cent of the funds disbursed were for administrative purposes. Overall, when committed funds were included, administrative costs represented 13 per cent of project costs. The pace of implementation and the high administrative costs in 2005 due to the delays in implementation of the project, for which most funds were committed, could be a matter of concern for donors.

233. **The Board recommends that UNHCR take appropriate measures to spend in line with the relevant assessments.**

Contingency planning

234. While recognizing that responding to emergencies occasioned by natural disasters is not the primary responsibility of UNHCR and that the tsunami disaster cannot be seen as a typical emergency for UNHCR, the Board reviewed preparatory measures and procedures applied by UNHCR in Sri Lanka and in Indonesia for facing emergency situations.

235. The Board noted that the 2003 contingency plan drafted by UNHCR, Sri Lanka addressing politically related scenarios had not been formally endorsed and disseminated to UNHCR staff, and had not been updated until early 2006, when continuous degradation of the security situation in Northern and Eastern Sri Lanka raised fears of a return to civil war and subsequent mass movements of internally displaced persons.

236. In December 2002, UNHCR, Indonesia finalized an emergency preparedness project under the supervision of the Association of Southeast Asian Nations (ASEAN) Committee on Disaster Management to promote closer coordination on emergency preparedness and response. This programme included emergency management training and contingency planning workshops in Indonesia, Malaysia, the Philippines and Timor-Leste. Twenty-two training workshops, including two regional ones, in Manila in August 2003 and Brunei Darussalam in December 2003, were organized for more than 500 official participants.

237. The Board, however, did not find evidence that these training programmes and workshops have been of specific use for the tsunami recovery management. UNHCR staff in Sri Lanka have not benefited from any training on emergency preparedness and response since 1 January 2003.

238. **The Board recommends that UNHCR maintain updated contingency plans and ensure their effectiveness for the performance of its mandate.**

Needs assessment

239. The Board observed that the funding requirements in the flash appeal were not supported by an accurate assessment of needs. In Indonesia, the funding requirements went from $1.8 million to $60 million between 28 December 2004 and 6 January 2005, when the United Nations launched the Flash Appeal for the Indian Ocean Earthquake-Tsunami, 2005. In Sri Lanka, UNHCR estimated by the end of December 2004 that its participation in tsunami relief efforts during the first three to six months, for the provision of non-food relief items and shelter material to 25,000 families (approximately 100,000 individuals), would require $7.9 million. On 6 January 2005, UNHCR requirements for Sri Lanka had almost doubled and reached $15.3 million.

240. While acknowledging the difficulties faced by all agencies involved in assessing clearly and expeditiously the scale of the disaster and the actual needs to be covered during the relief operations, the Board notes also that it was not provided during its audits with detailed budgets regarding the use of funds requested. Except for a few indications on the justifications for the amounts required, there was no comprehensive view of the total needs assessed, on the basis of which quantities to be delivered by UNHCR were decided upon.

241. **The Board recommends that UNHCR draw lessons from the tsunami emergency in respect of needs assessment and funding requirements.**

242. UNHCR explained that the magnitude of the disaster, the level of devastation and chaos, changed government priorities, and lack of basic information on affected communities had all been contributing factors to why funding requirements could not be based on proper assessments. In addition, when the flash appeal was first issued, appealing agencies were neither aware nor able to assess the level of private-sector funds that were pouring into affected areas, channelled through agencies and private companies. The situation was reassessed when local governments organized coordination between the aid communities, with clear definition of tasks between agencies.

243. In an ideal world, a clear needs assessment should be reflected in the funding requirements. However, since the first UNHCR staff member arrived in Banda Aceh on 2 January 2005 and the flash appeal was finalized on 5 January for issuance by the United Nations Secretary-General on 6 January, and given that the tsunami had destroyed the roads and bridges down the west coast and that UNHCR was unable to gain access to a helicopter for an aerial needs assessment until 7 January, there was no way a detailed needs assessment could be undertaken before the flash appeal. The needs in the flash appeal were based on the inter-agency needs assessment on 31 December 2004 and on assessment reports gathered from other agencies.

Emergency deployment

244. During the emergency phase, UNHCR delivered promptly non-food relief items to tsunami victims, within the limits of stocks available. The Board noted, however, some areas of improvement in stock management.

245. In Indonesia, although UNHCR was not the first on site, owing to the harsh conditions of road and the non-availability of air transportation, it was at work as of 1 January 2005. The Board noted that vehicles in stock were not appropriate (left-hand drive vehicles).

246. UNHCR managed to deploy additional staff to the affected areas. Staff mobilization was, however, quite protracted. For instance, in Sri Lanka, the maximum resources were deployed in May and June 2005 although the emergency phase was already over.

247. In addition, the Board noted that the qualifications of staff were not always in line with the needs. In Indonesia, for example, the terms of reference for the head of field office/team leader in one sub-office mentioned as a required skill: "programme experience, particularly in the shelter rebuilding area". The staff member eventually appointed had outstanding experience in security questions, but had never before monitored a rebuilding activity, especially of houses.

248. **The Board recommends that UNHCR review tsunami lessons learned to enhance its procedures for emergency deployments.**

249. UNHCR indicated that standby agreements with operational partners were one of the strategies explored by UNHCR for increasing its response capacity.

Stock management

250. In Sri Lanka, to respond to unsubstantiated requests, UNHCR bought tents and sarongs in excess of needs. Although beyond the responsibility of UNHCR,[34] these purchases led to the waste of $1.3 million of tsunami funds (or more than 10 per cent of tsunami-related funds in Sri Lanka) to the detriment of the tsunami victims.

251. In Indonesia, the Board noted important stocks still awaiting use: 18,074 items valued at $121,250 purchased three to five months prior to the Board's visit had not been utilized; neither had two containers of telecommunications equipment (one complete satellite system, five mini-sat telephones, 28 battery chargers, 18 repeaters, 11 inverters) stored in the warehouse since October 2005. Not putting them to immediate use was not a prudent way of managing valuable resources, not to mention the risks associated with long storage.

252. **The Board recommends that UNHCR improve its needs assessments for non-food supplies in order to minimize the stocks in the warehouse, optimize the use of the non-food supplies and redeploy unused stocks.**

253. UNHCR reported it was looking into ways to improve its contingency planning, stock pre-positioning and stockpiling in order to improve the quality and timing of the UNHCR response and to manage resources better.

Relations with the military

254. UNHCR used military means in the emergency phase. Most notably in Indonesia, UNHCR used Swiss helicopters but also United States army vehicles or Indonesian army vehicles. The Board noted that there was a lack of agreement between the United Nations and military forces, apart from a memorandum of understanding between UNHCR and the Swiss army.

255. UNHCR was guided by a reference paper on "Civil-military relationship in complex emergencies" endorsed by the Inter-Agency Standing Committee Working Group in June 2004, as well as the "Guidelines on the use of military and civil defence assets to support United Nations humanitarian activities in complex emergencies" of March 2003. UNHCR was in the process of reviewing existing standby agreements to increase its response and intervention capacity.

256. **The Board recommends that UNHCR, together with other United Nations agencies, consider concluding advance agreements with military forces in order to improve coordination in emergency phases.**

15. Procurement management

257. In its report for the period ended 31 December 2004 (A/60/387), the Advisory Committee on Administrative and Budgetary Questions mentioned:

> With regard to UNHCR procurement activities, the Board notes that some field offices did not develop procurement plans, vendor rosters and purchase order logs. Also, competitive bidding was not always used. During the deliberations, the Advisory Committee was informed by the Board that

[34] Buying in excess of needs was the result of a government request (made) and UNHCR was not responsible for that.

competitive bidding was not always used because goods and services had to be obtained at short notice during crisis situations. The Committee notes that this in itself does not necessarily constitute a violation of the Organization's financial regulations and rules. In this respect, financial rule 105.16 specifies situations where competitive bidding may not be in the best interest of the Organization, including exigency situations. **The Committee looks forward to further details on this matter in the Board's follow-up report on UNHCR.**"

Procurement activity in UNHCR

258. The Board noted that UNHCR had limited knowledge of its overall procurement activities. Its Supply Management Service at headquarters had detailed data on procurement at headquarters but had limited or no information on total procurement managed by field offices and implementing partners. According to an estimate by the Supply Management Service, this limited accurate data on approximately 36 per cent of UNHCR procurement.

259. The total amount of procurement carried out by UNHCR headquarters in 2005 amounted to $312 million. It had doubled since 2000. Of those purchases, 10 per cent were intended for the Sudan, 7 per cent for Chad and 5.5 per cent for Burundi. Since 2004, the highest value items are "Other transport", "Terrain vehicles" and "Information technology services". They represented approximately one third of total purchases by headquarters.

260. **UNHCR agreed with the Board's recommendation that it improve its knowledge of procurement activities throughout the organization.**

Lack of a procurement plan

261. There was no procurement plan at UNHCR headquarters. For field offices, the Board noted that, since 2003, on average 50 procurement plans, or those of 43 per cent of all field offices, were sent yearly to headquarters for analysis.

262. Such practices are contrary to the UNHCR Manual, which specifies that such plans are essential to provide the Supply Management Service with the information needed to understand global requirements, ensure quality support to operations and establish strategic arrangements that reduce costs.

263. **UNHCR agreed with the Board's recommendation to establish annual procurement plans.**

Tests on procurements

264. The Board reviewed a sample representing $25.1 million, 22 per cent of the amount purchased in 2005, and six called-from agreements,[15] or 15 per cent of the existing frame agreements.

[15] Frame agreements are established for goods and services for which there is continuing need over an extended period. Under these UNHCR signs blanket agreements with a limited period of time, a fully agreed quantities and for which delivery terms or specific conditions from the vendor are not definitely known at the time of establishment of the contract.

Conditions of date/hour for the submission of tenders

265. In any invitation to tender launched, the definition of a date/hour beyond which UNHCR would not accept any more offers is a crucial element of the procedure. It allows equity in the treatment of tenders and guarantees the rigour and transparency of the procedure, thus limiting any dispute by a prospective contractor.

266. The Board noted that for two invitations to tender (for the Storage Area Network procurement and the implementation of the build and deploy phase of Human Resources and Payroll) some bids were received after the deadlines. They were, however, considered. This was justified and accepted by the Committee on Contracts in the interest of the organization.

Committee on Contracts

267. The Board noted that cases for the selection of five vendors for a total amount of $3.3 million had not submitted for the Committee's prior approval. That was in contravention of the UNHCR rules on procurement, which require that contracts entered into with a single vendor in the previous 12-month period which, in total, amount to $200,000 should be submitted to the Committee.[16]

268. **UNHCR agreed with the Board's recommendation that it establish a threshold warning system to monitor compliance with the rules of referral to the Committee on Contracts.**

Local committees on contracts and receiving reports from the field

269. Out of 178 country offices 76 have established a local committee on contracts. In spite of the recommendations repeatedly made by the Office of Internal Oversight Services, the Board noted that local committees on contracts do not all send their minutes and terms of reference to the headquarters Committee on Contracts. The Board also noted that, in 2005, six vendors selected by field offices were not referred to the headquarters Committee on Contracts, although the amounts involved were above the $150,000 threshold set in the UNHCR Manual.[17]

270. Through the review of purchase order files, the Board noted only a few receiving reports from consignees justifying the receipt of goods and services purchased by the Procurement and Contracts Section. Field offices delay or do not send these reports proving the delivery and the correct reception of the goods.

271. **UNHCR agreed with the Board's recommendation that it improve the reporting and functioning of local committees on contracts and remind the field offices of their obligation to inform headquarters of the correct reception of the goods sent to them.**

Competitive procedure after a waiver of competitive bidding

272. The purchases in 2005 that were not subject to competitive bidding represented a total of $27.5 million for 31 transactions, or 24 per cent of 2005 procurement. Four principal cases account for 69 per cent of the total, with a value of $18.93 million.

[16] Chapter 6, section 2.4.1 of the UNHCR Manual refers.

[17] Chapter 6, section 2.4.1 of the UNHCR Manual refers.

273. The explanations provided to the Committee on Contracts to justify the waiver of competitive bidding were in line with the provisions of chapter 8, paragraph 2.5.3.3 of the UNHCR Manual on waivers of competitive bidding.

274. **The Board nevertheless recommends that UNHCR limit the use of waivers of competitive bidding.**

Management of vendors

275. UNHCR considers that "establishing and maintaining a [database] of pre-cleared vendors is a critical part of sourcing".[28] However, the Board noted that the financial stability of none of the vendors in the sample reviewed had been assessed, contrary to requirements of the UNHCR Manual on procurement.[29]

276. **UNHCR agreed with the Board's recommendation that it systematically conduct an analysis of the financial stability of its vendors, subject to the feasibility of assessing vendors in remote locations.**

277. When reviewing the vendor databases for headquarters and field offices, the Board noted that 1,084 (68 per cent) and 2,813 (78 per cent) respectively of the vendors recorded as active had not been used in the previous three years and should, therefore be considered as inactive, in line with UNHCR requirements.[30] Databases should be updated accordingly. There was no vendor review committee in the Supply Management Service.

278. **UNHCR agreed with the Board's recommendation that it update its vendor databases and create a vendor review committee or extend the role of the Committee on Contracts.**

Seniority of staff

279. The Board noted that as at 15 March 2006 the average duration in function for procurement staff was about nine years. A total of 14 staff members (out of 24) have been directly involved in the procurement process for more than five years, including six for more than 15 years. For instance, the current Chief of the Procurement and Contracts Section entered the Supply Management Service in 1993 and three procurement assistants have been assigned to procurement functions at UNHCR for more than 20 years.

280. **UNHCR agreed with the Board's recommendation that it improve the rotation and mobility of staff involved in procurement functions, in line with best practices.**

16. Fraud and presumptive fraud

281. As required under the Financial Regulations and Rules of the United Nations, which are applicable to the absence of any specific rules on this matter in the financial rules of UNHCR, the Administration reported 14 cases of fraud and presumptive fraud to the Board of Auditors for the financial period ended 31 December 2005. For 2004, UNHCR had reported five such cases and 14 specific resettlement cases to the Board.

[28] Chapter 8, section 2.5.1 of the UNHCR Manual (2006).
[29] Chapter 8, section 2.5.2.1 of the UNHCR Manual (2006).
[30] Chapter 8, section 2.5.2.1 of the UNHCR Manual (2006).

282. The cases referred to below remained pending and the potential losses had yet to be determined by UNHCR. UNHCR reported that it had recovered $7,207 out of $169,356 of alleged fraudulent losses by 31 December 2005.

(a) In four cases, staff members were alleged to have certified false information or submitted fake certificates in respect of education grants. The total amount of losses was fixed at $105,456 while only $7,207 was recovered. In two cases, the allegation was not substantiated, in one case the investigation was not finalized and in one case a staff member was separated from service.

(b) In three cases, staff members were alleged to have submitted fraudulent medical insurance claims based on false documents ($1,800). Disciplinary measures were implemented, including separation from service, but as at 31 May 2006 the funds remained unrecovered.

(c) In four cases, staff members were alleged to have stolen funds ($61,900) from the organization. The funds have not been recovered but disciplinary measures have been undertaken: in two cases the investigation was not finalized and in two cases there were summary dismissals.

(d) In three cases, staff members were alleged to have taken bribes from refugees in return for their resettlement submission or from vendors to facilitate the competitive bidding. These damages were not the cause of direct losses for UNHCR. In one case, the allegation was not substantiated and in two cases disciplinary measures were in progress.

283. UNHCR could not inform the Board of the controls that had been implemented to prevent the recurrence of such cases, except in one case where the Regional Representative of UNHCR was advised to organize routine meetings of colleagues at the Cairo Office to promote familiarization with staff rules and regulations. The UNHCR Inspector General's Office, however, indicated that its Investigation Unit was proactively working on strengthening its counter-fraud role through prevention by means of, inter alia, awareness-raising and education. In January 2005, the Investigation Unit launched the Investigation Learning Programme to develop skills and confidence of some 100 staff to assist in undertaking investigations into allegations of misconduct against staff members. In February 2006, UNHCR launched the "Accountability Portal", initiated by the Investigation Unit. The portal is accessible to all staff from the HCR Intranet. It serves as a repository of information relating to the human and financial resources of UNHCR. Furthermore, the portal provides links to important sources of information, including the Fraud Bulletin.

284. **The Board recommends that UNHCR continue to strengthen controls and procedures to identify and mitigate the risk of fraud.**

D. Acknowledgement

285. The Board of Auditors wishes to express its appreciation for the cooperation and assistance extended to its staff by the High Commissioner and his staff.

(*Signed*) Philippe **Seguin**
First President of the Court of Accounts of France
Legal Auditor

(*Signed*) Guillermo N. **Carague**
Chairman, Philippine Commission on Audit
Chairman of the Board

(*Signed*) Shauket A. **Fakie**
Auditor-General of the Republic of South Africa

29 July 2006

Note: The members of the Board of Auditors have signed only the English version of this report.

Annex

Status of implementation of recommendations of the Board for the financial period ended 31 December 2004

Item	*Financial period first reported*	*Implemented*	*Under implementation*	*Not implemented*	*Total*	*Reference to comments in the present report*
A. Financial issues						
After-service liabilities[b]	2000		Para. 55		1	
Disclosure in financial report	2003	Para. 58	Para. 20		2	
Accounting for currency exchange	2003		Para. 97		1	
Expenditure[c]	2004	Para. 87			1	
Cash and bank	2004	Paras. 89 and 91			2	
Deferred charges	2004	Para. 93			1	
Memorandum of understanding with United Nations Development Programme	2004		Para. 69	Para. 71	2	
Contributions	2004	Paras. 74, 81 and 83	Paras. 77 and 79		5	
B. Management issues						
Division of International Protection	2004	Paras. 139, 143, 150, 172, 180, 182, 191, 197 and 201	Paras. 147, 156, 161, 168, 170, 178, 186, 188, 195 and 203	Paras. 163, 166, 175 and 184	23	
Statistics	2003		Para. 251		1	
Results-based management	2004		Paras. 205, 211, 216, 224, 235, 238 and 242	Para. 214	8	
Project personnel	2002		Para. 129		1	
Information and communication technology	2003		Paras. 245, 247 and 249		3	
Field office management	2004	Para. 273	Paras. 253, 255, 257, 259, 261, 265 and 268		9	
Oversight Committee	2004	Para. 35	Paras. 31 and 38		3	
Implementing partners	2004		Para. 109		1	
Asset management[d]	1998		Para. 102		1	
Total		**19**	**39**	**6**	**64**	
Percentage		**30**	**61**	**9**		

[b] See *Official Records of the General Assembly, Sixtieth Session, Supplement No. 5* (A/60/5/Add.5), chap. II, para. 127 was overtaken by events.

[c] Reiteration of 2002 recommendation.

Chapter III
Audit opinion

We have audited the accompanying financial statements of the Office of the United Nations High Commissioner for Refugees, comprising statements numbered I to III, schedules numbered 1 to 5 and the supporting notes for the year ended 31 December 2005. These financial statements are the responsibility of the High Commissioner. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with the common auditing standards of the Panel of External Auditors of the United Nations, the specialized agencies and the International Atomic Energy Agency, and in conformity with international standards on auditing. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, and as considered by the auditor to be necessary in the circumstances, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by the High Commissioner, as well as evaluating the overall presentation of the financial statements. We believe that our audit provides a reasonable basis for the audit opinion.

In our opinion, the financial statements present fairly, in all material respects, the financial position of the Office of the United Nations High Commissioner for Refugees as at 31 December 2005 and the results of its operations and its cash flows for the period then ended, in accordance with the United Nations System Accounting Standards.

Furthermore, in our opinion, the transactions of the funds of the High Commissioner for Refugees that have come to our notice or that we have tested as part of our audit have, in all significant respects, been in accordance with the Financial Regulations and legislative authority.

In accordance with article VII of the Financial Regulations, we have also issued a long-form report on our audit of the financial statements of the United Nations High Commissioner for Refugees.

(*Signed*) Philippe **Séguin**
First President of the Court of Accounts of France
Lead Auditor

(*Signed*) Guillermo N. **Carague**
Chairman, Philippine Commission on Audit
Chairman of the Board

(*Signed*) Shauket A. **Fakie**
Auditor-General of the Republic of South Africa

28 July 2006

Note: The members of the Board of Auditors have signed only the English version of the audit opinion.

Chapter IV

Statement of the High Commissioner's responsibilities and approval of the financial statements

The United Nations High Commissioner for Refugees is ultimately responsible for the content and integrity of the financial statements contained in the accounts of the voluntary funds administered by the United Nations High Commissioner for Refugees which are submitted to the Executive Committee of the Programme of the United Nations High Commissioner and to the General Assembly of the United Nations.

To fulfil its responsibility, the Office of the United Nations High Commissioner for Refugees (UNHCR) operates within prescribed accounting policies and standards and maintains systems of internal accounting controls and procedures to ensure the reliability of financial information and the safeguarding of assets. The internal control systems and financial records are subject to review by the Office of Internal Oversight Services and the United Nations Board of Auditors, during their respective audits.

In this context, the following appended financial statements, comprising statements I to III, schedules 1 to 5, annexes I to II, appendix I and supporting notes, were prepared in accordance with UNHCR Financial Rules (A/AC.96/503/Rev.7) and the United Nations System Accounting Standards. In the opinion of management, the accompanying financial statements present fairly the financial position of the Office as at 31 December 2005, and the results of its operations and its cash flows of individual programmes, funds and accounts for the year then ended.

The accounts are hereby

Approved:

(Signed) António **Guterres**
United Nations High Commissioner for Refugees

Certified:

(Signed) Saburo **Takizawa**
Controller and Director
Division of Financial and Supply Management

Geneva
9 March 2006

Chapter V

Financial statements for the year ended 31 December 2005

Statement of income and expenditure and changes in reserves and fund balances for the year ended 31 December 2005

(in thousands of United States dollars)

Statement I

	Schedule or note reference	Working Capital and Guarantee Fund	Annual Programme Fund: General	Annual Programme Fund: Trust	United Nations Regular Budget Fund	Supplementary Programmes Fund: General	Supplementary Programmes Fund: Trust	Junior Professional Officers Fund Note 2 (d)	Medical Insurance Plan Note 2 (d)	2005	2004
Income											
Voluntary contributions		0	798 509	0	39 270	287 504	0	9 602	0	1 134 885	990 020
Other miscellaneous income											
Interest income		2 260	0	0	0	0	0	0	426	2 686	1 817
Currency exchange adjustments		(35 995)	0	0	0	0	0	0	0	(35 995)	6 906
Other miscellaneous income		176	6 344	0	0	0	0	0	4 283	10 803	8 352
Total income		**(33 559)**	**804 854**	**0**	**39 270**	**287 504**	**0**	**9 602**	**4 708**	**1 112 378**	**1 007 096**
Expenditure											
Expenditure		1 054	835 908	0	38 534	258 475	0	8 715	2 002	1 144 688	1 064 712
Total expenditure		**1 054**	**835 908**	**0**	**38 534**	**258 475**	**0**	**8 715**	**2 002**	**1 144 688**	**1 064 712**
Excess (shortfall) of income over expenditure		**(34 613)**	**(31 054)**	**0**	**736**	**29 028**	**0**	**887**	**2 707**	**(32 310)**	**(57 616)**
Adjustments to prior years' contributions		0	(1 790)	(403)	0	(737)	552	(39)	0	(2 418)	(1 650)
Adjustments to prior years' expenditure		0	5 347	0	0	5 723	140	28	0	11 237	12 433
Net excess (shortfall) of income over expenditure		**(34 613)**	**(27 497)**	**(403)**	**736**	**34 014**	**692**	**876**	**2 707**	**(23 490)**	**(46 833)**
Cancellation of prior years' obligations		0	13 270	0	0	1 790	0	0	0	15 060	17 569
Transfer supplementary programme to annual programme		0	20 125	0	0	(20 125)	0	0	0	0	0
Transfer to/from other funds		22 367	(22 060)	0	0	2 064	(364)	(2 008)	0	0	0
Reserves and fund balances, beginning of year		**50 000**	**23 937**	**403**	**0**	**40 967**	**(328)**	**8 554**	**18 187**	**141 740**	**171 005**
Reserves and fund balances, end of year		**37 754**	**7 775**	**0**	**736**	**58 731**	**0**	**7 422**	**20 893**	**133 310**	**141 740**

Statement of assets, liabilities, reserves and fund balances as at 31 December 2005

(In thousands of United States dollars)

Statement II

	Schedule or note reference	Working Capital and Guarantee Fund	Annual Programme Fund		United Nations Regular Budget Fund	Supplementary Programmes Fund		Junior Professionals Officers Note 2 (d)	Medical Insurance Plan Note 2 (d)	2005	2004
			General	Trust		General	Trust				
Assets											
Cash and term deposits	Note 8	37 754	6 595	0	3 112	52 657	0	7 323	20 893	133 335	147 176
Accounts receivable											
Voluntary contributions receivable	Sched. 1, 2 Note 9	0	47 092	0	776	31 876	0	98	0	79 842	84 172
Due from United Nations agencies	Note 11	0	3 501	0	0	0	0	0	0	3 501	5 943
Due from implementing agencies, net	Note 2 (m), 5	0	649	0	0	5	0	0	0	654	1 305
Other receivables	Note 12	0	22 871	0	0	0	0	0	0	22 871	22 595
Other assets		0	4 719	0	0	0	0	0	0	4 719	4 475
Total assets		**37 754**	**85 428**	**0**	**3 888**	**89 538**	**0**	**7 422**	**20 893**	**244 922**	**265 666**
Liabilities											
Contributions received in advance		0	10 097	0	0	0	0	0	0	10 097	13 064
Unliquidated obligations	Sched. 3, 4, 5	0	47 546	0	3 152	30 762	0	0	0	81 459	91 516
Accounts payable	Note 15	0	20 010	0	0	45	0	0	0	20 055	19 346
Total liabilities		**0**	**77 653**	**0**	**3 152**	**30 807**	**0**	**0**	**0**	**111 612**	**123 926**
Reserves and fund balances		37 754	7 775	0	736	58 731	0	7 422	20 893	133 310	141 740
Total liabilities, reserves and fund balances		**37 754**	**85 428**	**0**	**3 888**	**89 538**	**0**	**7 422**	**20 893**	**244 922**	**265 666**

Statement of cash flows
for the year ended 31 December 2005

(in thousands of United States dollars)

Statement III

	Working Capital and Contingency Fund	Annual Programme Fund (General)	Annual Programme Fund (Tax)	Unified Budget Regular Budget Fund	Supplementary Programme Fund General	Supplementary Programme Fund Tax	Junior Professional Officers Fund	Medical Insurance Plan	Total 2005	Total 2004 Restated
Cash flows from operating activities										
Net excess (shortfall) of income over expenditure (Statement I)	(34 633)	(27 497)	(403)	336	34 979	(253)	876	2 705	(23 490)	(46 931)
(Increase) decrease in contributions receivable		1 344			(771)		1 302		4 375	(9 890)
(Increase) decrease in other accounts receivable	1 350	1 383		334	(3 539)	3			2 732	19 082
(Increase) decrease in other assets		(244)							(244)	856
Increase (decrease) in contributions received in advance		(2 967)							(2 967)	(8 252)
Increase (decrease) in unliquidated obligations		(21 751)		3 152	8 423				(10 056)	6 192
Increase (decrease) in accounts payable		2 014		(1 350)	45				709	4 843
Less: Interest income	(2 260)	(1)						(426)	(2 886)	(3 817)
Currency exchange adjustments	35 991	11							35 953	16 906
Net cash from operating activities	**471**	**(45 699)**	**(403)**	**3 112**	**42 937**	**(268)**	**1 977**	**2 281**	**4 409**	**(70 888)**
Cash flows from investing and financing activities										
Interest income	2 260							426	2 686	3 817
Currency exchange adjustments	(35 995)								(35 995)	6 906
Net cash from investing and financing	**(33 735)**							**426**	**(33 309)**	**8 723**
Cash flows from other sources										
Cancellation of prior years obligations		33 270			1 790				35 060	17 569
Transfer to (from) other funds	22 367	(11 935)			(118 423)		12 008			
Net cash from other sources	**22 367**	**11 335**			**(116 633)**		**12 008**		**35 059**	**17 569**
Net increase (decrease) in cash and term deposits	(10 896)	(34 363)	(403)	3 112	(26 302)	(268)	(30)	2 707	(115 841)	(44 596)
Cash and term deposits at beginning of year	48 650	40 958	403		31 535	268	7 354	18 147	147 176	191 772
Cash and term deposits at end of year	**37 754**	**6 595**		**3 112**	**57 657**		**7 323**	**20 893**	**133 335**	**147 176**

Contributions by programme — all funds
as at 31 December 2005

(in United States dollars)

Schedule 1 Report 1

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
UNHCR TOTAL				
FIELD OPERATIONS				
AFRICA				
AFRICA OVERALL				
AFRICA OVERALL	0	65 446	0	65 446
AFRICA OVERALL	0	65 446	0	65 446
WEST AFRICA				
WEST AFRICA OVERALL	253	26 230	0	26 483
BENIN	(0)	362	0	362
CAMEROON	0	271	0	271
COTE D'IVOIRE	0	2 507	184	2 691
GHANA	0	2 395	0	2 395
GUINEA	(0)	5 940	187	6 128
LIBERIA	1 725	28 518	965	31 208
SENEGAL	0	78	0	78
SIERRA LEONE	871	8 025	396	9 291
WEST AFRICA	2 850	74 325	1 732	78 907
EAST AND HORN OF AFRICA				
EAST & HORN OF AFRICA OVERALL	0	17 092	0	17 092
DJIBOUTI	0	33	0	33
ERITREA	0	3 423	0	3 423
ETHIOPIA	388	3 975	0	4 363
KENYA	(0)	8 193	586	8 779
SOMALIA	64	4 925	0	4 989
SUDAN	0	11 311	0	11 311
UGANDA	638	8 368	0	9 006
EAST AND HORN OF AFRICA	1 090	57 322	586	58 998
CENTRAL AFRICA AND GREAT LAKES				
CENTRAL AFRICA & GREAT LAKES	0	16 091	0	16 091

SPPV 5194

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
CENTRAL AFRICAN REPUBLIC	0	296	0	296
COUNTRIES IN CENTRAL AFRICA	0	4 961	0	4 961
BURUNDI	396	3 195	0	3 591
CHAD	1 176	6 702	689	8 565
CONGO	0	1 620	0	1 620
DEMOCRATIC REP OF THE CONGO	0	7 201	3	7 201
RWANDA	0	3 129	62	3 190
UNITED REPUBLIC OF TANZANIA	2 199	15 574	271	18 048
CENTRAL AFRICA AND GREAT LAKES	3 772	55 770	1 025	63 568
SOUTHERN AFRICA				
SOUTHERN AFRICA OVERALL	0	13 122	0	13 122
ANGOLA	1 078	6 096	0	7 174
BOTSWANA	0	20	0	20
MALAWI	0	141	0	141
ZAMBIA	407	5 580	0	5 987
SOUTHERN AFRICA	1 485	24 960	0	26 445
AFRICA	9 197	280 823	3 343	293 363
CASWANAME				
NORTH AFRICA				
NORTH AFRICA OVERALL	201	2 595	0	2 796
ALGERIA	318	702	0	1 020
LIBYAN ARAB JAMAHIRIYA	0	5	0	5
MAURITANIA	0	40	0	40
MOROCCO	0	89	0	89
TUNISIA	0	54	0	54
NORTH AFRICA	518	3 486	0	4 004
MIDDLE EAST				
MIDDLE EAST OVERALL	0	5 120	0	5 120
EGYPT	483	1 849	0	2 332
IRAQ	0	1 226	0	1 226
JORDAN	0	448	0	448
LEBANON	0	508	0	508
SYRIAN ARAB REPUBLIC	0	234	0	234
YEMEN	0	1 630	0	1 630
MIDDLE EAST	483	11 015	0	11 498
SOUTH-WEST ASIA				

ANNUAL PROGRAMME FUND	Outstanding Pledges	Cash Paid	In-Kind	Total
SOUTH WEST ASIA OVERALL	182	14 756	0	14 756
AFGHANISTAN	1 996	27 987	0	29 983
IRAN (ISLAMIC REPUBLIC OF)	127	3 427	0	3 554
PAKISTAN	791	2 947	0	3 738
SOUTH-WEST ASIA	2 196	49 317	0	51 513
CENTRAL ASIA				
CENTRAL ASIA OVERALL	0	1 982	0	1 982
TAJIKISTAN	0	996	0	996
CENTRAL ASIA	0	2 978	0	2 978
CASWANAME	4 171	96 995	0	101 166
ASIA AND THE PACIFIC				
ASIA AND PACIFIC OVERALL				
ASIA PACIFIC OVERALL	0	5 140	0	5 140
ASIA AND PACIFIC OVERALL	0	5 140	0	5 140
SOUTH ASIA				
SOUTH ASIA OVERALL	0	21 961	0	21 961
BANGLADESH	1 997	7 996	0	7 996
INDIA	0	13 418	0	13 418
SRI LANKA	947	6 980	0	7 927
NEPAL	1 736	4 991	0	6 727
SOUTH ASIA	3 680	55 346	0	59 026
EAST ASIA AND THE PACIFIC				
EAST ASIA AND PACIFIC OVERALL	0	6 736	0	6 736
INDONESIA	191	1 810	0	2 000
JAPAN	0	0	0	0
CAMBODIA	0	0	0	0
MALAYSIA	0	0	0	0
MONGOLIA	0	0	0	0
MYANMAR	0	94	0	94
THAILAND	251	3 474	0	3 726
VIETNAM	0	2 617	0	2 617
EAST ASIA AND THE PACIFIC	69	85	0	94
EAST ASIA AND THE PACIFIC	511	14 816	0	15 327
ASIA AND THE PACIFIC	4 191	69 947	0	42 474
EUROPE				
EASTERN EUROPE				

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
EASTERN EUROPE OVERALL	0	7 201	0	7 201
ARMENIA	0	517	0	517
AZERBAIJAN	0	1 225	0	1 225
BELARUS	134	365	0	499
GEORGIA	870	1 225	0	2 095
REPUBLIC OF MOLDOVA	24	90	0	114
RUSSIAN FEDERATION	501	6 361	0	6 862
UKRAINE	178	472	0	650
EASTERN EUROPE	1 708	17 456	0	19 164
CENTRAL EUROPE				
OTHER COUNTRIES IN CENT EUROPE	0	250	0	250
CENT EUROPE AND BALTIC STATES	0	2 653	0	2 653
ROMANIA	0	756	4	760
TURKEY	450	399	0	849
CENTRAL EUROPE	450	4 058	4	4 512
WESTERN EUROPE				
WESTERN EUROPE OVERALL	0	850	0	850
AUSTRIA	0	49	0	49
BELGIUM	0	125	0	125
FRANCE	0	856	0	856
UNITED KINGDOM	0	452	0	452
GERMANY	0	345	0	345
IRELAND	(0)	88	0	88
ITALY	0	401	0	401
SPAIN	0	389	0	389
SWEDEN	0	88	0	88
SWITZERLAND	0	118	0	118
WESTERN EUROPE	(0)	3 762	0	3 762
SOUTH EASTERN EUROPE				
SOUTH EASTERN EUROPE OVERALL	54	17 659	0	17 713
ALBANIA	173	979	0	1 151
BOSNIA AND HERZEGOVINA	302	1 975	0	2 276
CROATIA	0	1 179	0	1 179
SERBIA AND MONTENEGRO	4	2 406	0	2 410
THE FYR MACEDONIA	0	1 373	0	1 373

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
SOUTH EASTERN EUROPE	532	29 771	0	30 303
EUROPE	2 980	51 340	0	53 740
AMERICAS				
NORTHERN SOUTH AMERICA				
NORTHERN SOUTH AMERICA OVERALL	0	1 472	0	1 472
VENEZUELA	75	1 040	0	1 115
ECUADOR	443	2 382	0	2 825
COLOMBIA	1 443	7 650	0	9 093
COSTA RICA	0	129	0	129
PANAMA	0	180	0	180
NORTHERN SOUTH AMERICA	1 961	12 853	0	14 814
SOUTHERN SOUTH AMERICA				
SOUTHERN SOUTH AMERICA OVERALL	0	1 451	0	1 451
BRAZIL	0	209	0	209
SOUTHERN SOUTH AMERICA	0	1 660	0	1 660
NORTH AMERICA AND CARIBBEAN				
NORTH AMERICA & THE CARIBBEAN	0	1 854	0	1 854
UNITED STATES OF AMERICA	0	350	0	350
NORTH AMERICA AND CARIBBEAN	0	2 204	0	2 204
CENTRAL AMERICA AND MEXICO				
CENTRAL AMERICA OVERALL	0	1 556	0	1 556
MEXICO	0	2	0	2
CENTRAL AMERICA AND MEXICO	0	1 558	0	1 558
AMERICAS	1 961	18 275	0	20 236

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
FIELD OPERATIONS	22 147	475 595	3 347	501 089
GLOBAL PROGRAMMES				
EXECUTIVE DIRECTION AND MGT				
EXECUTIVE DIRECTION AND MGT				
EMERGENCY AND SECURITY SERVICE	29	4 768	104	4 901
EXECUTIVE DIRECTION AND MGT	29	4 768	104	4 901
EXECUTIVE DIRECTION AND MGT	29	4 768	104	4 901
DIV INT PROTECTION SERVICES				
DIV INT PROTECTION SERVICES				
DIV INT PROTECTION SERVICES	1 774	5 349	0	7 123
DIV INT PROTECTION SERVICES	1 774	5 349	0	7 123
DIV INT PROTECTION SERVICES	1 774	5 349	0	7 123
DIV EXTERNAL RELATIONS				
DIV EXTERNAL RELATIONS				
DIV EXTERNAL RELATIONS	0	846	0	846
DIV EXTERNAL RELATIONS	0	846	0	846
DIV EXTERNAL RELATIONS	0	846	0	846
DEPARTMENT OF OPERATIONS				
DIV OPERATIONAL SUPPORT				
DIV OPERATIONAL SUPPORT	129	7 280	2 128	9 537
DIV OPERATIONAL SUPPORT	129	7 280	2 128	9 537
PROV OF EXPERTISE EVALS (EPA)	0	167	0	167
DEPARTMENT OF OPERATIONS	129	7 447	2 128	9 704
GLOBAL OPERATIONS	0	19 417	0	19 417
GLOBAL PROGRAMMES OVERALL	0	19 417	0	19 417
GLOBAL PROGRAMMES	1 932	37 827	2 231	41 991
HEADQUARTERS				
EXECUTIVE OFFICE				
EXECUTIVE OFFICE				
EXECUTIVE OFFICE	0	409	0	409
EXECUTIVE OFFICE	0	409	0	409
EXECUTIVE OFFICE	0	409	0	409

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
DEPT OF INT PROTECTION				
DIPS: DEP OF INTRNTL PROTECTION	0	4	0	4
DIPS: PROTECTION CAPACITY SECT	1	67	0	68
DIPS: PROTECTION INFO SECTION	0	24	0	24
DEPT INT PROTECTION	1	96	0	96
DEPT OF INT PROTECTION	1	96	0	96
DEPARTMENT OF OPERATIONS				
DEPARTMENT OF OPERATIONS				
DIV OPERATIONAL SUPPORT	0	1 801	0	1 801
REGIONAL BUREAUX	114	850	0	964
DEPARTMENT OF OPERATIONS	114	2 651	0	2 765
DEPARTMENT OF OPERATIONS	114	2 651	0	2 765
DIV FINANCE AND SUPPLY MGT				
DIV FINANCE AND SUPPLY MGT				
OFFICE OF THE CONTROLLER	0	403	0	403
DIV FINANCE AND SUPPLY MGT	0	403	0	403
DIV FINANCE AND SUPPLY MGT	0	403	0	403
HEADQUARTERS OVERALL				
HEADQUARTERS OVERALL				
HEADQUARTERS OVERALL	0	25 923	0	25 923
HEADQUARTERS OVERALL	0	25 923	0	25 923
HEADQUARTERS OVERALL	0	25 923	0	25 923
HEADQUARTERS	**115**	**29 483**	**0**	**29 597**
OPERATIONAL RESERVE				
OPERATIONAL RESERVE				
OPERATIONAL RESERVE				
OPERATIONAL RESERVE	0	7 169	0	7 169
OPERATIONAL RESERVE	0	7 169	0	7 169
OPERATIONAL RESERVE	0	7 169	0	7 169
OPERATIONAL RESERVE	**0**	**7 169**	**0**	**7 169**
OVERALL				
OVERALL				
OVERALL				
OVERALL	6 243	202 421	0	218 663

ANNUAL PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
OVERALL	6 243	212 421	0	218 663
OVERALL	6 243	212 421	0	218 663
OVERALL	6 243	212 421	0	218 663
Total ANNUAL PROGRAMME FUND	30 436	762 495	5 578	798 509

Contributions by programme — all funds as at 31 December 2005

(In United States dollars)

Schedule 1 Report 1

		Cash		
United Nations Regular Budget Fund	*Outstanding Pledges*	*Paid*	*In Kind*	*Sum*
UNHCR total				
Headquarters	0	38 494	0	38 494
Overall	776	0	0	776
Total United Nations Regular Budget Fund	776	38 494	0	39 270

Contributions by programme — all funds as at 31 December 2005

(in United States dollars)

Schedule 1 Report 1

Contributions by programme (line)	Contributions (Donors)	Other	Miscellaneous	Total
UNHCR Total				
Field Operations				
Africa				
Regional Activities				
African Union (AU)	0	22 802	0	22 802
Africa Overall	**0**	**22 802**	**0**	**22 802**
East and Horn of Africa				
Ethiopia	0	1 294	0	1 294
Somalia	118	980	0	1 098
Sudan	7 399	32 831	237	40 467
East and Horn of Africa	**7 517**	**35 125**	**237**	**42 878**
Central Africa and Great Lakes				
Congo, Africa and Great Lakes	9 931	26 624	0	36 555
Burundi	1 478	13 758	145	15 381
Chad	2 862	47 291	0	50 153
Congo	0	302	0	302
Democratic Republic of the Congo	1 012	9 250	0	10 262
United Republic of Tanzania	890	1 550	492	2 932
Central Africa and Great Lakes	**12 172**	**96 231**	**637**	**109 039**
Africa	**19 688**	**154 138**	**874**	**174 700**
CASWANAME				
CASWANAME Overall				
CASWANAME Overall	0	417	0	417
CASWANAME overall	**0**	**417**	**0**	**417**
North Africa				
North Africa Overall	0	1 716	0	1 716
North Africa	**0**	**1 716**	**0**	**1 716**
Middle East				
Middle East Overall	0	9 661	0	9 661
Iraq	9 837	0	0	9 837

	Cash			
Implementing Component/Area	*Outstanding Pledges*	*Paid*	*In-kind*	*Total*
Middle East	4 958	16 328	0	21 286
South-West Asia				
Iran (Islamic Republic of)	0	15	0	15
Pakistan	4 542	25 572	121	30 234
South-West Asia	4 542	25 586	121	30 249
CASWANAME	9 500	44 047	121	53 668
Asia and the Pacific				
Asia and the Pacific Overall				
Asia and the Pacific Overall	40	13 357	0	13 397
Asia and the Pacific Overall	40	13 357	0	13 397
South Asia				
Sri Lanka	1 000	13 860	53	14 912
South Asia	1 000	13 860	53	14 912
East Asia and the Pacific				
Indonesia	476	28 952	0	29 427
East Asia and the Pacific	476	28 952	0	29 427
Field Operations	30 704	254 353	1 047	286 104
Headquarters				
Department of Operations				
Department of Operations				
Department of Operations	0	1 400	0	1 400
Department of Operations	0	1 400	0	1 400
Department of Operations	0	1 400	0	1 400
Headquarters	0	1 400	0	1 400
Overall				
Overall				
Overall				
Overall	0	0	0	0
Overall	0	0	0	0
Overall	0	0	0	0
Overall	0	0	0	0
Total Supplementary Programme Fund	30 704	255 753	1 047	287 504

Contributions by programme — all funds as at 31 December 2005

(in United States dollars)

Schedule 1 Report 1

	Cash			
Junior Professional Officers	*Outstanding Pledges*	*Paid*	*In Kind*	*Total*
UNHCR Total				
Global Programmes				
Other Global Programmes				
Other Global Operations	98	9 504	0	9 602
Other Global Programmes	98	9 504	0	9 602
Global Programmes	98	9 504	0	9 602
Total Junior Professional Officers	**98**	**9 504**	**0**	**9 602**

Contributions by programme — all funds
For the year ending: 31 December 2005

(In thousands of United States dollars)

Schedule 1 — Report 2

	Cash			
Annual programme fund	*Outstanding pledges*	*Paid*	*In kind*	*Total*
Donor				
Governmental donors				
Angola	0	0	0	0
Algeria	0	60	0	60
Andorra	0	0	0	0
Argentina	0	20	0	20
Australia	118	12 013	0	12 131
Austria	0	1 360	0	1 360
Bahamas	0	1	0	1
Bahrain	0	0	0	0
Bangladesh	0	0	0	0
Belgium	1 271	4 652	0	1 923
Belize	0	0	0	0
Benin	0	2	0	2
Burundi	0	0	0	0
Bermuda	0	0	0	0
Bolivia	0	0	0	0
Botswana	0	0	0	0
Brazil	0	50	0	50
Brunei	0	0	0	0
Bulgaria	0	9	0	9
Canada	101	24 390	0	24 390
Chile	0	10	0	10
China	0	250	0	250
Colombia	0	25	0	25
Costa Rica	0	13	0	13
Croatia	0	10	0	10
Cyprus	30	0	0	30
Czech Republic	15	13	0	27
Denmark	347	40 033	0	40 379
Djibouti	1	26	0	27
Ecuador	0	0	0	0
Egypt	0	0	0	0
El Salvador	0	0	0	0

Annual programme fund	*Cash*		*In kind*	*Total*
	Outstanding pledges	*Paid*		
Estonia	0	23	0	23
Finland	0	16 517	0	16 517
France	0	11 156	0	11 156
Germany	388	17 786	3 343	21 518
Ghana	0	0	0	0
Greece	0	1 138	0	1 138
Guatemala	0	0	0	0
Guyana	0	0	0	0
Holy See	0	20	0	20
Honduras	0	0	0	0
Hungary	0	40	0	40
Iceland	0	99	0	99
India	0	0	0	0
Indonesia	0	0	0	0
Iran (Islamic Republic of)	0	0	0	0
Ireland	(0)	12 614	0	12 614
Israel	0	50	0	50
Italy	(0)	14 237	0	14 237
Japan	29	64 413	0	64 442
Kuwait	0	200	0	200
Latvia	0	0	0	0
Lebanon	0	0	0	0
Libyan Arab Jamahiriya	100	0	0	100
Liechtenstein	0	83	0	83
Lithuania	4	0	0	4
Luxembourg	1 765	4 348	0	6 113
Madagascar	0	0	0	0
Malaysia	0	0	0	0
Malta	0	0	0	0
Mauritius	0	5	0	5
Mexico	0	102	0	102
Monaco	0	30	0	30
Morocco	0	75	0	75
Myanmar	0	0	0	0
Namibia	0	0	0	0
Netherlands	243	65 039	0	65 282
New Zealand	0	1 281	0	1 281
Nicaragua	0	0	0	0
Nigeria	0	0	0	0

Annual programme fund	*Cash*		*In-kind*	*Total*
	Outstanding pledges	*Paid*		
Norway	1 221	42 787	104	44 112
Oman	0	0	0	0
Pakistan	0	0	0	0
Panama	0	0	0	0
Paraguay	0	0	0	0
Peru	0	0	0	0
Philippines	0	1	0	1
Poland	0	162	0	162
Portugal	1 176	200	0	1 376
Qatar	0	100	0	100
Republic of Korea	0	1 100	0	1 100
Romania	7	0	0	7
Russian Federation	0	2 000	0	2 000
Rwanda	0	0	0	0
San Marino	0	6	0	6
Saudi Arabia	100	0	0	100
Singapore	0	10	0	10
Slovakia	0	12	0	12
Slovenia	30	0	0	30
South Africa	0	261	0	261
Spain	8 129	2 117	0	10 245
Sri Lanka	0	0	0	0
Suriname	0	0	0	0
Sweden	225	74 510	0	74 735
Switzerland	(0)	17 568	2 128	19 695
Thailand	0	20	0	20
Tunisia	0	4	0	4
Turkey	0	550	0	550
United Arab Emirates	54	0	0	54
United Kingdom	30	42 450	0	42 480
United Republic of Tanzania	0	0	0	0
United States of America	0	229 912	0	229 912
Uruguay	0	0	0	0
Venezuela	5	0	0	5
Yemen	0	0	0	0
Governmental donors	**15 306**	**706 161**	**5 575**	**727 042**
European Commission				
European Commission	14 702	43 319	0	58 021

Annual programme fund	Cash		In-kind	Total
	Outstanding pledges	Paid		
European Commission	**14 702**	**43 319**	**0**	**58 021**
Intergovernmental donors				
African Union	0	0	0	0
Arab Gulf Prog for UN Dev Org	0	0	0	0
Council of Europe Dev Bank	0	1 000	0	1 000
Islamic Development Bank	0	0	0	0
ISESCO Islamic Edu Scien C Org	0	29	0	29
OPEC Fund for Int'l Dvlpmt	0	0	0	0
Org for Security & Coop in Eur	418	0	0	418
Inter-Government Organisation	0	0	0	0
Intergovernmental donors	**418**	**1 029**	**0**	**1 447**
UN donors				
United Nations	0	0	0	0
United Nations Children's Fund	0	0	0	0
UN Population Fund	0	0	0	0
UN OCHA	0	0	0	0
UN Programme on HIV/AIDS	10	207	0	218
United Nations Volunteers	0	0	0	0
UNDG Iraq Trust Fund	0	0	0	0
UN Development Programme	0	0	0	0
UN Trust Fund Human Security	0	789	0	789
UN donors	**10**	**996**	**0**	**1 007**
Private donors				
Private donors in Argentina	0	4	0	4
Private donors in Azerbaijan	0	50	0	50
Private donors in Austria	0	16	0	16
Private donors in Australia	0	322	0	322
Private donors in Bahrain	0	0	0	0
Private donors in Belgium	0	38	0	38
Private donors in Canada	0	142	0	142
Private donors in China	0	1	0	1
Private donors in Colombia	0	1	0	1
Private donors in Costa Rica	0	1	0	1
Private donors in Cyprus	0	0	0	0
Private donors in Czech Rep	0	0	0	0
Private donors in Denmark	0	26	0	26
Private donors in Egypt	0	0	0	0

Annual programme fund	*Cash*		*In-kind*	*Total*
	Outstanding pledges	*Paid*		
Private donors in France	0	334	0	334
Private donors in Germany	0	346	0	346
Private donors in Greece	0	183	0	183
Private donors in Italy	0	4 092	0	4 092
Private donors in Japan	0	1 265	0	1 265
Private donors in Jordan	0	0	0	0
Private donors in Kuwait	0	0	0	0
Private donors in Latvia	0	1	0	1
Private donors in Libya	0	0	0	0
Private donors in Liechtenstein	0	0	0	0
Private donors in Mexico	0	0	0	0
Private donors in Monaco	0	0	0	0
Private donors in Netherlands	0	2 506	0	2 506
Private donors in Norway	0	379	0	379
Private donors in Oman	0	0	0	0
Private donors in Qatar	0	0	0	0
Private donors in Rep of Korea	0	7	0	7
Private donors in Romania	0	0	4	4
Private donors in Russian Fed	0	0	0	0
Private donors in Saudi Arabia	0	8	0	8
Private donors in Spain	0	17	0	17
Private donors in Slovakia	0	0	0	0
Private donors in Sweden	0	10	0	10
Private donors in Switzerland	(0)	289	0	289
Private donors in UAE	0	4	0	4
Private donors in UK	0	248	0	248
Private donors in USA	0	700	0	700
Private donors in Venezuela	0	0	0	0
Private donors	**(0)**	**10 989**	**4**	**10 993**
Total annual programme fund	**30 436**	**762 495**	**5 578**	**798 509**

Contributions by programme — all funds
For the year ending: 31 December 2005

(In thousands of United States dollars)

Schedule 1 — Report 2

UN regular budget fund	Outstanding pledges	2005	2006	2007
Donor				
Governmental donors	0	0	0	0
European Commission	0	0	0	0
Intergovernmental donors	0	0	0	0
UN donors	776	38 494	0	39 270
Private donors	0	0	0	0
Total UN regular budget fund	776	38 494	0	39 270

Contributions by programme — all funds
For the year ending: 31 December 2005

Schedule 1 — Report 2

SUPPLEMENTARY PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
DONOR				
Governmental Donors				
Angola	0	0	0	0
Algeria	0	0	0	0
Andorra	0	0	0	0
Argentina	0	0	0	0
Australia	0	1 145	0	1 145
Austria	0	0	0	0
Bahamas	0	0	0	0
Bahrain	0	0	0	0
Bangladesh	0	0	0	0
Belgium	702	2 602	0	3 304
Belize	0	0	0	0
Benin	0	0	0	0
Burundi	0	0	0	0
Bermuda	0	0	0	0
Bolivia	0	0	0	0
Botswana	0	0	0	0
Brazil	0	0	0	0
Brunei	0	0	0	0
Bulgaria	0	0	0	0
Canada	0	6 332	0	6 332
Chile	0	0	0	0
China	0	0	0	0
Colombia	0	0	0	0
Costa Rica	0	0	0	0
Croatia	0	0	0	0
Cyprus	0	63	0	63
Czech Republic	0	300	0	300
Denmark	2 208	9 439	0	11 647
Djibouti	0	0	0	0
Ecuador	0	0	0	0
Egypt	0	0	0	0
El Salvador	0	0	0	0
Estonia	0	33	0	33
Finland	0	1 895	0	1 895
France	82	1 264	0	1 347
Germany	0	17 833	637	18 469
Ghana	0	0	0	0
Greece	0	3 823	0	3 823
Guatemala	0	0	0	0
Guyana	0	0	0	0
Holy See	0	0	0	0
Honduras	0	0	0	0

SUPPLEMENTARY PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
Hungary	0	0	0	0
Iceland	0	0	0	0
India	0	0	0	0
Indonesia	0	0	0	0
Iran (Islamic Republic of)	0	0	0	0
Ireland	0	1,627	0	1,627
Israel	0	0	0	0
Italy	0	1,627	0	1,627
Japan	0	29,305	0	29,305
Kuwait	0	0	0	0
Latvia	0	0	0	0
Libyan Arab Jamahiriya	0	0	0	0
Liechtenstein	0	27	0	27
Lithuania	0	0	0	0
Luxembourg	0	1,341	0	1,341
Madagascar	0	0	0	0
Malaysia	0	0	0	0
Malta	0	0	0	0
Mauritius	0	0	0	0
Mexico	0	0	0	0
Monaco	0	0	0	0
Morocco	0	0	0	0
Myanmar	0	0	0	0
Namibia	0	0	0	0
Netherlands	0	3,992	0	3,992
New Zealand	0	2,827	0	2,827
Nicaragua	0	0	0	0
Nigeria	0	0	0	0
Norway	0	7,688	237	7,925
Oman	0	0	0	0
Pakistan	0	0	0	0
Panama	0	0	0	0
Paraguay	0	0	0	0
Peru	0	0	0	0
Philippines	0	0	0	0
Poland	0	0	0	0
Portugal	118	0	0	118
Qatar	0	0	0	0
Republic of Korea	0	50	0	50
Romania	0	0	0	0
Russian Federation	0	0	0	0
Rwanda	0	0	0	0
San Marino	0	0	0	0
Saudi Arabia	0	500	0	500
Singapore	0	0	0	0
Slovakia	0	0	0	0
Slovenia	0	0	0	0
South Africa	0	121	0	121
Spain	3,717	696	0	4,413
Sri Lanka	0	0	0	0

SUPPLEMENTARY PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
Suriname	0	0	0	0
Sweden	0	8 823	0	8 823
Switzerland	1 145	2 605	0	3 750
Thailand	0	0	0	0
Tunisia	0	0	0	0
Turkey	0	500	56	556
United Arab Emirates	0	0	0	0
United Kingdom	2 720	11 562	124	14 412
United Republic of Tanzania	0	0	0	0
United States of America	14 757	78 042	0	92 799
Uruguay	0	0	0	0
Venezuela	0	0	0	0
Yemen	0	0	0	0
Governmental Donors	25 457	211 861	1 047	238 365
European Commission				
European Commission	3 881	24 228	0	28 109
European Commission	3 881	24 228	0	28 109
Intergovernmental Donors				
African Union	0	0	0	0
Arab Gulf Prog for UN Dev Org	0	0	0	0
Council of Europe Dev Bank	0	0	0	0
Islamic Development Bank	0	0	0	0
Islamic Edu.Scien.C.Org (ISESCO)	0	15	0	15
OPEC Fund for Int'l Dvlpmt	0	150	0	150
Org for Security & Coop in Eur	0	0	0	0
Intergovernment Organization	0	0	0	0
Intergovernmental Donors	0	165	0	165
UN Donors				
United Nations	0	0	0	0
UN Population Fund	0	0	0	0
UN OCHA	624	0	0	624
UN Programme on HIV/AIDS	0	0	0	0
United Nations Volunteers	0	0	0	0
UNDG Iraq Trust Fund	0	390	0	390
UN Development Programme	0	0	0	0
UN Trust Fund Human Security	0	0	0	0
UN Donors	624	390	0	1 014
Private Donors				
Private Donors in Argentina	0	0	0	0
Private donors in Azerbaijan	0	0	0	0
Private Donors in Austria	0	12	0	12
Private Donors in Australia	0	1 365	0	365
Private Donors in Bahrain	0	0	0	0
Private Donors in Belgium	0	0	0	0
Private Donors in Canada	0	856	0	856
Private Donors in China	0	0	0	0
Private Donors in Colombia	0	0	0	0
Private Donors in Costa Rica	0	0	0	0
Private Donors in Cyprus	0	0	0	0
Private Donors in Denmark	0	0	0	0

SUPPLEMENTARY PROGRAMME FUND	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
Private Donors in Egypt	0	0	0	0
Private Donors in France	0	706	0	706
Private Donors in Germany	0	1 354	0	1 354
Private Donors in Greece	0	322	0	322
Private Donors in Italy	0	1 158	0	1 158
Private Donors in Japan	0	1 478	0	1 478
Private Donors in Jordan	0	0	0	0
Private Donors in Kuwait	0	62	0	62
Private Donors in Latvia	0	0	0	0
Private Donors in Libyan Arab Jamahiriya	0	0	0	0
Private Donors in Liechtenstein	0	0	0	0
Private Donors in Mexico	0	0	0	0
Private Donors in Monaco	0	41	0	41
Private Donors in Netherlands	742	9 089	0	9 831
Private Donors in Norway	0	0	0	0
Private Donors in Oman	0	0	0	0
Private Donors in Qatar	0	0	0	0
Private Donors in Rep of Korea	0	200	0	200
Private Donors in Romania	0	0	0	0
Private Donors in Russian Fed	0	0	0	0
Private Donors in Saudi Arabia	0	40	0	40
Private Donors in Spain	0	0	0	0
Private Donors in Slovakia	0	0	0	0
Private Donors in Sweden	0	0	0	0
Private Donors in Switzerland	0	1 812	0	1 812
Private Donors in UAE	0	40	0	40
Private Donors in UK	0	89	0	89
Private Donors in USA	0	2 764	0	2 764
Private Donors in Venezuela	0	0	0	0
Private Donors	742	18 508	0	19 250
Total SUPPLEMENTARY PROGRAMME FUND	30 704	255 753	1 047	287 504

Contributions by programme — all funds
for the year ending: 31 December 2005

(In thousands of United States dollars)

Schedule 1 — Report 2

JUNIOR PROFESSIONAL OFFICERS	Cash		In-Kind	Total
	Outstanding Pledges	Paid		
DONOR				
Governmental Donors	98	9 504	0	9 602
European Commission	0	0	0	0
Intergovernmental Donors	0	0	0	0
UN Donors	0	0	0	0
Private Donors	0	0	0	0
Total JUNIOR PROFESSIONAL OFFICERS	98	9 504	0	9 602

Status of prior years' outstanding contributions for the year ending 31 December 2005

(In thousands of United States dollars)

Schedule 2

ANNUAL PROGRAMME FUND	2000	2001	2002	2003	2004	TOTAL
DONOR						
Governmental Donors						
Andorra	0	0	0	0	0	0
Austria	0	0	0	0	1	1
Ghana	0	5	0	0	0	5
Greece	0	0	0	0	250	250
Japan	0	0	0	0	63	63
Spain	0	0	0	0	58	58
Sri Lanka	0	0	0	7	0	7
Switzerland	0	0	0	1	0	1
United Kingdom	0	0	0	0	39	39
United States of America	0	0	74	0	120	193
Yemen	0	2	0	0	0	2
Governmental Donors	0	7	74	7	530	619
European Commission						
European Commission	0	858	889	137	15 972	17 856
European Commission	0	858	889	137	15 972	17 856
UN Donors						
United Nations Volunteers	0	0	0	0	3	3
UN Donors	0	0	0	0	3	3
TOTAL ANNUAL PROGRAMME FUND	0	865	962	144	16 506	18 477

Status of prior years' outstanding contributions for the year ending 31 December 2005

(in thousands of United States dollars)

Schedule 2

SUPPLEMENTARY PROGRAMME FUND	2000	2001	2002	2003	2004	TOTAL
DONOR						
Governmental Donors						
Spain	0	0	0	0	48	48
Governmental Donors	0	0	0	0	48	48
European Commission						
European Commission	0	220	540	104	598	1 464
European Commission	0	220	540	104	598	1 464
TOTAL FOR SUPPLEMENTARY PROGRAMME FUND	0	220	540	104	646	1 511

Schedule of appropriations under the annual programme budget for the year ended 31 December 2005

(in thousands of United States dollars)

Schedule 3

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
UNHCR TOTAL							
FIELD OPERATIONS							
AFRICA							
WEST AFRICA							
WEST AFRICA OVERALL	3 634	2 431	6 065	5 142	0	5 142	923
BENIN	1 215	916	2 131	1 912	0	1 912	219
CAMEROON	1 825	640	2 465	2 318	0	2 318	147
COTE D'IVOIRE	10 916	507	11 423	648	0	10 843	580
GAMBIA	680	79	759	8 446	0	648	111
GHANA	8 080	996	9 076	18 404	0	8 446	630
GUINEA	23 003	(3 191)	19 812	10 843	0	18 404	1 408
LIBERIA	44 120	2 260	46 380	46 042	0	46 042	338
MALI	0	0	0	0	0	0	0
NIGERIA	1 464	1 480	2 943	2 844	0	2 844	99
SENEGAL	1 648	466	2 113	1 853	0	1 853	261
SIERRA LEONE	25 043	(1 554)	23 489	22 112	0	22 112	1 377
WEST AFRICA	121 627	5 028	126 656	120 563	0	120 563	6 093
EAST AND HORN OF AFRICA							
DJIBOUTI	3 276	310	3 586	3 536	0	3 536	51
ERITREA	12 784	(1 925)	10 859	10 372	0	10 372	487
ETHIOPIA	13 680	569	14 249	13 328	0	13 328	921
KENYA	32 817	687	33 504	33 181	0	33 181	323
SOMALIA	6 585	499	7 083	6 532	0	6 532	552
SUDAN	12 166	2 440	14 606	13 758	(9)	13 749	857
UGANDA	13 363	3 073	16 436	16 135	0	16 135	301
EAST AND HORN OF AFRICA	94 671	5 652	100 323	96 841	(9)	96 832	3 491
CENTRAL AFRICA AND GREAT LAKES							
CENTRAL AFRICAN REPUBLIC	1 942	566	2 508	2 335	0	2 335	173
COUNTRIES IN CENTRAL AFRICA	10 158	(1 164)	8 994	8 979	0	8 979	16
GABON	3 565	(327)	3 238	2 934	0	2 934	304
BURUNDI	2 670	1 245	3 915	3 914	0	3 914	2
CHAD	4 748	4 111	8 860	8 652	0	8 652	208
CONGO	6 930	(507)	6 423	6 422	0	6 422	1
DEMOCRATIC REP OF THE CONGO	17 054	653	17 707	17 592	(2)	17 590	117
RWANDA	5 526	1 731	7 257	7 153	0	7 153	105
UNITED REPUBLIC OF TANZANIA	18 731	1 971	20 702	20 374	0	20 374	328
CENTRAL AFRICA AND GREAT LAKES	71 325	8 280	79 605	78 353	(2)	78 351	1 254
SOUTHERN AFRICA							
SOUTHERN AFRICA OVERALL	3 360	(457)	2 903	2 856	0	2 856	48
ANGOLA	21 322	251	21 572	21 000	0	21 000	572
BOTSWANA	2 291	(66)	2 225	2 005	0	2 005	221

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
MALAWI	2 122	640	2 762	2 458	0	2 458	304
MOZAMBIQUE	1 952	460	2 412	2 411	0	2 411	1
NAMIBIA	3 227	(38)	3 189	3 058	0	3 056	133
SOUTH AFRICA	4 039	(760)	3 279	3 055	0	3 055	223
ZAMBIA	13 198	442	13 640	13 184	0	13 184	456
ZIMBABWE	2 221	3	2 224	1 799	0	1 799	425
SOUTHERN AFRICA	53 732	475	54 207	51 824	0	51 824	2 383
AFRICA	341 355	19 436	360 791	347 581	(11)	347 570	13 221
CASWANAME							
NORTH AFRICA							
NORTH AFRICA OVERALL	0	705	705	274	0	274	431
ALGERIA	4 534	287	4 821	4 552	0	4 552	269
LIBYAN ARAB JAMAHIRIYA	1 021	(105)	916	720	0	720	196
MAURITANIA	368	341	708	610	0	610	98
MOROCCO	276	328	604	484	0	484	119
TUNISIA	201	125	327	265	0	265	62
WESTERN SAHARA	0	0	0	0	0	0	0
NORTH AFRICA	6 400	1 681	8 081	6 906	0	6 906	1 175
MIDDLE EAST							
EGYPT	4 107	834	4 941	4 191	0	4 191	750
IRAQ	2 462	(1 506)	956	951	0	951	5
JORDAN	1 639	24	1 663	1 629	0	1 629	34
KUWAIT	0	0	0	0	0	0	0
LEBANON	2 945	(23)	2 922	2 679	0	2 679	243
SAUDI ARABIA	1 798	179	1 977	1 854	0	1 854	123
SYRIAN ARAB REPUBLIC	1 817	(144)	1 673	1 607	0	1 607	66
YEMEN	4 043	950	4 994	4 497	(3)	4 494	500
ISRAEL	93	42	135	117	0	117	18
MIDDLE EAST	18 904	359	19 262	17 525	(3)	17 522	1 741
SOUTH-WEST ASIA							
SOUTH-WEST ASIA OVERALL	850	387	1 237	1 128	0	1 128	109
AFGHANISTAN	64 191	(1 590)	62 601	56 336	0	56 336	6 265
IRAN (ISLAMIC REPUBLIC OF)	17 546	(4 110)	13 436	12 080	0	12 080	1 355
PAKISTAN	24 471	(1 550)	22 921	22 701	(9)	22 692	229
SOUTH-WEST ASIA	107 058	(6 863)	100 195	92 246	(9)	92 237	7 958
CENTRAL ASIA							
KAZAKHSTAN	1 441	(60)	1 381	1 291	0	1 291	89
KYRGYZSTAN	1 230	1 354	2 584	2 213	0	2 213	371
TAJIKISTAN	1 430	(6)	1 424	1 252	0	1 252	172
TURKMENISTAN	949	183	1 132	997	0	997	135
UZBEKISTAN	1 169	131	1 301	1 216	0	1 216	85
CENTRAL ASIA	6 220	1 601	7 822	6 969	0	6 969	853
CASWANAME	138 581	(3 222)	135 360	123 645	(12)	123 633	11 726
ASIA AND THE PACIFIC							
SOUTH ASIA							
SOUTH ASIA OVERALL	0	0	0	0	0	0	0
BANGLADESH	3 343	85	3 428	2 878	0	2 878	550
INDIA	3 759	(73)	3 686	3 332	0	3 332	355

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
SRI LANKA	8 870	100	8 970	8 513	0	8 513	457
NEPAL	6 398	1 660	8 058	7 415	0	7 415	643
SOUTH ASIA	22 370	1 772	24 142	22 137	0	22 137	2 005
EAST ASIA AND THE PACIFIC							
AUSTRALIA	1 098	46	1 144	1 006	0	1 006	139
CHINA	4 427	(336)	4 091	3 798	0	3 798	293
INDONESIA	2 830	3 155	5 985	4 858	0	4 858	1 126
JAPAN	2 805	259	3 064	2 442	0	2 442	622
CAMBODIA	808	913	1 721	1 514	0	1 514	206
REPUBLIC OF KOREA	497	51	548	515	0	515	33
MALAYSIA	2 574	293	2 867	2 710	0	2 710	157
MONGOLIA	121	82	204	195	0	195	9
MYANMAR	4 182	437	4 619	4 341	0	4 341	278
PHILIPPINES	205	(7)	198	189	0	189	8
PAPUA NEW GUINEA	497	(38)	459	456	0	456	3
THAILAND	6 761	2 878	9 639	8 852	0	8 852	787
TIMOR-LESTE	603	(8)	595	523	0	523	72
VIET NAM	456	78	534	490	0	490	44
SINGAPORE	58	(4)	54	53	0	53	1
OTHER COUNTRIES EAST ASIA	215	(82)	133	104	0	104	29
EAST ASIA AND THE PACIFIC	28 136	7 713	35 853	32 046	0	32 046	3 807
ASIA AND THE PACIFIC	50 510	9 485	59 995	54 183	0	54 183	5 813
EUROPE							
EASTERN EUROPE							
EASTERN EUROPE OVERALL	58	227	285	258	0	258	26
ARMENIA	1 480	508	1 988	1 847	0	1 847	141
AZERBAIJAN	3 503	666	3 990	3 492	0	3 492	217
BELARUS	1 001	275	1 275	913	0	913	364
GEORGIA	3 859	923	4 782	4 622	0	4 622	159
REPUBLIC OF MOLDOVA	593	108	701	631	0	631	70
RUSSIAN FEDERATION	12 130	3 675	15 805	15 004	0	15 004	801
UKRAINE	1 099	102	1 196	2 761	0	2 761	434
EASTERN EUROPE	23 247	6 485	31 732	29 529	0	29 529	2 212
CENTRAL EUROPE							
OTHER COUNTRIES IN CENT EUROPE	335	(1)	334	296	0	296	38
CENT EUROPE AND BALTIC STATES	0	0	0	0	0	0	0
BULGARIA	887	64	1 051	1 028	0	1 028	23
CYPRUS	676	75	751	629	0	629	123
CZECH REPUBLIC	946	159	1 011	872	0	872	145
HUNGARY	2 530	94	2 623	2 347	0	2 347	156
POLAND	768	32	439	804	0	804	32
ROMANIA	1 934	824	1 958	1 835	0	1 835	23
SLOVAKIA	788	85	774	713	0	713	61
SLOVENIA	654	(17)	637	553	0	553	84
TURKEY	6 276	1 983	8 259	7 980	0	7 980	279
CENTRAL EUROPE	14 468	3 370	17 779	17 181	0	17 181	598

A/61/5/Add.5

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
WESTERN EUROPE							
AUSTRIA	1 409	46	1 454	56	0	1 251	203
BELGIUM	2 941	260	3 201	35	0	2 878	323
FRANCE	2 098	650	2 748	1 251	0	2 540	206
GERMANY	1 845	236	2 081	2 878	0	1 863	219
GREECE	1 393	182	1 575	2 540	0	1 429	145
IRELAND	562	31	593	1 880	0	539	54
ITALY	1 664	525	2 189	1 863	0	1 905	284
MALTA	48	(4)	44	1 429	0	35	9
PORTUGAL	65	(3)	61	539	0	56	5
SPAIN	936	484	1 420	1 905	2	1 251	169
SWEDEN	1 744	182	1 926	1 268	261	1 905	21
SWITZERLAND	730	46	776	1 905	0	735	41
UNITED KINGDOM	1 511	896	2 407	732	0	1 880	527
WESTERN EUROPE	16 943	3 531	20 474	18 305	261	18 278	2 195
SOUTH EASTERN EUROPE							
SOUTH EASTERN EUROPE OVERALL	0	328	328	264	0	264	64
ALBANIA	1 014	1 151	2 164	1 955	0	1 955	209
BOSNIA AND HERZEGOVINA	11 224	941	12 165	10 639	0	10 639	1 527
CROATIA	4 713	335	5 048	4 587	0	4 587	461
SERBIA AND MONTENEGRO	25 507	(634)	24 874	22 712	0	22 712	2 162
THE FYR MACEDONIA	3 917	(74)	3 843	3 479	(2)	3 477	366
SOUTH EASTERN EUROPE	46 376	2 046	48 422	43 634	(2)	43 632	4 789
EUROPE	103 034	15 372	118 406	107 840	(29)	107 812	10 594
AMERICAS							
NORTHERN SOUTH AMERICA							
NORTHERN SOUTH AMERICA OVERALL	1 005	(70)	935	841	0	841	94
VENEZUELA REGIONAL OFFICE	1 659	61	1 719	1 719	(0)	1 719	0
COLOMBIA	9 032	1 800	8 831	3 379	0	8 725	107
COSTA RICA	1 598	(65)	1 534	8 725	0	1 374	130
ECUADOR	3 341	102	3 443	1 374	(0)	3 379	64
PANAMA	732	142	874	846	0	846	28
NORTHERN SOUTH AMERICA	15 371	1 971	17 296	16 884	(1)	16 294	423
SOUTHERN SOUTH AMERICA							
SOUTHERN SOUTH AMERICA OVERALL	1 810	(371)	1 439	1 368	0	1 368	70
ARGENTINA	760	80	839	839	0	839	0
BRAZIL	814	1 006	1 820	1 646	0	1 646	75
SOUTHERN SOUTH AMERICA	2 829	1 715	4 253	4 055	0	4 055	145
NORTH AMERICA AND CARIBBEAN							
NORTH AMERICA & THE CARIBBEAN	435	(48)	439	344	0	344	31
CANADA	1 280	148	1 427	1 298	0	1 029	145
CUBA	440	(24)	464	316	0	316	80
UNITED STATES OF AMERICA	5 196	777	5 973	5 808	0	5 808	67
NORTH AMERICA AND CARIBBEAN	7 352	851	8 140	7 794	0	7 794	351

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
CENTRAL AMERICA AND MEXICO							
CENTRAL AMERICA OVERALL	1 143	(21)	1 122	1 066	0	1 066	56
MEXICO REGIONAL OFFICE	1 580	113	1 692	1 617	0	1 607	85
CENTRAL AMERICA AND MEXICO	2 722	92	2 814	2 673	0	2 673	141
AMERICAS	28 177	4 277	32 455	31 406	(1)	31 406	1 049
FIELD OPERATIONS	**661 658**	**45 349**	**707 006**	**664 455**	**(52)**	**664 403**	**42 603**
GLOBAL PROGRAMMES							
EXECUTIVE DIRECTION AND MGT							
EXECUTIVE DIRECTION AND MGT							
EXECUTIVE OFFICE GLOBAL OPS	5	240	245	232	0	232	13
EMERGENCY AND SECURITY SERVICE	12 854	1 079	13 933	14 463	0	14 463	1 469
EXECUTIVE DIRECTION AND MGT	12 859	3 318	16 177	14 696	0	14 695	1 482
EXECUTIVE DIRECTION AND MGT	12 859	3 318	16 177	14 696	0	14 695	1 482
DIV INT PROTECTION SERVICES							
DIV INT PROTECTION SERVICES							
DIV INT PROTECTION SERVICES	7 193	2 644	9 836	9 027	(1)	9 026	810
DIV INT PROTECTION SERVICES	7 193	2 644	9 836	9 027	(1)	9 026	810
DIV INT PROTECTION SERVICES	7 193	2 644	9 836	9 027	(1)	9 026	810
DIV EXTERNAL RELATIONS							
DIV EXTERNAL RELATIONS							
DIV EXTERNAL RELATIONS	7 672	89	7 761	7 196	0	7 196	571
DIV EXTERNAL RELATIONS	7 672	89	7 761	7 196	0	7 196	571
DIV EXTERNAL RELATIONS	7 672	89	7 761	7 196	0	7 196	571
DIV OF INFO SYSTEMS & TELE							
MSRP FIELD UPGRADE	2 025	(698)	1 327	1 048	0	1 049	277
MSRP TECHNICAL INFRASTRUCTURE	3 260	837	4 187	3 486	0	3 486	700
BSS: MSRP FINANCE SUPPLY CHAIN	10 765	(1 707)	9 058	7 562	0	7 562	1 496
BSS: MSRP HUMAN RESOURCES	9 237	(1 912)	7 325	5 794	0	5 794	1 532
MANAGEMENT SYSTEMS RENEWAL -GO	25 376	(3 440)	21 936	17 922	0	17 922	3 974
BSS: INTRANET SERVICES	213	79	292	181	0	181	110
ITTS SOFTWARE DEVELOPMENT FIELD	99	135	234	142	0	142	92
ITS OPS & TECH. SERVICE FIELD	161	(0)	145	114	0	114	30
ITS FIELD SUPPORT TELECOMMS	800	(360)	440	378	0	378	62
ITTS SATELLITE CHARGES FIELD	0	329	329	167	0	167	162
ITS USER SERVICES FIELD	1 554	(117)	1 437	934	0	934	503
ITTS TRAINING USER SERVICES	50	4	54	46	0	46	8
ITTS TRAINING TELECOMMS	55	(11)	44	5	0	5	38
ITS STOCKPILING COMMS EQUIP	450	(19)	431	(615)	0	615	1 047
ITS STOCKPILING OF IT EQUIPMENT	80	(6)	74	(18)	0	18	92
INFO TECH AND TELECOMS SERVICE	3 362	(61)	3 301	1 966	0	1 966	1 335
DIV OF INFO SYSTEMS & TELE	28 738	(5 702)	23 036	13 892	0	13 892	9 145

Annual Programme Budget	Appropriations Original	Transfers	Current	Expenditure Disbursements Deliveries	Unliquidated Obligations	Total	Balance
DEPARTMENT OF OPERATIONS							
DIV OPERATIONAL SUPPORT							
DIV OPERATIONAL SUPPORT	8 133	2 381	10 514	8 840	0	8 839	1 675
DIV OPERATIONAL SUPPORT	8 133	2 381	10 514	8 840	0	8 839	1 675
PROV OF EXPERTISE EVALS (EPA)	575	(164)	411	221	0	221	191
DEPARTMENT OF OPERATIONS	8 708	2 217	10 925	9 060	0	9 060	1 865
DIV HUMAN RESOURCES MGT							
DHRM VOLUNTARY SEPARATION	1 000	2 363	3 363	2 036	0	2 036	1 327
DHRM SPECIAL STAFF COSTS	7 000	3 607	10 607	9 810	0	9 810	797
DHRM TRAINING PERS ADMIN HRS	0	15	15	2	0	2	13
DHRM TRAINING MANGMNT CAREER	500	(100)	401	286	0	286	114
DHRM BRIEFING AND ORIENTATION	30	96	126	93	0	93	33
DHRM TRAINING CMS MANAGEMENT	43	(43)	0	0	0	0	0
DHRM TRAINING COMMS SKILLS	300	(172)	128	111	0	111	17
DHRM TRAINING LANGUAGES CSSS	90	0	90	64	0	64	26
DHRM TRAINING EXT STUDIES CSSS	40	7	47	40	0	40	8
DHRM TRAINING ADMIN/FIN OFF CS	100	(100)	0	0	0	0	0
DHRM TRAINING STRESS MNGMT CSS	70	(21)	50	23	0	23	26
DES, DVLP, & PROD TRG TOOLS E	280	(21)	259	55	0	55	204
DHRM TRG HEALTH 1ST AID HIV	10	644	654	606	0	606	48
ASSESSMENT CENTRE PROJECT	400	(30)	370	93	0	93	277
DHRM TRG E-LEARNING	0	123	123	72	0	72	51
DHRM TRG FACILITTN OF LEARNING	0	223	223	167	0	167	56
DIV HUMAN RESOURCES MGT	9 863	6 592	16 455	13 457	0	13 457	2 998
DIV HUMAN RESOURCES MGT	9 863	6 592	16 455	13 457	0	13 457	2 998
DIV FINANCE AND SUPPLY MGT							
DIV FINANCE AND SUPPLY MGT							
FINANCIAL RESOURCES SERVICE	0	80	80	56	0	56	25
SUPPLY MANAGEMENT SERVICE	992	(149)	843	505	0	506	337
DIV FINANCE AND SUPPLY MGT	992	(69)	923	561	0	561	362
DIV FINANCE AND SUPPLY MGT	992	(69)	923	561	0	561	362
GLOBAL PROGRAMMES	76 025	11 209	87 234	73 000	(1)	72 999	14 235
HEADQUARTERS							
EXECUTIVE OFFICE							
EXECUTIVE OFFICE							
EXECUTIVE OFFICE	4 843	520	5 363	4 852	0	4 852	511
EXECUTIVE OFFICE	4 843	520	5 363	4 852	0	4 852	511
EXECUTIVE OFFICE	4 843	520	5 363	4 852	0	4 852	511
DEPT OF INT PROTECTION							
DIPS, DIRECTOR'S OFFICE	1 660	176	1 836	1 732	0	1 732	104
DIPS, PROT, POLICY, & LEGAL ADV	1 427	99	1 526	1 350	0	1 350	176
DIPS, PROTECTION CAPACITY SECT	1 444	498	1 943	1 654	0	1 654	289

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
DIPS, RESETTLMNT & SPEC CASES	1 653	378	2 032	1 851	0	1 851	180
DIPS, SOLUAIONS & OPS SUPPORT	1 269	381	1 650	1 450	0	1 450	200
DIPS, STATUS DETRM. & PROT INF	700	(17)	683	592	0	592	91
DEPT INT PROTECTION	8 154	1 515	9 669	8 629	0	8 629	1 040
DEPT OF INT PROTECTION	8 154	1 515	9 669	8 629	0	8 629	1 040
DIV EXTERNAL RELATIONS							
DER, DIRECTOR'S OFFICE	904	238	1 142	1 136	0	1 136	6
DER, PRIVATE SECT & PUBLIC AFF	1 353	270	1 623	1 493	0	1 493	130
DER, DONOR REL & RES MOB SERV	1 076	111	1 188	1 043	0	1 043	145
DER, NGO COORDINATOR	147	135	282	251	0	251	31
DER, SECRETARIAT & INTER ORG	1 046	116	1 162	1099	0	1 099	63
DER, MEDIA RELS & PI SERVICE	2 829	531	3 360	2 886	0	2 886	474
DER, ARCHIVES, RECS & COMMS	903	213	1 116	960	0	960	156
DER, EDMS - ELECT DOC MANAGT	560	16	576	470	0	470	105
DIV EXTERNAL RELATIONS	8 819	1 630	10 448	9 339	0	9 339	1 109
DIV EXTERNAL RELATIONS	8 819	1 630	10 448	9 339	0	9 339	1 109
ITTS, TELECOMMUNICATIONS	170	79	249	233	0	233	16
ITTS, INFO, TECH, TELE SERVICE	5 510	(129)	5 381	4 910	0	4 910	471
BSS, APPL. DEVLPT OP SUPPORT	170	(6)	164	164	0	164	0
ITS, OPS & TECH SERVICES HQ	321	(43)	278	230	0	230	48
ITS, USER SERVICES HQ	1 399	(20)	1 379	1 137	0	1 137	242
DIST, DIRECTOR'S OFFICE	0	434	434	424	0	424	10
DIV. OF INFO. SYSTEMS & TELE	7 570	315	7 886	7 098	0	7 098	787
DEPARTMENT OF OPERATIONS							
DEPARTMENT OF OPERATIONS							
DIV OPERATIONAL SUPPORT	11 891	3 832	15 723	13 546	0	13 546	2 177
DEPARTMENT OF OPERATIONS	814	453	1 267	1 125	(0)	1 125	142
REGIONAL BUREAUX	20 910	5 210	26 120	23 425	2	23 427	2 693
DEPARTMENT OF OPERATIONS	33 615	9 495	43 110	38 096	1	38 098	5 012
DEPARTMENT OF OPERATIONS	33 615	9 495	43 110	38 096	1	38 098	5 012
DIV HUMAN RESOURCES MGT							
PAYROLL SECTION	2 288	225	2 513	2 172	0	2 172	341
DHRM, OFFICE OF THE DIRECTOR	1 545	182	1 727	1 526	0	1 526	201
DHRM,PERSONNEL ADMIN SECTION	3 635	588	4 223	3 722	0	3 722	501
DHRM, RECRUITMENT&POSTINGS	1 710	526	2 236	2 059	(4)	2 055	181
DHRM, STAFF DEVELOPMENT	1 639	152	1 791	1 695	0	1 695	96
DHRM, STAFF WELFARE UNIT	673	59	732	637	0	637	95
DHRM, MEDICAL SERVICE	1 826	(90)	1 735	1 560	0	1 560	176
DIV HUMAN RESOURCES MGT	13 316	1 641	14 957	13 370	(4)	13 366	1 591
DIV HUMAN RESOURCES MGT	13 316	1 641	14 957	13 370	(4)	13 366	1 591

Annual Programme Budget	Appropriations			Expenditure			Balance
	Original	Transfers	Current	Disbursements/ Deliveries	Unliquidated Obligations	Total	
DIV FINANCE AND SUPPLY MGT							
DIV FINANCE AND SUPPLY MGT							
OFFICE OF THE CONTROLLER	1 130	419	1 543	1 490	0	1 490	58
FINANCIAL RESOURCES SERVICE	2 638	1 496	4 134	3 610	0	3 610	524
SUPPLY MANAGEMENT SERVICE	8 670	1 465	10 134	7 594	0	7 594	2 540
JOINT UN ACTIVITIES	6 588	218	6 806	4 038	(4)	4 034	2 772
DIV FINANCE AND SUPPLY MGT	19 026	3 596	22 622	16 733	(4)	16 729	5 893
DIV FINANCE AND SUPPLY MGT	19 026	3 596	22 622	16 733	(4)	16 729	5 893
OTHER HQ SECTIONS							
OTHER HQ UNITS							
OTHER UNITS	363	77	440	395	0	395	45
OTHER HQ UNITS	363	77	440	395	0	395	45
OTHER HQ SECTIONS	363	77	440	395	0	395	45
HEADQUARTERS	95 706	18 789	114 495	98 513	(7)	98 506	15 988
OPERATIONAL RESERVE							
OPERATIONAL RESERVE							
OPERATIONAL RESERVE							
OPERATIONAL RESERVE	112 504	(75 346)	37 158	0	0	0	37 158
OPERATIONAL RESERVE	112 504	(75 346)	37 158	0	0	0	37 158
OPERATIONAL RESERVE	112 504	(75 346)	37 158	0	0	0	37 158
OPERATIONAL RESERVE	112 504	(75 346)	37 158	0	0	0	37 158
OVERALL							
OVERALL							
OVERALL							
OVERALL	0	0	0	0	0	0	0
OVERALL	0	0	0	0	0	0	0
OVERALL	0	0	0	0	0	0	0
OVERALL	0	0	0	0	0	0	0
GRAND TOTAL ANNUAL PROGRAMME BUDGET	945 892	(0)	945 892	835 968	(60)	835 908	109 984

Supplementary Programme Fund and Supplementary Programme Fund — Trust Fund as at 31 December 2005

(In thousands of United States dollars)

Schedule 4

	Fund available	Contributions receivable	Contributed Obligations	Total	Balance
UNHCR Total					
Field Operations					
Africa					
Africa overall					
Africa overall	1 332	0	0	0	1 332
Africa overall	**1 332**	**0**	**0**	**0**	**1 332**
West Africa					
West Africa overall	0	0	0	0	(0)
Benin	0	0	0	0	0
Côte d'Ivoire	0	0	0	0	0
Gambia	0	0	0	0	0
Ghana	0	0	0	0	0
Guinea	0	0	0	0	0
Liberia	0	0	0	0	(0)
Nigeria	0	0	0	0	0
Senegal	0	0	0	0	0
Sierra Leone	0	0	0	0	0
West Africa	**0**	**0**	**0**	**0**	**0**
East and Horn of Africa					
East & Horn of Africa overall	0	0	0	0	0
Eritrea	0	0	0	0	0
Ethiopia	2 731	2 010	722	2 731	0
Kenya	2 214	1 641	573	2 214	0
Somalia	1 302	1 302	0	1 302	0
Sudan	51 810	43 437	8 557	51 994	2 716

	Funds Available	Disbursements/ Deliveries	Commitments/Obligations	Total	Balance
Uganda	2 120	1 819	301	2 120	0
East and Horn of Africa	**60 178**	**50 208**	**7 253**	**57 462**	**2 716**
Central Africa and Great Lakes					
Central Africa & Great Lakes	5	0	0	0	5
Central African Republic	1 000	871	140	1 000	0
Countries in Central Africa	0	0	0	0	0
Burundi	33 823	32 044	1 779	33 823	0
Chad	65 871	59 816	3 568	63 384	2 486
Congo	1 760	1 537	223	1 760	0
Democratic Rep of the Congo	14 587	14 184	403	14 587	0
Rwanda	297	238	59	297	0
United Republic of Tanzania	9 083	8 625	458	9 083	0
Central Africa and Great Lakes	**126 426**	**117 314**	**6 621**	**123 935**	**2 491**
Southern Africa					
Southern Africa overall	0	0	0	0	0
Angola	4	4	0	4	0
Namibia	0	0	0	0	0
South Africa	0	0	0	0	0
Zambia	0	0	0	0	(0)
Southern Africa	**4**	**4**	**0**	**4**	**(0)**
Africa	**187 939**	**167 526**	**13 874**	**181 400**	**6 539**
Caswanamc					
Caswanamc overall					
Caswanamc overall	0	0	0	0	0
Caswaname overall	**0**	**0**	**0**	**0**	**0**
North Africa					
North Africa overall	1 085	0	0	0	1 085

	Funds Available	Expenditure: Disbursements/ Deliveries	Unliquidated Obligations	Total	Balance
Western Sahara	511	511	0	511	0
North Africa	**1 596**	**511**	**0**	**511**	**1 085**
Middle East					
Middle East overall	9 337	346	132	477	8 860
Egypt	78	78	0	78	0
Iraq	24 481	22 893	1 588	24 481	0
Jordan	2 836	2 830	6	2 836	0
Kuwait	0	0	0	0	0
Lebanon	363	363	0	363	0
Saudi Arabia	0	0	0	0	0
Syrian Arab Republic	221	151	70	221	0
Middle East	**37 316**	**26 662**	**1 795**	**28 457**	**8 860**
South-West Asia					
South-West Asia overall	0	(0)	0	(0)	0
Afghanistan	0	0	0	0	0
Iran (Islamic Republic of)	1 818	1 764	53	1 818	0
Pakistan	28 118	5 183	5 556	10 739	17 379
South-West Asia	**29 936**	**6 947**	**5 610**	**12 557**	**17 379**
Central Asia					
Tajikistan	0	0	0	0	0
Turkmenistan	0	0	0	0	0
Uzbekistan	0	0	0	0	0
Central Asia	**0**	**0**	**0**	**0**	**0**
Caswaname	**68 847**	**34 120**	**7 405**	**41 525**	**27 323**
Asia and the Pacific					
Asia and Pacific overall					
Asia Pacific overall	12 204	100	0	100	12 204

Asia and Pacific Overall	12 204	(0)	0	101	12 204
South Asia					
South Asia overall	0	0	0	0	0
Sri Lanka	13 868	8 705	552	9 257	4 611
South Asia	**13 868**	**8 705**	**552**	**9 257**	**4 611**
East Asia and the Pacific					
East Asia and Pacific overall	0	0	0	0	0
Indonesia	27 267	10 282	8 931	19 214	8 054
Timor-Leste	0	0	0	0	0
Other countries East Asia	0	0	0	0	0
East Asia and the Pacific	**27 267**	**10 282**	**8 931**	**19 214**	**8 054**
Asia and the Pacific	**53 339**	**18 988**	**9 483**	**28 471**	**24 869**
Europe					
Central Europe					
Turkey	619	619	0	619	0
Central Europe	**619**	**619**	**0**	**619**	**0**
Western Europe					
Belgium	0	0	0	0	0
United Kingdom	36	36	0	36	0
Germany	63	63	0	63	0
Western Europe	**99**	**99**	**0**	**99**	**0**
South Eastern Europe					
South Eastern Europe overall	0	0	0	0	0
Albania	0	0	0	0	0
Serbia and Montenegro	0	0	0	0	0
The FYR Macedonia	0	0	0	0	0
South Eastern Europe	**0**	**0**	**0**	**0**	**0**

	Funds Available	Disbursements/ Deliveries	Expenditure: Unliquidated Obligations	Total	Balance
Europe	718	718	0	718	0
Field Operations	310 844	221 352	30 762	252 114	58 731
Global Programmes					
Executive Direction and Mgt					
Executive Direction and Mgt					
Executive Office Global OPS	0	0	0	0	0
Emergency and Security Service	0	0	0	0	0
Executive Direction and Management	0	0	0	0	0
Executive Direction and Management	0	0	0	0	0
Div Int Protection Services					
Div Int Protection Services					
Div Int Protection Services	0	0	0	0	0
Div Int Protection Services	0	0	0	0	0
Div Int Protection Services	0	0	0	0	0
Department of Operations					
Div Operational Services					
Div Operational Support	0	0	0	0	0
Div Operational Services	0	0	0	0	0
Department of Operations	0	0	0	0	0
Div Finance and Supply Mgt					
Div Finance and Supply Mgt					
Supply Management Service	0	0	0	0	0
Div Finance and Supply Mgt	0	0	0	0	0
Div Finance and Supply Mgt	0	0	0	0	0
Global Programmes Overall	0	0	0	0	0

Global Programmes	**0**	**0**	**0**	**0**	**0**
Headquarters					
Executive Office					
Executive Office	0	0	0	0	0
Executive Office	**0**	**0**	**0**	**0**	**0**
Executive Office	**0**	**0**	**0**	**0**	**0**
Dept of INT Protection					
Dept INT Protection	0	0	0	0	0
Dept of INT Protection	0	0	0	0	0
Department of Operations					
Department of Operations					
Department of Operations	4 473	4 473	0	4 473	0
Regional Bureaux	1 768	1 768	0	1 768	0
Department of Operations	**6 241**	**6 241**	**0**	**6 241**	**0**
Department of Operations	**6 241**	**6 241**	**0**	**6 241**	**0**
Div Human Resources Mgt					
Payroll section	0	0	0	0	0
DHRM Personnel Admin Section	0	0	0	0	0
Div Human Resources Mgt	0	0	0	0	0
Div Human Resources Mgt	**0**	**0**	**0**	**0**	**0**
Div Finance and Supply Mgt					
Div Finance and Supply Mgt					
Financial Resources Service	0	0	0	0	0
Joint Finance Service Arrange	121	121	0	121	0
Div Finance and Supply Mgt	**121**	**121**	**0**	**121**	**0**

	Funds Available	Expenditure: Disbursements/ Deliveries	Unliquidated Obligations	Total	Balance
Div Finance and Supply Mgt	121	121	0	121	0
Headquarters Overall					
Headquarters Overall					
Headquarters Overall	0	0	0	0	0
Headquarters Overall	0	0	0	0	0
Headquarters Overall	0	0	0	0	0
Headquarters	6 362	6 362	0	6 362	0
Overall					
Overall					
Overall					
Overall	0	0	0	0	0
Overall	0	0	0	0	0
Overall	0	0	0	0	0
Total Programme SB	317 206	227 713	30 762	258 475	58 731
Total Programme ST		0			0
Total Supplementary Programme Fund	317 206	227 713	30 762	258 475	58 731

Status of prior year projects — Obligations Liquidated/Outstanding as at 31 December 2005

(In thousands of United States dollars)

Schedule 5

Annual Programme Fund	*Unliquidated Obligations 1 January*	*Payments during 2005*	*Cancellations during 2005*	*Unliquidated Obligations 31/12/05*
UNHCR Total				
Field Operations				
Africa				
West Africa				
West Africa Overall	548	450	97	0
Benin	37	23	14	0
Burkina Faso	0	0	0	0
Cameroon	224	203	21	0
Cote d'Ivoire	968	620	348	0
Gambia	9	9	0	0
Ghana	683	632	51	0
Guinea	1 149	608	540	0
Liberia	872	719	153	0
Mali	0	0	0	0
Niger	0	0	0	0
Nigeria	315	303	12	0
Senegal	103	58	45	0
Sierra Leone	1 914	1 285	629	0
Togo	0	0	0	0
Guinea-Bissau	0	0	0	0
West Africa	**6 820**	**4 911**	**1 909**	**0**
East and Horn of Africa				
East & Horn of Africa Overall	0	0	0	0
Djibouti	342	307	35	0
Eritrea	2 517	2 305	212	0

Annual Programme Field	Unliquidated Obligations 1 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31-12-05
Ethiopia	978	850	128	0
Kenya	1 451	1 234	217	0
Somalia	293	171	122	0
Sudan	2 673	2 245	428	0
Uganda	828	656	172	0
East and Horn of Africa	**9 083**	**7 769**	**1 313**	**0**
Central Africa and Great Lakes				
Central African Republic	285	197	88	0
Countries in Central Africa	535	321	214	0
Gabon	264	151	113	0
Burundi	3 433	2 849	585	1
Chad	2 835	2 360	475	0
Congo	279	172	107	0
Democratic Rep of the Congo	2 426	2 286	140	0
Rwanda	825	766	59	0
United Republic of Tanzania	2 786	2 534	252	0
Central Africa and Great Lakes	**13 666**	**11 634**	**2 033**	**0**
Southern Africa				
Southern Africa Overall	239	184	55	0
Angola	927	636	291	0
Botswana	74	69	5	0
Malawi	77	20	57	0
Mozambique	391	358	33	0
Namibia	9	5	4	0
South Africa	2	0	2	0
Swaziland	0	0	0	0
Zambia	1 481	1 358	123	0
Zimbabwe	50	46	4	0
Southern Africa	**3 249**	**2 475**	**774**	**0**

Annex Programme Data	Unspecified Programme Costs (Annex)	Expenditure during 2001	Cancellations during 2001	Unspecified Programme Costs 31 Dec
Africa	**32 818**	**26 788**	**6 030**	**0**
Caswaname				
North Africa				
Algeria	1 150	967	183	0
Libyan Arab Jamahiriya	23	29	(6)	0
Mauritania	22	11	11	0
Morocco	14	9	5	0
Tunisia	10	10	0	0
Western Sahara	241	242	(1)	0
North Africa	**1 460**	**1 267**	**192**	**0**
Middle East				
Middle East Overall	12	0	12	0
Egypt	149	107	42	0
Iraq	297	107	191	0
Jordan	57	37	20	0
Kuwait	0	0	0	0
Lebanon	52	20	32	0
Saudi Arabia	229	179	50	0
Syrian Arab Republic	26	8	19	0
Yemen	190	177	13	0
Israel	1	1	0	0
Middle East	**1 016**	**637**	**379**	**0**
South-West Asia				
South-West Asia Overall	17	34	(11)	0
Afghanistan	7 549	6 651	897	0
Iran (Islamic Republic of)	970	896	74	0
Pakistan	2 331	1 906	404	0
South-West Asia	**10 863**	**9 488**	**1 375**	**0**
Central Asia				

Annual Programme Fund	Unliquidated Obligations 1 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31-12-05
Kazakhstan	14	3	10	0
Kyrgyzstan	39	4	35	0
Tajikistan	45	33	12	0
Turkmenistan	144	120	24	0
Uzbekistan	15	10	5	0
Central Asia	**257**	**171**	**86**	**0**
Caswaname	**13 595**	**11 563**	**2 032**	**0**
Asia and the Pacific				
South Asia				
South Asia Overall	0	0	0	0
Bangladesh	272	240	33	0
India	80	61	19	0
Sri Lanka	952	557	395	0
Nepal	144	85	59	0
South Asia	**1 449**	**943**	**506**	**0**
East Asia and the Pacific				
Australia	7	1	6	0
China	139	101	38	0
Indonesia	60	6	53	0
Japan	30	6	24	0
Cambodia	43	30	13	0
Republic of Korea	0	0	0	0
Lao People's Democratic Rep.	0	0	0	0
Malaysia	172	124	48	0
Mongolia	0	0	0	0
Macao SAR (China)	0	0	0	0
Myanmar	278	225	53	0
Philippines	0	0	0	0
Papua New Guinea	6	1	5	0
Thailand	149	72	77	0

Annual Programme Fund	Unliquidated Obligations 1 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31 12 05
Timor-Leste	38	28	10	0
Viet Nam	0	0	0	0
Singapore	0	0	0	0
Other countries East Asia	0	0	0	0
East Asia and the Pacific	**921**	**596**	**325**	**0**
Asia and the Pacific	**2 370**	**1 538**	**832**	**0**
Europe				
Eastern Europe				
Eastern Europe Overall	14	7	7	0
Armenia	10	7	3	0
Azerbaijan	42	31	11	0
Belarus	150	54	96	0
Georgia	131	114	17	0
Republic of Moldova	143	129	14	0
Russian Federation	400	358	42	0
Ukraine	249	214	35	0
Eastern Europe	**1 137**	**890**	**224**	**0**
Central Europe				
Other countries in Cent Europe	60	49	11	0
Cent Europe and Baltic States	26	5	21	0
Bulgaria	0	0	0	0
Cyprus	0	0	0	0
Czech Republic	1	4	(3)	0
Hungary	14	5	9	0
Latvia	0	0	0	0
Poland	0	0	0	0
Romania	2	5	(3)	0
Slovakia	19	10	9	0
Slovenia	2	2	0	0

Annual Programme Fund	*Unliquidated Obligations 1 January*	*Payments during 2005*	*Cancellations during 2005*	*Unliquidated Obligations 31-12-05*
Turkey	32	7	24	0
Central Europe	**156**	**87**	**69**	**0**
Western Europe				
Austria	12	18	(6)	0
Belgium	44	19	25	0
France	71	39	32	0
Germany	1	0	1	0
Greece	0	1	(1)	0
Ireland	9	9	(0)	0
Italy	24	14	9	0
Malta	3	3	(0)	0
Netherlands	0	0	0	0
Portugal	0	0	0	0
Spain	77	48	30	0
Sweden	16	5	10	0
Switzerland	23	23	1	0
United Kingdom	9	4	4	0
Western Europe	**289**	**182**	**106**	**0**
South Eastern Europe				
South Eastern Europe Overall	0	0	0	0
Albania	75	45	30	0
Bosnia and Herzegovina	349	216	133	0
Croatia	79	31	48	0
Serbia and Montenegro	837	635	203	0
The FYR Macedonia	50	45	5	0
South Eastern Europe	**1 390**	**971**	**419**	**0**
Europe	**2 972**	**2 154**	**818**	**0**
Americas				
Northern South America				

Annual Programme Fund	*Unliquidated Obligations 1 January*	*Payments during 2005*	*Cancellations during 2005*	*Unliquidated Obligations 31.12.05*
Northern South America Overall	75	83	(8)	0
Venezuela Regional Office	32	22	10	0
Colombia	425	404	21	0
Costa Rica	1	0	1	0
Ecuador	62	45	17	0
Panama	20	3	17	0
Northern South America	**615**	**557**	**59**	**0**
Southern South America				
Southern South America Overall	67	27	40	0
Argentina Regional Office	13	11	2	0
Brazil	6	3	2	0
Chile	0	0	0	0
Southern South America	**85**	**41**	**45**	**0**
North America and Caribbean				
North America & the Caribbean	124	(9)	133	0
Cuba	29	29	0	0
Canada	6	0	6	0
United States of America	101	8	93	0
North America and Caribbean	**260**	**28**	**232**	**0**
Central America and Mexico				
Central America Overall	28	23	4	0
Mexico Regional Office	1	0	1	0
Central America and Mexico	**29**	**23**	**6**	**0**
Americas	**989**	**648**	**341**	**0**
Field Operations	**52 744**	**42 691**	**10 053**	**0**
Global Programmes				
Executive Direction and MGT				
Executive Direction and MGT				

Annual Programme Fund	*Unliquidated Obligations 1 January*	*Payments during 2005*	*Cancellations during 2005*	*Unliquidated Obligations 31-12-05*
Executive Office Global OPS	5	5	0	0
Emergency and Security Service	1 549	1 417	132	0
Executive Direction and MGT	**1 554**	**1 421**	**132**	**0**
Executive Direction and MGT	**1 554**	**1 421**	**132**	**0**
DIV Int Protection Services				
DIV Int Protection Services				
DIV Int Protection Services	480	240	240	0
DIV Int Protection Services	**480**	**240**	**240**	**0**
DIV Int Protection Services	**480**	**240**	**240**	**0**
DIV External Relations				
DIV External Relations				
DIV External Relations	1 401	1 108	294	0
DIV External Relations	**1 401**	**1 108**	**294**	**0**
DIV External Relations	**1 401**	**1 108**	**294**	**0**
DIV. of Info. Systems & Telc				
MSRP Field Upgrade	894	726	168	0
MSRP Technical Infrastructure	216	215	0	0
BSS, MSRP Finance Supply Chain	1 007	423	584	0
BSS, MSRP Human Resources	200	198	2	0
Management Systems Renewal -G63	2 316	1 563	754	0
BSS Intranet Services	27	27	0	0
ITTS Software Development Fiel	74	55	19	0
ITS OPS & Tech. Service Field	108	105	3	0
ITS Field Support Telecomms	284	243	41	0
ITS User Services Field	11	0	11	0
ITTS Training User Services	4	0	4	0
ITS Stockpiling Comms Equip	1 227	1 153	73	0
ITS, Stockpiling of IT Equipment	59	59	00	0

Annual Programme Fund	Unliquidated Obligations 1 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31-12-05
Info Tech and Telecoms Serv-GO	1 794	1 646	148	0
DIV. of Info. Systems & Tele.	**4 110**	**3 209**	**902**	**0**
Department of Operations				
DIV Operational Services				
DIV Operational Support	1 239	957	281	0
DIV Operational Services	1 239	957	281	0
Prov of Expertise Evals (EPA)	83	70	12	0
Department of Operations	**1 322**	**1 028**	**294**	**0**
DIV Human Resources Mgt				
DHRM Voluntary Separation	1 049	1 049	0	0
DHRM Special Staff Costs	78	6	71	0
DHRM Training Mangmnt Career	120	76	45	0
DHRM Briefing and Orientation	22	12	10	0
DHRM Training Comms Skills	55	45	10	0
DHRM Training Languages CSSS	0	0	0	0
DHRM Training Ext Studies CSSS	7	6	0	0
DHRM Training Stress Mngmt CSS	3	2	1	0
DES, DVLP, & PROD TRG Tools E	22	2	20	0
Assessment Centre Project	43	43	0	0
DIV Human Resources Mgt	1 399	1 241	158	0
DIV Human Resources Mgt	**1 399**	**1 241**	**158**	**0**
DIV Finance and Supply Mgt				
DIV Finance and Supply Mgt				
Financial Resources Service	0	0	0	0
Supply Management Service	1 410	1 174	237	0
DIV Finance and Supply Mgt	**1 410**	**1 174**	**237**	**0**
DIV Finance and Supply Mgt	**1 410**	**1 174**	**237**	**0**
Other Global Programmes				

Annual Programme Fund	*Unliquidated Obligations 1 January*	*Payments during 2005*	*Cancellations during 2005*	*Unliquidated Obligations 31-12-05*
Other Global Operations				
Other Global Operations	0	0	0	0
Other Global Operations	**0**	**0**	**0**	**0**
Other Global Programmes	**0**	**0**	**0**	**0**
Global Programmes Overall	**0**	**0**	**0**	**0**
Global Programmes	**11 677**	**9 421**	**2 255**	**0**
Headquarters				
Executive Office				
Executive Office				
Executive Office	238	134	104	0
Executive Office	**238**	**134**	**104**	**0**
Executive Office	**238**	**134**	**104**	**0**
Dept of Int Protection				
DIPS, Director's Office	15	3	12	0
DIPS, Prot OPS & Legal Adv	18	7	11	0
DIPS, Protection Capacity Sect	18	15	3	0
DIPS, Resettelmnt Services	20	4	16	0
DIPS, Solutions & OPS Support	79	26	52	0
DIPS, Status Detrm & Prot Inf	11	7	5	0
Dept Int Protection	161	62	99	0
Dept of Int Protection	**161**	**62**	**99**	**0**
Div External Relations				
DER, Director's Office	22	18	4	0
DER, Private Sect & Public Aff	21	20	1	0
DER, Donor Rel & Res Mob Serv	63	42	22	0
Director, Division of External	5	0	5	0
DER, NGO Liaison Unit	3	3	0	0
DER, Secretariat & Inter Org	81	27	55	0

Annual Programme Fund	Unliquidated Obligations 1 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31/12/05
DER, Media Rels & Pi Service	43	12	31	0
DER, Archives, Recs & Comms	1	1	0	0
DER, Edms - Elect Doc Managt	49	41	9	0
Div External Relations	290	164	125	0
Div External Relations	**290**	**164**	**125**	**0**
ITS, Telecommunications	17	13	4	0
ITTS, Info, Tech, Tele Service	128	112	16	0
ESS, Appl. Devlpt Op Support	17	10	7	0
ITS, Ops & Tech Services HQ	187	169	18	0
ITS, User Services HQ	146	55	91	0
ITTS, UNHCR Payroll Section	3	0	3	0
Div. of Info. Systems & Tele.	**499**	**359**	**139**	**0**
Department of Operations				
Department of Operations				
Div Operational Support	299	186	114	0
Department of Operations	31	14	17	0
Regional Bureaux	354	162	192	0
Department of Operations	**684**	**362**	**323**	**0**
Department of Operations	**684**	**362**	**323**	**0**
Div Human Resources Mgt				
Payroll Section	24	180	(156)	0
DHRM, Office of the Director	6	5	1	0
DHRM,Personnel Admin Section	32	7	26	0
DHRM, Recruitment & Postings	25	3	21	0
DHRM, Staff Development	7	4	3	0
DHRM, Staff Welfare Unit	11	3	8	0
DHRM, Medical Service	246	144	102	0
Div Human Resources Mgt	351	346	5	0
Div Human Resources Mgt	**351**	**346**	**5**	**0**

Annual Programme Fund	*Unliquidated Obligations 1 January*	*Payments during 2005*	*Cancellations during 2005*	*Unliquidated Obligations 31-12-05*
Div Finance and Supply Mgt				
Div Finance and Supply Mgt				
Office of the Controller	33	28	5	0
Financial Resources Service	1 285	1 351	(66)	0
Supply Management Service	767	549	217	0
Joint UN Activities	534	526	8	0
Div Finance and Supply Mgt	**2 619**	**2 454**	**164**	**0**
Div Finance and Supply Mgt	**2 619**	**2 448**	**164**	**6**
Other HQ Sections				
Other HQ Units				
Other Units	10	8	2	0
Other HQ Units	**10**	**8**	**2**	**0**
Other HQ Sections	**10**	**8**	**2**	**0**
Headquarters	**4 852**	**3 890**	**961**	**0**
Overall				
Overall				
Overall				
Overall	4	4	0	0
(None)	4	4	0	0
Overall	4	4	0	0
(None)	4	4	0	0
Overall	4	4	0	0
(None)	4	4	0	0
Overall	4	4	0	0
(None)	4	4	0	0
Total Annual Programme Fund	69 276	56 997	13 279	0

Status of prior year projects — obligations liquidated/outstanding as at 31 December 2005

(In thousands of United States dollars)

Schedule 5

SUPPLEMENTARY PROGRAMME FUND	Unliquidated Obligations 01 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31-12-2005
UNHCR TOTAL				
FIELD OPERATIONS				
AFRICA				
WEST AFRICA				
WEST AFRICA OVERALL	4 429	3 650	779	0
BENIN	0	0	0	0
COTE D'IVOIRE	0	0	0	0
GHANA	0	0	0	0
GUINEA	0	0	0	0
LIBERIA	0	(19)	19	0
NIGERIA	0	0	0	0
SENEGAL	0	0	0	0
SIERRA LEONE	0	0	0	0
WEST AFRICA	4 429	3 630	799	0
EAST AND HORN OF AFRICA				
ERITREA	0	0	0	0
ETHIOPIA	297	282	16	0
KENYA	304	215	88	0
SUDAN	156	133	23	0
UGANDA	400	372	28	0
EAST AND HORN OF AFRICA	1 157	1 003	155	0
CENTRAL AFRICA AND GREAT LAKES				
CENTRAL AFRICAN REPUBLIC	0	0	0	0
COUNTRIES IN CENTRAL AFRICA	1 042	1 042	0	0
BURUNDI	1 794	1 675	119	0
CHAD	7 731	7 295	435	0
CONGO	0	0	0	0
DEMOCRATIC REP OF THE CONGO	134	122	12	0
UNITED REPUBLIC OF TANZANIA	596	579	17	0
CENTRAL AFRICA AND GREAT LAKES	11 297	10 714	583	0
SOUTHERN AFRICA				
ANGOLA	0	0	0	0
NAMIBIA	0	0	0	0
SOUTH AFRICA	0	0	0	0
ZAMBIA	0	0	0	0
SOUTHERN AFRICA	0	0	0	0
AFRICA	16 883	15 347	1 536	0
CASWANAME				
MIDDLE EAST				
MIDDLE EAST OVERALL	33	33	0	0
IRAQ	5 184	4 957	227	0
JORDAN	41	33	8	0
KUWAIT	0	0	0	0
LEBANON	1	0	1	0
SAUDI ARABIA	0	0	0	0
SYRIAN ARAB REPUBLIC	0	0	0	0
MIDDLE EAST	5 259	5 023	236	0
SOUTH-WEST ASIA				
SOUTH-WEST ASIA OVERALL	28	16	12	0
AFGHANISTAN	2	(1)	3	0
IRAN (ISLAMIC REPUBLIC OF)	42	42	0	0
PAKISTAN	0	0	0	0

ANNEXE

SUPPLEMENTARY PROGRAMME FUND	Unliquidated Obligations 01 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31.12.2005
SOUTH-WEST ASIA	[illegible]	[illegible]	[illegible]	[illegible]
CENTRAL ASIA				
KAZAKHSTAN	[illegible]	[illegible]	[illegible]	[illegible]
KYRGYZSTAN	[illegible]	[illegible]	[illegible]	[illegible]
TURKMENISTAN	[illegible]	[illegible]	[illegible]	[illegible]
UZBEKISTAN	[illegible]	[illegible]	[illegible]	[illegible]
CENTRAL ASIA	[illegible]	[illegible]	[illegible]	[illegible]
CASWANAME	5 007	5 080	252	[illegible]
ASIA AND THE PACIFIC				
EAST ASIA				
MONGOLIA	[illegible]	[illegible]	[illegible]	[illegible]
SOUTH ASIA	[illegible]	[illegible]	[illegible]	[illegible]
EAST ASIA AND THE PACIFIC				
REGIONAL	[illegible]	[illegible]	[illegible]	[illegible]
INDONESIA	[illegible]	[illegible]	[illegible]	[illegible]
EAST ASIA AND THE PACIFIC	[illegible]	[illegible]	[illegible]	[illegible]
ASIA AND THE PACIFIC	[illegible]	[illegible]	[illegible]	[illegible]
EUROPE				
EASTERN EUROPE				
TURKEY	[illegible]	[illegible]	[illegible]	[illegible]
CENTRAL EUROPE	[illegible]	[illegible]	[illegible]	[illegible]
WESTERN EUROPE				
GERMANY	[illegible]	[illegible]	[illegible]	[illegible]
NORTH KINGDOM	[illegible]	[illegible]	[illegible]	[illegible]
WESTERN EUROPE	[illegible]	[illegible]	[illegible]	[illegible]
SOUTH-EASTERN EUROPE				
SOUTH-EASTERN EUROPE OVERALL	[illegible]	[illegible]	[illegible]	[illegible]
ALBANIA	[illegible]	[illegible]	[illegible]	[illegible]
SERBIA AND MONTENEGRO	[illegible]	[illegible]	[illegible]	[illegible]
THE FYR MACEDONIA	[illegible]	[illegible]	[illegible]	[illegible]
SOUTH EASTERN EUROPE	[illegible]	[illegible]	[illegible]	[illegible]
EUROPE	[illegible]	[illegible]	[illegible]	[illegible]
FIELD OPERATIONS	22 229	20 440	1 789	[illegible]
GLOBAL PROGRAMMES				
EXECUTIVE DIRECTION AND MGT				
EXECUTIVE DIRECTION AND MGT				
EXECUTIVE OFFICE OF GLOBAL OPS	[illegible]	[illegible]	[illegible]	[illegible]
ADDITIONAL DIRECTION AND MGT	[illegible]	[illegible]	[illegible]	[illegible]
EXECUTIVE DIRECTION AND MGT	[illegible]	[illegible]	[illegible]	[illegible]
DIV INT PROTECTION SERVICES				
DIV INT PROTECTION SERVICES				
DIV INT PROTECTION SERVICES	[illegible]	[illegible]	[illegible]	[illegible]
DIV INT PROTECTION SERVICES	[illegible]	[illegible]	[illegible]	[illegible]
DIV INT PROTECTION SERVICES	[illegible]	[illegible]	[illegible]	[illegible]
DEPARTMENT OF OPERATIONS				
DIV OPERATIONAL SUPPORT				
DIV OPERATIONAL SUPPORT				
DIV OPERATIONAL SUPPORT	[illegible]	[illegible]	[illegible]	[illegible]
DIV OPERATIONAL SUPPORT	[illegible]	[illegible]	[illegible]	[illegible]
DIV OPERATIONAL SUPPORT	[illegible]	[illegible]	[illegible]	[illegible]
DEPARTMENT OF OPERATIONS	[illegible]	[illegible]	[illegible]	[illegible]
DIV FINANCE AND SUPPLY MGT				
DIV FINANCE AND SUPPLY MGT				
SUPPLY MANAGEMENT SERVICE	[illegible]	[illegible]	[illegible]	[illegible]
DIV FINANCE AND SUPPLY MGT	[illegible]	[illegible]	[illegible]	[illegible]
DIV FINANCE AND SUPPLY MGT	[illegible]	[illegible]	[illegible]	[illegible]

SUPPLEMENTARY PROGRAMME FUND	Unliquidated Obligations 01 January	Payments during 2005	Cancellations during 2005	Unliquidated Obligations 31-12-2005
GLOBAL PROGRAMMES OVERALL	0	0	0	0
GLOBAL PROGRAMMES	0	0	0	0
HEADQUARTERS				
EXECUTIVE OFFICE				
EXECUTIVE OFFICE				
EXECUTIVE OFFICE	0	0	0	0
EXECUTIVE OFFICE	0	0	0	0
EXECUTIVE OFFICE	0	0	0	0
DEPT OF INT PROTECTION				
DEPT INT PROTECTION	0	0	0	0
DEPT OF INT PROTECTION	0	0	0	0
DEPARTMENT OF OPERATIONS				
DEPARTMENT OF OPERATIONS				
REGIONAL BUREAUX	0	(1)	1	0
DEPARTMENT OF OPERATIONS	0	(1)	1	0
DEPARTMENT OF OPERATIONS	0	(1)	1	0
DIV HUMAN RESOURCES MGT				
PAYROLL SECTION	0	(0)	0	0
DIV HUMAN RESOURCES MGT	0	(0)	0	0
DIV HUMAN RESOURCES MGT	0	(0)	0	0
DIV FINANCE AND SUPPLY MGT				
DIV FINANCE AND SUPPLY MGT				
FINANCIAL RESOURCES SERVICE	0	(0)	0	0
JOINT UN ACTIVITIES	11	11	0	0
DIV FINANCE AND SUPPLY MGT	11	10	0	0
DIV FINANCE AND SUPPLY MGT	11	10	0	0
HEADQUARTERS	11	9	1	0
Total SUPPLEMENTARY PROGRAMME FUND	22 240	20 449	1 790	0

Statement of Income and Expenditure by Fund/Region/Country/Territory for the year ended 31 December 2005

(In thousands of United States dollars)

Annex to Statement I

ANNUAL PROGRAMME FUND	Current Year Contributions	Miscell-aneous Income	Current Year Expenditure	Adjustments to Prior Year	Cancell-ations Prior Year Obligations	Transfers to/from	Balance - Beginning of Year	Balance - End of Year
UNHCR TOTAL								
FIELD OPERATIONS								
AFRICA								
AFRICA OVERALL	65 446	0	0	0	0	(65 446)	0	(0)
WEST AFRICA	78 907	595	120 563	1 146	1 969	38 672	387	1 053
EAST AND HORN OF AFRICA	58 998	1 217	96 832	750	1 313	34 554	(0)	0
CENTRAL AFRICA AND GREAT LAKES	63 568	1 684	78 351	78	2 033	11 074	38	123
SOUTHERN AFRICA	26 445	206	51 824	319	774	23 590	491	0
AFRICA	293 363	3 702	347 570	2 292	6 030	42 444	916	1 176
CASWANAME								
CASWANAME OVERALL	0	0	0	0	0	0	0	0
NORTH AFRICA	4 004	2	6 906	41	192	3 434	(0)	767
MIDDLE EAST	11 499	13	17 522	299	379	5 530	(0)	199
SOUTH-WEST ASIA	73 092	532	92 237	499	1 375	10 000	6 824	86
CENTRAL ASIA	2 478	218	6 969	20	86	4 156	12	0
CASWANAME	91 072	765	123 633	859	2 032	23 120	6 836	1 052
ASIA AND THE PACIFIC								
ASIA AND PACIFIC OVERALL	5 140	0	0	0	0	(5 129)	1	11
SOUTH ASIA	18 606	66	22 137	(624)	506	3 447	251	126
EAST ASIA AND THE PACIFIC	18 932	74	32 046	450	325	12 182	82	(0)
ASIA AND THE PACIFIC	42 678	140	54 183	(174)	832	10 500	344	137
EUROPE								
EUROPE OVERALL	0	0	0	0	0	0	0	0
EASTERN EUROPE	19 164	32	29 520	(239)	224	10 703	8	363
CENTRAL EUROPE	4 512	3	16 181	(53)	69	11 845	0	195
WESTERN EUROPE	3 762	12	18 278	(126)	106	14 518	7	(0)
SOUTH EASTERN EUROPE	26 303	78	43 632	186	419	17 079	0	432
EUROPE	53 740	125	107 612	(232)	818	54 144	7	990
AMERICAS								
AMERICAS OVERALL	0	0	0	0	0	0	0	0
SOUTH AMERICA OVERALL	0	0	0	0	0	0	0	0
NORTHERN SOUTH AMERICA	14 814	36	16 884	190	59	2 260	617	1 092
SOUTHERN SOUTH AMERICA	1 660	0	4 055	30	45	2 046	275	0

ANNUAL PROGRAMME FUND	Current Year Contributions	Miscellaneous Income	Current Year Expenditure	Adjustments to Prior Year	Cancellations Prior Year Obligations	Transfers to/from	Balance - Beginning of Year	Balance - End of Year
NORTH AMERICA AND CARIBBEAN	2 204	25	7 794	12	232	5 320	3	0
CENTRAL AMERICA AND MEXICO	1 558	8	2 673	6	6	1 096	2	0
AMERICAS	20 236	70	31 406	238	341	10 721	891	1 292
FIELD OPERATIONS	501 089	4 802	664 403	2 983	10 053	140 929	8 394	4 447
GLOBAL PROGRAMMES								
EXECUTIVE DIRECTION AND MGT								
EXECUTIVE DIRECTION AND MGT	4 901	77	14 695	(6)	132	9 591	0	0
EXECUTIVE DIRECTION AND MGT	4 901	77	14 695	(6)	132	9 591	0	0
DIV INT PROTECTION SERVICES								
DIV INT PROTECTION SERVICES	7 123	0	9 026	482	240	1 280	1 034	1 132
DIV INT PROTECTION SERVICES	7 123	0	9 026	482	240	1 280	1 034	1 132
DIV EXTERNAL RELATIONS								
DIV EXTERNAL RELATIONS	846	0	7 190	30	294	6 116	89	186
DIV EXTERNAL RELATIONS	846	0	7 190	30	294	6 116	89	186
DIV. OF INFO. SYSTEMS & TELE								
MANAGEMENT SYSTEMS RENEWAL -GO	0	0	17 922	0	754	17 168	0	0
INFO TECH AND TELECOMS SERV-GO	0	0	1 088	0	148	940	0	0
DIV. OF INFO. SYSTEMS & TELE	0	0	19 010	0	902	18 108	0	0
DEPARTMENT OF OPERATIONS								
DIV OPERATIONAL SUPPORT	9 537	0	8 839	129	281	(427)	946	1 626
PROV OF EXPERTISE EVALS (EPA)	167	0	221	80	12	(39)	0	0
DEPARTMENT OF OPERATIONS	9 704	0	9 060	209	294	(465)	946	1 626
DIV HUMAN RESOURCES MGT								
DIV HUMAN RESOURCES MGT	0	0	13 457	(108)	158	13 293	114	0
DIV HUMAN RESOURCES MGT	0	0	13 457	(108)	158	13 293	114	0
DIV FINANCE AND SUPPLY MGT								
DIV FINANCE AND SUPPLY MGT	0	0	561	0	237	325	0	0
DIV FINANCE AND SUPPLY MGT	0	0	561	0	237	325	0	0
OTHER GLOBAL PROGRAMMES								
OTHER GLOBAL OPERATIONS	0	0	0	0	0	0	0	0
OTHER GLOBAL PROGRAMMES	0	0	0	0	0	0	0	0
GLOBAL OPERATIONS	19 417	0	0	(133)	0	(19 285)	0	0
GLOBAL PROGRAMMES OVERALL	19 417	0	0	(133)	0	(19 285)	0	0
GLOBAL PROGRAMMES	41 991	77	72 999	474	2 255	28 963	2 182	2 944
HEADQUARTERS								
EXECUTIVE OFFICE								
EXECUTIVE OFFICE	405	0	4 852	3	104	3 461	830	87
EXECUTIVE OFFICE	405	0	4 852	3	104	3 461	830	87
DEPT OF INT PROTECTION								
DEPT INT PROTECTION	38	57	9 629	0	99	9 346	49	0
DEPT OF INT PROTECTION	38	57	9 629	0	99	9 346	49	0

ANNUAL PROGRAMME FUND	Current Year Contributions	Miscellaneous Income	Current Year Expenditure	Adjustments to Prior Year	Cancellations Prior Year Obligations	Transfers to/from	Balance - Beginning of Year	Balance - End of Year
DIV EXTERNAL RELATIONS								
DIV EXTERNAL RELATIONS	0	0	9 339	3	125	9 211	0	0
DIV EXTERNAL RELATIONS	0	0	9 339	2	125	9 211	0	0
ITTS, TELECOMMUNICATIONS	0	0	233	0	4	228	0	0
ITTS, INFO, TECH, TELE SERVICE	0	9	4 910	0	16	4 885	0	0
BSS APPL DEVLPT OP SUPPORT	0	0	164	0	7	157	0	0
ITS, OPS & TECH SERVICES HQ	0	0	230	0	18	212	0	0
ITS, USER SERVICES HQ	0	0	1 137	0	91	1 046	0	0
ITTS, UNHCR PAYROLL SECTION	0	0	0	0	3	(3)	0	0
DIST, DIRECTOR'S OFFICE	0	0	424	0	0	424	0	0
DIV, OF INFO, SYSTEMS & TELE	0	9	7 098	0	139	6 949	0	0
DEPARTMENT OF OPERATIONS								
DEPARTMENT OF OPERATIONS	2 765	0	38 098	1	323	35 605	4	0
DEPARTMENT OF OPERATIONS	2 765	0	38 098	1	323	35 605	4	0
DIV HUMAN RESOURCES MGT								
DIV HUMAN RESOURCES MGT	0	1	13 366	155	5	12 819	386	0
DIV HUMAN RESOURCES MGT	0	1	13 366	155	5	12 819	386	0
DIV FINANCE AND SUPPLY MGT								
DIV FINANCE AND SUPPLY MGT	403	1 417	16 729	11	164	15 030	(0)	297
DIV FINANCE AND SUPPLY MGT	403	1 417	16 729	11	164	15 030	(0)	297
OTHER HQ SECTIONS								
OTHER HQ UNITS	0	1	395	1	2	386	5	0
OTHER HQ SECTIONS	0	1	395	1	2	386	5	0
HEADQUARTERS OVERALL								
HEADQUARTERS OVERALL	25 923	0	0	0	0	(25 923)	0	0
HEADQUARTERS OVERALL	25 923	0	0	0	0	(25 923)	0	0
HEADQUARTERS	29 597	1 465	98 506	174	961	65 318	1 374	384
OPERATIONAL RESERVE								
OPERATIONAL RESERVE								
OPERATIONAL RESERVE	7 169	0	0	0	0	(17 169)	10 000	0
OPERATIONAL RESERVE	7 169	0	0	0	0	(17 169)	10 000	0
OPERATIONAL RESERVE	7 169	0	0	0	0	(17 169)	10 000	0
OVERALL								
OVERALL								
OVERALL	218 663	0	0	(75)	0	(219 975)	1 387	(0)
OVERALL	218 663	0	0	(75)	0	(219 975)	1 387	(0)
OVERALL	218 663	0	0	(75)	0	(219 975)	1 387	(0)
Total ANNUAL PROGRAMME FUND	798 509	6 344	835 908	3 557	13 270	(1 935)	23 937	7 775

Statement of Income and Expenditure by Fund/Region/Country/Territory for the year ended 31 December 2005

(In thousands of United States dollars)

Annex to Statement I

ANNUAL PROGRAMME TRUST FUND	Current Year Contributions	Miscell-aneous Income	Current Year Expenditure	Adjustments to Prior Year	Cancell-ations Prior Year Obligations	Transfers to/from	Balance - Beginning of Year	Balance - End of Year
UNHCR TOTAL								
FIELD OPERATIONS								
AFRICA	0	0	0	(25)	0	0	25	0
CASWANAME	0	0	0	0	0	0	0	0
FIELD OPERATIONS	0	0	0	(25)	0	0	25	0
GLOBAL PROGRAMMES								
GLOBAL PROGRAMMES OVERALL	0	0	0	(339)	0	0	339	0
GLOBAL PROGRAMMES	0	0	0	(339)	0	0	339	0
HEADQUARTERS								
EXECUTIVE OFFICE	0	0	0	0	0	0	0	0
DIV EXTERNAL RELATIONS	0	0	0	0	0	0	0	0
DEPARTMENT OF OPERATIONS	0	0	0	(40)	0	0	40	0
HEADQUARTERS OVERALL	0	0	0	0	0	0	0	0
HEADQUARTERS	0	0	0	(40)	0	0	40	0
Total ANNUAL PROGRAMME TRUST FUND	0	0	0	(403)	0	0	403	0

Statement of Income and Expenditure by Fund/Region/Country/Territory for the year ended 31 December 2005

(In thousands of United States dollars)

Annex to Statement I

UN REGULAR FUND	Current Year Contributions	Miscellaneous Income	Current Year Expenditure	Adjustments to Prior Year	Cancellations Prior Year Obligations	Transfers to/from	Balance - Beginning of Year	Balance - End of Year
UNHCR TOTAL								
HEADQUARTERS								
EXECUTIVE OFFICE	0	0	3 131	0	0	0	(3 034)	(6 164)
DIV EXTERNAL RELATIONS	0	0	6 027	0	0	0	(5 614)	(11 641)
DIV. OF INFO. SYSTEMS & TELE.	0	0	5 380	0	0	0	(5 450)	(10 831)
DIV HUMAN RESOURCES MGT	0	0	6 209	0	0	0	(6 112)	(12 321)
DIV FINANCE AND SUPPLY MGT	0	0	17 786	0	0	0	(7 540)	(25 326)
HEADQUARTERS OVERALL	38 494	0	0	0	0	0	27 750	66 244
HEADQUARTERS	38 494	0	38 534	0	0	0	0	(40)
OVERALL								
OVERALL	776	0	0	0	0	0	0	776
OVERALL	776	0	0	0	0	0	0	775
Total UN REGULAR FUND	39 270	0	38 534	0	0	0	0	736

Statement of income and expenditure by fund/region/country/territory for the year ended 31 December 2005

(in thousands of United States dollars)

Annex to Statement I

Supplementary Programme Units	Unspecified contributions	Miscellaneous income	Unrestricted expenditure	Movement for prior year	Unliquidated prior year obligations	Net result for the year	Balance beginning of year	Balance end of year
UNHCR Total								
Field Operations								
Africa								
Africa overall								
Africa overall	22 802	0	0	0	0	(21 470)	0	1 332
Africa overall	**22 802**	**0**	**0**	**0**	**0**	**(21 470)**	**0**	**1 332**
West Africa								
West Africa overall	0	0	0	11	779	(791)	0	0
Benin	0	0	0	0	0	0	0	0
Côte d'Ivoire	0	0	0	0	0	0	0	0
Gambia	0	0	0	5	0	(5)	0	0
Ghana	0	0	0	(1)	0	1	0	0
Guinea	0	0	0	0	0	0	0	0
Liberia	0	0	0	0	19	(19)	0	0
Nigeria	0	0	0	1	0	(1)	0	0
Senegal	0	0	0	0	0	0	0	0
Sierra Leone	0	0	0	2	0	(2)	0	0
West Africa	**0**	**0**	**0**	**17**	**799**	**(816)**	**0**	**0**
East and Horn of Africa								
East and Horn of Africa overall	0	0	0	0	0	(4 973)	4 973	0
Eritrea	0	0	0	0	0	0	0	0
Ethiopia	1 294	0	2 731	0	16	1 422	0	0
Kenya	0	0	2 214	0	88	2 126	0	0
Somalia	1 018	0	1 302	0	0	284	0	0
Sudan	40 567	0	49 093	50	23	10 798	374	2 716

Implementing Programme/Fund	Current year contributions	Miscellaneous income	Current year expenditures	Adjustments to prior year	Cancellations prior year obligations	Transfers to/from	Balance beginning of year	Balance end of year
Uganda	0	0	2 120	0	28	2 092	0	0
East and Horn of Africa	**42 878**	**0**	**57 462**	**50**	**155**	**11 749**	**5 347**	**2 716**
Central Africa and Great Lakes								
Central Africa and Great Lakes	33 355	0	0	0	0	(34 392)	1 043	5
Central African Republic	0	0	1 000	0	0	990	11	0
Burundi	15 751	0	33 823	118	119	17 835	0	0
Chad	49 903	0	63 384	3 899	435	(3 493)	15 127	2 486
Congo	702	0	1 760	0	0	1 053	5	0
Democratic Rep of the Congo	7 262	0	14 587	0	12	7 313	0	0
Rwanda	0	0	297	0	0	297	0	0
United Republic of Tanzania	2 047	0	9 083	77	17	6 943	0	0
Central Africa and Great Lakes	**109 020**	**0**	**123 935**	**4 094**	**583**	**(3 456)**	**16 185**	**2 491**
Southern Africa								
Southern Africa overall	0	0	0	0	0	(0)	0	0
Angola	0	0	4	0	0	4	(0)	0
Namibia	0	0	0	0	0	0	0	0
Zambia	0	0	0	(124)	0	(0)	124	(0)
Southern Africa	**0**	**0**	**4**	**(124)**	**0**	**4**	**124**	**(0)**
Africa	**174 700**	**0**	**181 400**	**4 037**	**1 536**	**(13 989)**	**21 656**	**6 539**
Caswaname								
Caswaname overall								
Caswaname overall	417	0	0	0	0	(417)	0	0
Caswaname overall	**417**	**0**	**0**	**0**	**0**	**(417)**	**0**	**0**
North Africa								
North Africa overall	1 716	0	0	0	0	(631)	0	1 085
Western Sahara	0	0	511	0	0	511	0	0
North Africa	**1 716**	**0**	**511**	**0**	**0**	**(120)**	**0**	**1 085**

Supplementary Programme Fund	Current year contributions	Miscellaneous income	Current year expenditure	Adjustments to prior year	Cancellations prior year obligations	Transfers (other)	Balance — beginning of year	Balance — end of year
Middle East								
Middle East overall	9 604	0	477	0	0	(14 723)	14 456	8 860
Egypt	0	0	78	0	0	78	0	0
Iraq	11 683	0	24 481	1 221	227	6 952	4 399	0
Jordan	0	0	2 836	236	8	2 592	0	0
Kuwait	0	0	0	0	0	0	0	0
Lebanon	0	0	363	0	1	362	0	0
Saudi Arabia	0	0	0	0	0	0	0	0
Syrian Arab Republic	0	0	221	2	0	219	0	0
Middle East	**21 286**	**0**	**28 457**	**1 459**	**236**	**(4 520)**	**18 854**	**8 860**
South-West Asia								
South-West Asia overall	0	0	(0)	0	12	(12)	0	0
Afghanistan	0	0	0	22	3	(25)	0	0
Iran (Islamic Republic of)	15	0	1 818	171	0	1 632	0	0
Pakistan	30 234	0	10 739	0	0	(2 116)	0	17 379
South-West Asia	**30 249**	**0**	**12 557**	**193**	**15**	**(522)**	**0**	**17 379**
Central Asia								
Tajikistan	0	0	0	0	0	0	0	0
Turkmenistan	0	0	0	0	0	0	0	0
Uzbekistan	0	0	0	0	0	0	0	0
Central Asia	**0**	**0**	**0**	**0**	**0**	**0**	**0**	**0**
Caswaname	**53 668**	**0**	**41 525**	**1 652**	**252**	**(5 578)**	**18 854**	**27 323**
Asia and the Pacific								
Asia and Pacific overall								
Asia and Pacific overall	13 397	0	(0)	0	0	(1 193)	0	12 204
Asia and Pacific overall	**13 397**	**0**	**(0)**	**0**	**0**	**(1 193)**	**0**	**12 204**
South Asia								
South Asia overall	0	0	0	0	0	0	0	0

Supplementary Programme Fund	*Current year contributions*	*Miscellaneous income*	*Current year expenditure*	*Adjustments to prior year*	*Cancellations prior year obligations*	*Transfers to/from*	*Balance — beginning of year*	*Balance — end of year*
Sri Lanka	14 912	0	9 257	0	0	(1 044)	0	4 611
South Asia	**14 912**	**0**	**9 257**	**0**	**0**	**(1 044)**	**0**	**4 611**
East Asia and the Pacific								
East Asia and Pacific overall	0	0	0	0	0	0	0	0
Indonesia	29 427	0	19 214	0	0	(2 160)	0	8 054
Timor-Leste	0	0	0	0	0	0	0	0
Other countries East Asia	0	0	0	0	0	0	0	0
East Asia and the Pacific	**29 427**	**0**	**19 214**	**0**	**0**	**(2 160)**	**0**	**8 054**
Asia and the Pacific	**57 736**	**0**	**28 471**	**0**	**0**	**(4 397)**	**0**	**24 869**
Europe								
Central Europe								
Turkey	0	0	619	0	1	618	0	0
Central Europe	**0**	**0**	**619**	**0**	**1**	**618**	**0**	**0**
Western Europe								
Belgium	0	0	0	0	0	0	0	0
Germany	0	0	63	0	0	63	0	0
United Kingdom	0	0	36	42	0	(6)	0	0
Western Europe	**0**	**0**	**99**	**42**	**0**	**57**	**0**	**0**
South Eastern Europe								
South Eastern Europe overall	0	0	0	0	0	0	0	0
Albania	0	0	0	0	0	0	0	0
Serbia and Montenegro	0	0	0	0	0	0	0	0
The FYR Macedonia	0	0	0	0	0	0	0	0
South Eastern Europe	**0**	**0**	**0**	**0**	**0**	**0**	**0**	**0**
Europe	**0**	**0**	**718**	**42**	**1**	**675**	**0**	**0**
Field operations	**286 104**	**0**	**252 114**	**5 731**	**1 789**	**(23 289)**	**40 510**	**58 731**

Supplementary Programme Fund	Current-year contributions	Miscellaneous income	Current-year expenditure	Adjustments to prior years	Cancellations prior-year obligations	Transfers to/from	Balance beginning of year	Balance end of year
Global programmes								
Executive direction and mgt								
Emergency and Security Service	0	0	0	96	0	(96)	0	0
Executive direction and mgt	**0**	**0**	**0**	**96**	**0**	**(96)**	**0**	**0**
Department of Operations								
Div Operational Services								
Div Operational Support	0	0	0	(477)	0	0	477	0
Div Operational Services	**0**	**0**	**0**	**(477)**	**0**	**0**	**477**	**0**
Department of Operations	**0**	**0**	**0**	**(477)**	**0**	**0**	**477**	**0**
Global operations	0	0	0	(364)	0	364	0	0
Global programmes overall	**0**	**0**	**0**	**(364)**	**0**	**364**	**0**	**0**
Global programmes	**0**	**0**	**0**	**(745)**	**0**	**268**	**477**	**0**
Headquarters								
Executive Office								
Executive Office								
Executive Office	0	0	0	0	0	0	0	0
Executive Office	**0**	**0**	**0**	**0**	**0**	**0**	**0**	**0**
Department of Operations								
Department of Operations								
Department of Operations	1 400	0	4 473	0	0	3 073	0	0
Regional bureaux	0	0	1 768	0	1	1 767	0	0
Department of Operations	**1 400**	**0**	**6 241**	**0**	**1**	**4 840**	**0**	**0**
Department of Operations	**1 400**	**0**	**6 241**	**0**	**1**	**4 840**	**0**	**0**
Div Human Resources Mgt								
Payroll Section	0	0	0	0	0	(0)	0	0
Div Human Resources Mgt	0	0	0	0	0	(0)	0	0

Supplementary Programme Fund	Current year contributions	Miscellaneous income	Close-of-year expenditure	Adjustments to prior year	Cancellations prior year obligations	Transfers to/from	Balance beginning of year	Balance end of year
Div Human Resources Mgt	0	0	0	0	0	(9)	0	0
Div Finance and Supply Mgt								
Div Finance and Supply Mgt								
Financial Resources Service	0	0	0	0	0	(6)	0	0
Joint UN activities	0	0	121	0	0	121	0	0
Div Finance and Supply Mgt	0	0	121	0	0	121	0	0
Div Finance and Supply Mgt	0	0	121	0	0	121	0	0
Headquarters overall								
Headquarters overall								
Headquarters overall	0	0	0	0	0	0	0	0
Headquarters overall	0	0	0	0	0	0	0	0
Headquarters overall	0	0	0	0	0	0	0	0
Headquarters	1 400	0	6 362	0	1	4 960	0	0
Overall	0	0	0	0	0	0	0	0
Overall								
Overall								
Overall	0	0	0	0	0	0	0	0
Overall	0	0	0	0	0	0	0	0
Overall	0	0	0	0	0	0	0	0
Overall	0	0	0	0	0	0	0	0
Total Supplementary Programme Fund	287 504	0	258 475	4 986	1 799	(18 961)	40 987	58 771

Statement of income and expenditure by Fund/Region/Country/Territory for the year ended 31 December 2005

(in thousands of United States dollars)

Annex to Statement I

Supplementary Prog Trust Fund	Current year contribution	Miscellaneous income	Current year expenditure	Adjustment to prior years	Cancellation prior years obligations	Transfers in/(out)	Balance beginning of year	Reserve	End of year
UNHCR Total									
Global programmes									
Department of Operations	0	0	0	692	0	0	(692)		0
Global programmes overall	0	0	0	0	0	(364)	364		0
Global programmes	**0**	**0**	**0**	**692**	**0**	**(364)**	**(328)**		**0**
Headquarters									
Executive Office	0	0	0	0	0	0	0		0
Headquarters	0	0	0	0	0	0	0		0
Total Supplementary Prog Trust Fund	**0**	**0**	**0**	**692**	**0**	**(364)**	**(328)**		**0**

Statement of assets, liabilities, and reserves and fund balances by Fund/FACOM Region/Country/Territory as at 31 December 2005

(in thousands of United States dollars)

Annex to Statement II

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
UNHCR TOTAL							
FIELD OPERATIONS							
AFRICA							
AFRICA OVERALL							
AFRICA OVERALL	(2 604)	2 604	(0)	0	0	(0)	(0)
AFRICA OVERALL	(2 604)	2 604	(0)	0	0	(0)	(0)
WEST AFRICA							
WEST AFRICA OVERALL	1 601	249	1 850	1 055	0	795	1 850
BENIN	82	53	135	165	(30)	0	135
BURKINA FASO	1	0	1	0	1	0	1
CAMEROON	54	28	82	101	(19)	0	82
CAPE VERDE	0	0	0	0	0	0	0
CÔTE D'IVOIRE	409	182	591	550	42	(0)	591
GAMBIA	(45)	44	(1)	0	(1)	(0)	(1)
GHANA	132	266	398	88	52	259	398
GUINEA	888	573	1 461	1 460	2	0	1 461
GUINEA-BISSAU	(7)	0	(7)	0	(7)	0	(7)
LIBERIA	(82)	2 397	2 315	2 188	127	0	2 315
MALI	(82)	91	9	0	9	0	9
NIGER	0	0	0	0	0	0	0
NIGERIA	24	53	77	69	8	(0)	77
SENEGAL	18	45	63	33	30	0	63
SIERRA LEONE	(607)	1 379	772	644	128	0	772
TOGO	(2)	0	(2)	0	(2)	0	(2)
WEST AFRICA	2 387	5 359	7 745	6 353	339	1 053	7 745
EAST AND HORN OF AFRICA							
EAST & HORN OF AFRICA OVERALL	0	0	0	0	0	0	0
DJIBOUTI	(14)	165	151	126	25	(0)	151
ERITREA	(293)	599	306	329	(23)	0	306
ETHIOPIA	(340)	869	528	344	185	0	528
KENYA	1 058	285	1 343	1 146	197	0	1 343
SOMALIA	(21)	88	68	53	15	(0)	68
SUDAN	2 237	805	3 042	3 010	33	(0)	3 042
UGANDA	(589)	1 031	441	432	9	0	441
EAST AND HORN OF AFRICA	2 038	3 842	5 880	5 440	440	0	5 880
CENTRAL AFRICA AND GREAT LAKES							

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
CENTRAL AFRICA & GREAT LAKES	0	0	0	0	0	0	0
CENTRAL AFRICAN REPUBLIC	(86)	140	54	35	18	(0)	54
COUNTRIES IN CENTRAL AFRICA	585	2	587	587	0	(0)	587
BURUNDI	(2 590)	3 499	909	788	121	(0)	909
CHAD	1 186	1 410	2 596	2 621	(25)	(0)	2 596
CONGO	(7)	50	43	31	12	(0)	43
DEMOCRATIC REP OF THE CONGO	531	634	1 166	784	382	(0)	1 166
GABON	(32)	125	93	68	25	0	93
RWANDA	(54)	124	70	51	18	(0)	70
UNITED REPUBLIC OF TANZANIA	(4 730)	5 982	1 252	934	196	123	1 252
CENTRAL AFRICA AND GREAT LAKES	(5 196)	11 965	6 769	5 898	749	123	6 769
SOUTHERN AFRICA							
SOUTHERN AFRICA OVERALL	148	1	149	149	0	0	149
ANGOLA	(631)	1 259	628	393	235	(0)	628
BOTSWANA	31	64	95	84	11	0	95
MALAWI	25	61	86	54	33	0	86
MOZAMBIQUE	195	47	242	166	76	0	242
NAMIBIA	242	68	310	55	255	(0)	310
SOUTH AFRICA	(11)	88	77	83	(6)	0	77
SWAZILAND	4	0	4	0	4	0	4
ZAMBIA	79	554	632	508	124	0	632
ZIMBABWE	49	12	61	44	17	(0)	61
SOUTHERN AFRICA	130	2 154	2 284	1 536	748	0	2 284
AFRICA	(3 245)	25 923	22 679	19 227	2 276	1 176	22 679
CASWANAME							
CASWANAME OVERALL							
CASWANAME OVERALL	0	0	0	0	0	0	0
CASWANAME OVERALL	0	0	0	0	0	0	0
NORTH AFRICA							
NORTH AFRICA OVERALL	608	175	783	15	0	767	783
ALGERIA	585	612	1 198	1 173	25	(0)	1 198
LIBYAN ARAB JAMAHIRIYA	(37)	73	36	36	(0)	0	36
MAURITANIA	(10)	12	2	2	0	(0)	2
MOROCCO	1	73	75	61	14	0	75
TUNISIA	(3)	12	9	8	1	0	9
WESTERN SAHARA	7	8	14	0	14	0	14
NORTH AFRICA	1 151	966	2 117	1 296	55	767	2 117
MIDDLE EAST							
MIDDLE EAST OVERALL	4	0	4	0	0	4	4
EGYPT	(419)	459	40	41	(1)	(0)	40
IRAQ	12	120	132	57	75	0	132
ISRAEL	6	0	6	6	0	(0)	6
JORDAN	(27)	141	114	106	8	(0)	114
KUWAIT	(22)	77	55	0	55	0	55
LEBANON	(2)	22	21	9	11	0	21
SAUDI ARABIA	66	26	92	91	1	0	92

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
SYRIAN ARAB REPUBLIC	(39)	38	(1)	0	(1)	0	(1)
YEMEN	413	66	478	218	66	194	478
MIDDLE EAST	(7)	949	942	528	215	199	942
SOUTH-WEST ASIA							
SOUTH-WEST ASIA OVERALL	(28)	142	114	28	0	86	114
AFGHANISTAN	(1 077)	3 935	2 858	2 881	(23)	0	2 858
IRAN (ISLAMIC REPUBLIC OF)	1 125	(286)	838	756	82	(0)	838
PAKISTAN	(354)	3 028	2 674	2 574	100	(0)	2 674
SOUTH-WEST ASIA	(335)	6 818	6 484	6 240	158	86	6 484
CENTRAL ASIA							
CENTRAL ASIA OVERALL	(593)	593	0	0	0	0	0
KAZAKHSTAN	(548)	552	4	3	1	0	4
KYRGYZSTAN	43	87	129	110	19	0	129
TAJIKISTAN	(31)	65	34	35	(1)	0	34
TURKMENISTAN	4	0	4	4	0	0	4
UZBEKISTAN	36	14	50	48	2	(0)	50
CENTRAL ASIA	(1 089)	1 310	221	201	21	(0)	221
CASWANAME	(280)	10 044	9 764	8 264	449	1 052	9 764
ASIA AND THE PACIFIC							
ASIA AND PACIFIC OVERALL							
ASIA PACIFIC OVERALL	11	0	11	0	0	11	11
ASIA AND PACIFIC OVERALL	11	0	11	0	0	11	11
SOUTH ASIA							
SOUTH ASIA OVERALL	126	0	126	0	0	126	126
BANGLADESH	(1 236)	1 427	191	183	8	0	191
INDIA	33	33	66	29	37	(0)	66
SRI LANKA	(771)	1 198	428	422	5	(0)	428
NEPAL	(3 525)	3 544	18	32	(14)	(0)	18
SOUTH ASIA	(5 373)	6 202	829	667	37	126	829
EAST ASIA AND THE PACIFIC							
EAST ASIA AND PACIFIC OVERALL	(1 140)	1 140	0	0	0	0	0
AUSTRALIA	(27)	73	47	28	19	(0)	47
CHINA	64	(19)	45	12	33	0	45
INDONESIA	(175)	493	319	248	71	0	319
JAPAN	(33)	60	27	24	3	0	27
CAMBODIA	(12)	16	4	2	3	0	4
REPUBLIC OF KOREA	2	41	43	4	39	0	43
LAO PEOPLE S DEMOCRATIC REP	6	0	6	0	6	0	6
MALAYSIA	47	44	91	60	31	0	91
MONGOLIA	37	0	37	27	10	0	37
MACAO SAR (CHINA)	0	0	0	0	0	0	0
MYANMAR	(30)	265	235	231	4	(0)	235
PHILIPPINES	(94)	94	(1)	0	(1)	(0)	(1)
PAPUA NEW GUINEA	0	(0)	0	0	0	0	0
THAILAND	(188)	471	283	272	11	0	283
TIMOR-LESTE	(15)	22	6	5	2	0	6

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
VIET NAM	49	24	73	73	0	0	73
SINGAPORE	7	0	7	0	7	(0)	7
OTHER COUNTRIES EAST ASIA	2	0	2	2	0	(0)	2
EAST ASIA AND THE PACIFIC	(1 499)	2 723	1 225	987	237	(0)	1 225
ASIA AND THE PACIFIC	(6 861)	8 925	2 065	1 854	274	137	2 065
EUROPE							
EUROPE OVERALL							
EUROPE OVERALL	0	0	0	0	0	0	0
EUROPE OVERALL	0	0	0	0	0	0	0
EASTERN EUROPE							
EASTERN EUROPE OVERALL	600	(593)	8	8	0	(0)	8
ARMENIA	6	0	6	4	2	(0)	6
AZERBAIJAN	21	59	80	44	36	0	80
BELARUS	(31)	118	87	1	3	83	87
GEORGIA	(431)	861	430	249	28	153	430
REPUBLIC OF MOLDOVA	(140)	158	18	19	(1)	(0)	18
RUSSIAN FEDERATION	(444)	822	378	312	66	(0)	378
UKRAINE	(4)	198	194	84	(18)	128	194
EASTERN EUROPE	(423)	1 623	1 201	721	116	363	1 201
CENTRAL EUROPE							
OTHER COUNTRIES IN CENT EUROPE	41	0	41	41	0	(0)	41
CENT EUROPE AND BALTIC STATES	0	0	0	0	0	0	0
BULGARIA	(9)	23	14	0	14	0	14
CYPRUS	7	(2)	6	6	(0)	(0)	6
CZECH REPUBLIC	(15)	5	(10)	0	(10)	(0)	(10)
HUNGARY	4	29	34	26	7	0	34
LATVIA	0	0	0	0	0	0	0
POLAND	11	7	18	2	16	(0)	18
ROMANIA	98	54	152	82	70	0	152
SLOVAKIA	1	1	2	0	2	(0)	2
SLOVENIA	(18)	17	(1)	1	(3)	0	(1)
TURKEY	(213)	558	344	106	44	195	344
CENTRAL EUROPE	(92)	693	600	266	140	195	600
WESTERN EUROPE							
AUSTRIA	3	7	11	4	7	0	11
BELGIUM	21	(0)	21	10	11	(0)	21
FRANCE	(42)	36	(6)	10	(16)	0	(6)
GERMANY	123	26	149	8	141	0	149
GREECE	10	140	150	145	5	(0)	150
IRELAND	(8)	19	11	8	3	0	11
ITALY	30	27	57	64	(7)	(0)	57
MALTA	3	0	3	3	0	0	3
NETHERLANDS	(3)	3	0	0	0	0	0
PORTUGAL	(0)	0	(0)	0	0	(0)	(0)
SPAIN	175	23	198	61	137	(0)	198
SWEDEN	(20)	63	44	33	11	(0)	44

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
SWITZERLAND	80	7	86	7	80	(0)	86
UNITED KINGDOM	87	157	244	220	24	(0)	244
WESTERN EUROPE OVERALL	0	0	0	0	0	0	0
WESTERN EUROPE	459	508	967	572	395	(0)	967
SOUTH EASTERN EUROPE							
SOUTH EASTERN EUROPE OVERALL	(37)	47	10	10	0	(0)	10
ALBANIA	80	356	435	1	2	432	435
BOSNIA AND HERZEGOVINA	(205)	274	69	57	12	0	69
CROATIA	(44)	109	65	51	14	0	65
SERBIA AND MONTENEGRO	(728)	1 106	378	313	65	0	378
THE FYR MACEDONIA	122	9	132	92	39	0	132
SOUTH EASTERN EUROPE	(812)	1 901	1 089	524	133	432	1 089
EUROPE	(868)	4 726	3 858	2 083	784	990	3 858
AMERICAS							
AMERICAS OVERALL							
AMERICAS OVERALL	0	0	0	0	0	0	0
AMERICAS OVERALL	0	0	0	0	0	0	0
SOUTH AMERICA OVERALL							
SOUTH AMERICA OVERALL	0	0	0	0	0	0	0
SOUTH AMERICA OVERALL	0	0	0	0	0	0	0
NORTHERN SOUTH AMERICA							
NORTHERN SOUTH AMERICA OVERALL	(52)	52	0	0	0	0	0
VENEZUELA REGIONAL OFFICE	(215)	218	3	25	(21)	(0)	3
ECUADOR	(425)	432	7	0	7	0	7
COLOMBIA	(539)	1 657	1 118	27	(0)	1 092	1 118
COSTA RICA	8	3	11	0	11	0	11
GUYANA	0	0	0	0	0	0	0
PANAMA	24	(11)	13	7	7	(0)	13
NORTHERN SOUTH AMERICA	(1 198)	2 351	1 153	58	3	1 092	1 153
SOUTHERN SOUTH AMERICA							
SOUTHERN SOUTH AMERICA OVERALL	3	0	3	3	0	(0)	3
ARGENTINA REGIONAL OFFICE	(53)	53	1	10	(10)	0	1
BRAZIL	46	(4)	42	0	42	(0)	42
CHILE	2	7	9	0	9	0	9
PERU	(0)	0	0	0	0	0	0
SOUTHERN SOUTH AMERICA	(2)	57	55	13	42	0	55
NORTH AMERICA AND CARIBBEAN							
NORTH AMERICA & THE CARIBBEAN	(0)	0	(0)	0	0	(0)	(0)
CUBA	0	0	0	0	0	0	0
CANADA	(17)	22	5	10	(6)	(0)	5
DOMINICAN REPUBLIC	0	0	0	0	0	0	0
UNITED STATES OF AMERICA	112	2 797	2 909	2 898	11	0	2 909
NORTH AMERICA AND CARIBBEAN	95	2 819	2 913	2 908	5	0	2 913
CENTRAL AMERICA AND MEXICO							
CENTRAL AMERICA OVERALL	0	0	0	0	0	0	0

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
MEXICO REGIONAL OFFICE	(63)	79	16	0	16	(0)	16
GUATEMALA	(1)	4	2	0	2	0	2
CENTRAL AMERICA AND MEXICO	(64)	83	18	0	18	0	18
AMERICAS	(1 169)	5 309	4 140	2 979	69	1 092	4 140
FIELD OPERATIONS	(12 423)	54 928	42 505	34 207	3 851	4 447	42 505
GLOBAL PROGRAMMES							
EXECUTIVE DIRECTION AND MGT							
EXECUTIVE DIRECTION AND MGT							
EXECUTIVE OFFICE GLOBAL OPS	0	0	0	0	0	0	0
EMERGENCY AND SECURITY SERVICE	666	210	876	876	0	(0)	876
EXECUTIVE DIRECTION AND MGT	666	210	876	876	0	(0)	876
EXECUTIVE DIRECTION AND MGT	666	210	876	876	0	(0)	876
DEPT INT PROTECTION SERVICES							
DEPT INT PROTECTION SERVICES							
DEPT INT PROTECTION SERVICES	(300)	2 010	1 710	578	0	1 132	1 710
DEPT INT PROTECTION SERVICES	(300)	2 010	1 710	578	0	1 132	1 710
DEPT INT PROTECTION SERVICES	(300)	2 010	1 710	578	0	1 132	1 710
DIV EXTERNAL RELATIONS							
DIV EXTERNAL RELATIONS							
DIV EXTERNAL RELATIONS	837	1	839	653	0	186	839
DIV EXTERNAL RELATIONS	837	1	839	653	0	186	839
DIV EXTERNAL RELATIONS	837	1	839	653	0	186	839
DIV. OF INFO. SYSTEMS & TELE.							
MSRP FIELD UPGRADE	722	0	722	722	0	0	722
MSRP TECHNICAL INFRASTRUCTURE	1 348	0	1 348	1 348	0	0	1 348
BSS. MSRP FINANCE SUPPLY CHAIN	607	43	650	650	0	0	650
BSS. MSRP HUMAN RESOURCES	777	0	777	777	0	(0)	777
MANAGEMENT SYSTEMS RENEWAL -GO	3 455	43	3 498	3 498	0	(0)	3 498
BSS. INTRANET SERVICES	73	5	78	78	0	0	78
ITTS SOFTWARE DEVELOPMENT FIEL	61	3	64	64	0	(0)	64
ITS OPS & TECH. SERVICE FIELD	87	0	87	87	0	0	87
ITS FIELD SUPPORT TELECOMMS	38	0	38	38	0	0	38
ITTS SATTELITE CHARGES FIELD	59	0	59	59	0	0	59
ITS USER SERVICES FIELD	99	21	120	120	0	0	120
ITTS TRAINING USER SERVICES	0	1	1	1	0	0	1

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
ITTS TRAINING TELECOMMS	0	0	0	0	0	0	0
ITS STOCKPILING COMMS EQUIP	764	0	764	764	0	0	764
ITS STOCKPILING IT EQUIPMENT	65	0	65	65	0	0	65
INFO TECH AND TELECOMS SERV-GO	1 246	29	1 275	1 275	0	(0)	1 275
DIV. OF INFO. SYSTEMS & TELE.	4 701	72	4 773	4 773	0	(0)	4 773
DEPARTMENT OF OPERATIONS							
DIV OPERATIONAL SERVICES							
DIV OPERATIONAL SUPPORT	2 592	133	2 725	1 224	(126)	1 626	2 725
DIV OPERATIONAL SERVICES	2 592	133	2 725	1 224	(126)	1 626	2 725
PROV OF EXPERTISE EVALS (EPA)	17	2	18	18	0	(0)	18
DEPARTMENT OF OPERATIONS	2 609	135	2 743	1 243	(126)	1 626	2 743
DIV HUMAN RESOURCES MGT							
DHRM VOLUNTARY SEPARATION	119	0	119	119	0	0	119
DHRM SPECIAL STAFF COSTS	(9)	0	(9)	(9)	0	0	(9)
DHRM TRAINING PERS ADMIN HRS	0	0	0	0	0	0	0
DHRM TRAINING MANGMNT CAREER	55	4	59	59	0	0	59
DHRM BRIEFING AND ORIENTATION	1	0	1	1	0	0	1
DHRM TRAINING COMMS SKILLS	(0)	0	(0)	0	0	(0)	(0)
DHRM TRAINING LANGUAGES CSSS	0	0	0	0	0	0	0
DHRM TRAINING EXT STUDIES CSSS	11	0	11	11	0	(0)	11
DHRM TRAINING STRESS MNGMT CSS	3	2	5	5	0	0	5
DES. DVLP. & PROD TRG TOOLS E	9	0	9	9	0	0	9
MANAGEMENT AND ADMINISTRATION	0	0	0	0	0	0	0
DHRM TRG HEALTH 1ST AID HIV	386	0	386	386	0	0	386
ASSESSMENT CENTRE PROJECT	8	0	8	8	0	0	8
DHRM TRG E-LEARNING	5	0	5	5	0	0	5
DHRM TRG FACILITTN OF LEARNING	2	0	2	2	0	0	2
DIV HUMAN RESOURCES MGT	590	6	596	596	0	(0)	596
DIV HUMAN RESOURCES MGT	590	6	596	596	0	(0)	596
DIV FINANCE AND SUPPLY MGT							
DIV FINANCE AND SUPPLY MGT							
FINANCIAL RESOURCES SERVICE	0	2	2	2	0	0	2
SUPPLY MANAGEMENT SERVICE	2 545	0	2 545	2 545	0	0	2 545
DIV FINANCE AND SUPPLY MGT	2 545	2	2 547	2 547	0	0	2 547

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
DIV FINANCE AND SUPPLY MGT	2 545	2	2 547	2 547	0	0	2 547
OTHER GLOBAL PROGRAMMES							
OTHER GLOBAL OPERATIONS							
OTHER GLOBAL OPERATIONS	0	0	0	0	0	0	0
OTHER GLOBAL OPERATIONS	0	0	0	0	0	0	0
OTHER GLOBAL PROGRAMMES	0	0	0	0	0	0	0
GLOBAL OPERATIONS	333	1	334	0	334	(0)	334
GLOBAL PROGRAMMES OVERALL	333	1	334	0	334	(0)	334
GLOBAL PROGRAMMES	11 981	2 436	14 418	11 265	209	2 944	14 418
HEADQUARTERS							
EXECUTIVE OFFICE							
EXECUTIVE OFFICE							
EXECUTIVE OFFICE	166	67	233	146	0	87	233
EXECUTIVE OFFICE	166	67	233	146	0	87	233
EXECUTIVE OFFICE	166	67	233	146	0	87	233
DEPT OF INT PROTECTION							
DIP, DEP OF INTRNTL PROTECTION	(42)	42	0	0	0	0	0
DIP, DIRECTOR'S OFFICE	18	8	26	26	0	0	26
DIP, PROT, POLICY & LEGAL ADV	6	1	8	1	0	0	6
DIP, PROTECTION CAPACITY SECT	(1)	10	9	8	0	(0)	8
DIP, RESETTLMNT SERVICES	0	7	7	0	0	0	0
DIP, PROTECTION OPS SUPPORT	(0)	8	8	8	0	(0)	8
DIP, STATUS DETRM. & PROT INF	0	1	1	1	0	0	1
DEPT INT PROTECTION	(19)	77	58	58	0	0	58
DEPT OF INT PROTECTION	(19)	77	58	58	0	0	58
DIV EXTERNAL RELATIONS	77	60	137	77	0	0	137
ITTS, TELECOMMUNICATIONS	0	1	1	0	0	0	1
ITTS, INFO TECH TELE SERVICE	0	0	0	0	0	0	0
IRSS, ANAL DEVLPT DP SUPPORT	(1)	1	0	0	0	0	0
ITTS, OPS & TECH SERVICES HQ	54	1	55	50	0	5	55
ITTS, USER SERVICES HQ	199	1	199	199	0	(0)	199
ITTS, UNHCR PAYROLL SECTION	0	0	0	0	0	0	0
DIST, DIRECTOR'S OFFICE	16	6	22	22	0	(0)	22

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
DIV. OF INFO. SYSTEMS & TELE.	340	9	349	349	0	0	349
DEPARTMENT OF OPERATIONS							
DEPARTMENT OF OPERATIONS							
DIV OPERATIONAL SUPPORT	204	208	412	372	40	0	412
DEPARTMENT OF OPERATIONS	24	25	48	48	0	0	48
REGIONAL BUREAUX	39	236	274	274	0	(0)	274
DEPARTMENT OF OPERATIONS	266	469	735	695	40	0	735
DEPARTMENT OF OPERATIONS	266	469	735	695	40	0	735
DIV HUMAN RESOURCES MGT							
PAYROLL SECTION	(440)	1	(439)	(439)	0	(0)	(439)
DHRM, OFFICE OF THE DIRECTOR	6	12	18	18	0	0	18
DHRM,PERSONNEL ADMIN SECTION	16	14	30	48	(18)	0	30
DHRM, RECRUITMENT&POSTINGS	(2)	13	11	11	0	0	11
CAREER & STAFF SUPPORT SERVI	0	0	0	0	0	0	0
DHRM, STAFF DEVELOPMENT	13	8	21	21	0	0	21
DHRM, STAFF WELFARE UNIT	1	7	8	8	0	(0)	8
PERFORMANCE MANAGEMENT	0	0	0	0	0	0	0
DHRM, MEDICAL SERVICE	25	4	29	29	0	(0)	29
DIV HUMAN RESOURCES MGT	(381)	59	(322)	(305)	(18)	0	(322)
DIV HUMAN RESOURCES MGT	(381)	59	(322)	(305)	(18)	0	(322)
DIV FINANCE AND SUPPLY MGT							
DIV FINANCE AND SUPPLY MGT							
OFFICE OF THE CONTROLLER	319	1	320	23	0	297	320
FINANCIAL RESOURCES SERVICE	11 565	14 392	25 957	(69)	26 026	0	25 957
SUPPLY MANAGEMENT SERVICE	507	9	516	516	0	(0)	516
JOINT UN ACTIVITIES	402	23	425	425	0	0	425
DIV FINANCE AND SUPPLY MGT	12 793	14 425	27 218	895	26 026	297	27 218
DIV FINANCE AND SUPPLY MGT	12 793	14 425	27 218	895	26 026	297	27 218
OTHER HQ SECTIONS							
OTHER HQ UNITS							
OTHER UNITS	(19)	11	(8)	(8)	0	0	(8)
OTHER HQ UNITS	(19)	11	(8)	(8)	0	0	(8)
OTHER HQ SECTIONS	(19)	11	(8)	(8)	0	0	(8)

ANNUAL PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
HEADQUARTERS OVERALL							
HEADQUARTERS OVERALL							
HEADQUARTERS OVERALL							
HEADQUARTERS OVERALL	0	0	0	0	0	0	0
HEADQUARTERS OVERALL	0	0	0	0	0	0	0
HEADQUARTERS OVERALL	0	0	0	0	0	0	0
HEADQUARTERS	13 323	15 183	28 505	2 074	26 048	384	28 505
OPERATIONAL RESERVE							
OPERATIONAL RESERVE							
OPERATIONAL RESERVE							
OPERATIONAL RESERVE							
OPERATIONAL RESERVE	0	0	0	0	0	0	0
OPERATIONAL RESERVE	0	0	0	0	0	0	0
OPERATIONAL RESERVE	0	0	0	0	0	0	0
OPERATIONAL RESERVE	0	0	0	0	0	0	0
OVERALL							
OVERALL							
OVERALL							
OVERALL							
OVERALL	(6 286)	6 286	(0)	0	0	(0)	(0)
OVERALL	(6 286)	6 286	(0)	0	0	(0)	(0)
OVERALL	(6 286)	6 286	(0)	0	0	(0)	(0)
OVERALL	(6 286)	6 286	(0)	0	0	(0)	(0)
TOTAL ANNUAL PROGRAMME FUND	6 595	78 833	85 428	47 546	30 107	7 775	85 428

Spdv 5 1 9 V

Statement of assets, liabilities, and reserves and fund balances by Fund/EXCOM Region/Country/Territory as at 31 December 2005

(in thousands of United States dollars)

Annex to Statement II

UN REGULAR FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
UNHCR TOTAL							
HEADQUARTERS	3 112	0	3 112	3 152	0	(40)	3 112
OVERALL	0	776	776	0	0	776	776
TOTAL UN REGULAR FUND	3 112	776	3 888	3 152	0	736	3 888

Statement of assets, liabilities, and reserves and fund balances by Fund/EXCOM Region/Country/Territory as at 31 December 2005

(in thousands of United States dollars)

Annex to Statement II

SUPPLEMENTARY PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
UNHCR TOTAL							
FIELD OPERATIONS							
AFRICA							
AFRICA OVERALL							
AFRICA OVERALL	1 332	0	1 332	0	0	1 332	1 332
AFRICA OVERALL	1 332	0	1 332	0	0	1 332	1 332
WEST AFRICA							
WEST AFRICA OVERALL	(156)	156	0	0	0	0	0
BENIN	0	0	0	0	0	0	0
CÔTE D'IVOIRE	0	0	0	0	0	0	0
GAMBIA	0	0	0	0	0	0	0
GHANA	0	0	0	0	0	0	0
GUINEA	0	0	0	0	0	0	0
LIBERIA	(237)	237	(0)	0	0	(0)	(0)
NIGERIA	0	0	0	0	0	0	0
SENEGAL	0	0	0	0	0	0	0
SIERRA LEONE	(555)	555	0	0	0	0	0
WEST AFRICA	(947)	947	0	0	0	0	0
EAST AND HORN OF AFRICA							
EAST & HORN OF AFRICA OVERALL	0	0	0	0	0	0	0
ERITREA	0	0	0	0	0	0	0
ETHIOPIA	722	0	722	722	0	0	722
KENYA	573	0	573	573	0	0	573
SOMALIA	(118)	118	0	0	0	0	0
SUDAN	1 186	7 187	8 374	5 657	0	2 716	8 374
UGANDA	301	0	301	301	0	0	301
EAST AND HORN OF AFRICA	2 664	7 305	9 970	7 253	0	2 716	9 970
CENTRAL AFRICA AND GREAT LAKES							
CENTRAL AFRICA & GREAT LAKES	(6 677)	6 682	5	0	0	5	5
CENTRAL AFRICAN REPUBLIC	130	0	130	130	0	0	130
COUNTRIES IN CENTRAL AFRICA	0	0	0	0	0	0	0
BURUNDI	361	1 418	1 779	1 779	0	(0)	1 779
CHAD	3 444	2 611	6 055	3 568	0	2 486	6 055
CONGO	223	0	223	223	0	0	223

SUPPLEMENTARY PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
DEMOCRATIC REP OF THE CONGO	(577)	979	403	403	0	(0)	403
RWANDA	59	0	59	59	0	0	59
UNITED REPUBLIC OF TANZANIA	103	355	458	458	0	0	458
CENTRAL AFRICA AND GREAT LAKES	(2 933)	12 045	9 112	6 621	0	2 491	9 112
SOUTHERN AFRICA							
SOUTHERN AFRICA OVERALL	0	0	0	0	0	0	0
ANGOLA	(118)	118	(0)	0	0	(0)	(0)
NAMIBIA	0	0	0	0	0	0	0
SOUTH AFRICA	0	0	0	0	0	0	0
ZAMBIA	124	0	124	0	124	0	124
SOUTHERN AFRICA	5	118	124	0	124	0	124
AFRICA	121	20 416	20 537	13 874	124	6 539	20 537
CASWANAME							
CASWANAME OVERALL							
CASWANAME OVERALL	0	0	0	0	0	0	0
CASWANAME OVERALL	0	0	0	0	0	0	0
NORTH AFRICA							
NORTH AFRICA OVERALL	1 085	0	1 085	0	0	1 085	1 085
WESTERN SAHARA	0	0	0	0	0	0	0
NORTH AFRICA	1 085	0	1 085	0	0	1 085	1 085
MIDDLE EAST							
MIDDLE EAST OVERALL	8 085	6	8 091	132	0	8 860	8 991
EGYPT	(0)	0	(0)	0	0	(0)	(0)
IRAQ	(3 373)	4 961	1 588	1 588	0	(0)	1 588
JORDAN	6	0	6	6	0	(0)	6
KUWAIT	0	0	0	0	0	0	0
LEBANON	(0)	0	(0)	0	0	(0)	(0)
SAUDI ARABIA	0	0	0	0	0	0	0
SYRIAN ARAB REPUBLIC	70	0	70	70	0	(0)	70
MIDDLE EAST	5 688	4 966	10 654	1 795	0	8 860	10 654
SOUTH-WEST ASIA							
SOUTH-WEST ASIA OVERALL	(172)	172	0	0	0	0	0
AFGHANISTAN	0	0	0	0	0	0	0
IRAN (ISLAMIC REPUBLIC OF)	53	0	53	53	0	(0)	53
PAKISTAN	18 391	4 544	22 935	5 556	0	17 379	22 935
SOUTH-WEST ASIA	18 272	4 716	22 988	5 610	0	17 379	22 988
CENTRAL ASIA							
TAJIKISTAN	0	0	0	0	0	0	0
TURKMENISTAN	0	0	0	0	0	0	0
UZBEKISTAN	0	0	0	0	0	0	0
CENTRAL ASIA	0	0	0	0	0	0	0
CASWANAME	25 045	9 682	34 728	7 405	0	27 323	34 728

SUPPLEMENTARY PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
ASIA AND THE PACIFIC							
ASIA AND PACIFIC OVERALL							
ASIA PACIFIC OVERALL	12 165	38	12 204	0	0	12 204	12 204
ASIA AND PACIFIC OVERALL	12 165	38	12 204	0	0	12 204	12 204
SOUTH ASIA							
SOUTH ASIA OVERALL	0	0	0	0	0	0	0
SRI LANKA	4 233	930	5 163	552	0	4 611	5 163
SOUTH ASIA	4 233	930	5 163	552	0	4 611	5 163
EAST ASIA AND THE PACIFIC							
EAST ASIA AND PACIFIC OVERALL	0	0	0	0	0	0	0
INDONESIA	16 506	478	16 985	8 931	0	8 054	16 985
TIMOR-LESTE	0	0	0	0	0	0	0
OTHER COUNTRIES EAST ASIA	0	0	0	0	0	0	0
EAST ASIA AND THE PACIFIC	16 506	478	16 985	8 931	0	8 054	16 985
ASIA AND THE PACIFIC	32 905	1 446	34 352	9 483	0	24 869	34 352
EUROPE							
CENTRAL EUROPE							
TURKEY	(0)	0	(0)	0	0	(0)	(0)
CENTRAL EUROPE	(0)	0	(0)	0	0	(0)	(0)
WESTERN EUROPE							
BELGIUM	0	0	0	0	0	0	0
GERMANY	0	0	0	0	0	0	0
UNITED KINGDOM	0	0	0	0	0	0	0
WESTERN EUROPE	(0)	0	(0)	0	0	(0)	(0)
SOUTH EASTERN EUROPE							
SOUTH EASTERN EUROPE OVERALL	0	0	0	0	0	0	0
ALBANIA	0	0	0	0	0	0	0
SERBIA AND MONTENEGRO	0	0	0	0	0	0	0
THE FYR MACEDONIA	0	0	0	0	0	0	0
SOUTH EASTERN EUROPE	0	0	0	0	0	0	0
EUROPE	0	0	0	0	0	0	0
FIELD OPERATIONS	58 072	31 545	89 616	30 762	124	58 731	89 616
GLOBAL PROGRAMMES							
EXECUTIVE DIRECTION AND MGT							
EXECUTIVE DIRECTION AND MGT							
EXECUTIVE OFFICE GLOBAL OPS	0	0	0	0	0	0	0
EMERGENCY AND SECURITY SERVICE	0	0	0	0	0	0	0
EXECUTIVE DIRECTION AND MGT	0	0	0	0	0	0	0
EXECUTIVE DIRECTION AND MGT	0	0	0	0	0	0	0
DIV INT PROTECTION SERVICES							
DIV INT PROTECTION SERVICES							
DIV INT PROTECTION SERVICES	0	0	0	0	0	0	0

SUPPLEMENTARY PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
DIV INT PROTECTION SERVICES	0	0	0	0	0	0	0
DIV INT PROTECTION SERVICES	0	0	0	0	0	0	0
DEPARTMENT OF OPERATIONS							
DIV OPERATIONAL SUPPORT							
DIV OPERATIONAL SUPPORT	(613)	0	(613)	0	(613)	0	(613)
DIV OPERATIONAL SUPPORT	(613)	0	(613)	0	(613)	0	(613)
DEPARTMENT OF OPERATIONS	(613)	0	(613)	0	(613)	0	(613)
DIV FINANCE AND SUPPLY MGT							
DIV FINANCE AND SUPPLY MGT							
SUPPLY MANAGEMENT SERVICE	0	0	0	0	0	0	0
DIV FINANCE AND SUPPLY MGT	0	0	0	0	0	0	0
DIV FINANCE AND SUPPLY MGT	0	0	0	0	0	0	0
GLOBAL OPERATIONS	734	0	734	0	734	0	734
GLOBAL PROGRAMMES OVERALL	734	0	734	0	734	0	734
GLOBAL PROGRAMMES	(84)	5	(79)	0	(79)	0	(79)
HEADQUARTERS							
EXECUTIVE OFFICE							
EXECUTIVE OFFICE							
EXECUTIVE OFFICE	0	0	0	0	0	0	0
EXECUTIVE OFFICE	0	0	0	0	0	0	0
EXECUTIVE OFFICE	0	0	0	0	0	0	0
DEPT OF INT PROTECTION							
DEPT INT PROTECTION	0	0	0	0	0	0	0
DEPT OF INT PROTECTION	0	0	0	0	0	0	0
DEPARTMENT OF OPERATIONS							
DEPARTMENT OF OPERATIONS							
DEPARTMENT OF OPERATIONS	(0)	0	(0)	0	0	(0)	(0)
REGIONAL BUREAUX	0	0	0	0	0	0	0
DEPARTMENT OF OPERATIONS	0	0	0	0	0	0	0
DEPARTMENT OF OPERATIONS	0	0	0	0	0	0	0
DIV HUMAN RESOURCES MGT							
PAYROLL SECTION	0	0	0	0	0	0	0
DIV HUMAN RESOURCES MGT	0	0	0	0	0	0	0
DIV HUMAN RESOURCES MGT	0	0	0	0	0	0	0
DIV FINANCE AND SUPPLY MGT							
DIV FINANCE AND SUPPLY MGT							
FINANCIAL RESOURCES SERVICE	0	0	0	0	0	0	0
JOINT UN ACTIVITIES	0	0	0	0	0	0	0
DIV FINANCE AND SUPPLY MGT	0	0	0	0	0	0	0
DIV FINANCE AND SUPPLY MGT	0	0	0	0	0	0	0

SUPPLEMENTARY PROGRAMME FUND	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
HEADQUARTERS OVERALL							
HEADQUARTERS OVERALL							
HEADQUARTERS OVERALL	0	0	0	0	0	0	0
HEADQUARTERS OVERALL	0	0	0	0	0	0	0
HEADQUARTERS OVERALL	0	0	0	0	0	0	0
HEADQUARTERS	0	0	0	0	0	0	0
OVERALL							
OVERALL							
OVERALL							
OVERALL	(331)	331	0	0	0	0	0
OVERALL	(331)	331	0	0	0	0	0
OVERALL	(331)	331	0	0	0	0	0
OVERALL	(331)	331	0	0	0	0	0
SUPPLEMENTARY PROGRAMME FUND	57 657	31 881	89 538	30 762	45	58 731	89 538

Statement of assets, liabilities, and reserves and fund balances by Fund/EXCOM Region/Country/Territory as at 31 December 2005

(in thousands of United States dollars)

Annex to Statement II

JUNIOR PROFESSIONAL OFFICERS	ASSETS			LIABILITIES			
	Cash and Term Deposits	Accounts Receivable	Total Assets	Unliquidated Obligations	Accounts Payable	Reserves and Fund Balances	Total Liabilities Reserves and Fund Balances
UNHCR TOTAL							
FIELD OPERATIONS							
AFRICA	(6 033)	0	(6 033)	0	0	(6 033)	(6 033)
CASWANAME	(981)	0	(981)	0	0	(981)	(981)
ASIA AND THE PACIFIC	(2 310)	0	(2 310)	0	0	(2 310)	(2 310)
EUROPE	(2 596)	0	(2 596)	0	0	(2 596)	(2 596)
AMERICAS	(665)	0	(665)	0	0	(665)	(665)
FIELD OPERATIONS	(12 586)	0	(12 586)	0	0	(12 586)	(12 586)
GLOBAL PROGRAMMES							
EXECUTIVE DIRECTION AND MGT	(88)	0	(88)	0	0	(88)	(88)
OTHER GLOBAL PROGRAMMES	(18 198)	(49)	(18 247)	0	0	(18 247)	(18 247)
GLOBAL PROGRAMMES OVERALL	(5 919)	0	(5 919)	0	0	(5 919)	(5 919)
GLOBAL PROGRAMMES	(24 007)	(98)	(24 105)	0	0	(24 105)	(24 105)
HEADQUARTERS							
EXECUTIVE OFFICE	(376)	0	(376)	0	0	(376)	(376)
DEPT OF INT PROTECTION	(627)	0	(627)	0	0	(627)	(627)
DIR EXTERNAL RELATIONS	(1 389)	0	(1 389)	0	0	(1 389)	(1 389)
DEPARTMENT OF OPERATIONS	(1 561)	0	(1 561)	0	0	(1 561)	(1 561)
DIR HUMAN RESOURCES MGT	(209)	0	(209)	0	0	(209)	(209)
DIR FINANCE AND SUPPLY MGT	(224)	0	(224)	0	0	(224)	(224)
HEADQUARTERS OVERALL	(9)	0	(9)	0	0	(9)	(9)
HEADQUARTERS	(4 395)	0	(4 395)	0	0	(4 395)	(4 395)
OVERALL							
OVERALL	297	0	297	0	0	297	297
OVERALL	297	0	297	0	0	297	297
TOTAL JUNIOR PROFESSIONAL OFFICERS	7 323	98	7 422	0	0	7 422	7 422

Extrabudgetary in kind donations to UNHCR, 2005

(in United States dollars)

Appendix

Donor	Amount
Government of Australia	1 207 500
Government of Germany	4 661 576
Government of Hungary	136 111
Government of Norway	1 613 000
Government of Spain	166 466
Government of Switzerland	3 346 577
Emirates Charitable Society, UAE	80 410
Fuji Optical Co. Ltd., Japan	129 967
Hermes & Mautoz, Austria	56 943
Japan Blankets for Africa Campaign, Japan	10 661
Lutheran World Relief, USA	1 140 150
Microsoft EMEA, Russian Federation	9 583
The Church of Latter-day Saints, USA	1 161 720
United Nations Development Programme	74 129
United Nations Population Fund	59 470
Total	**14 382 463**

Statement of the objectives and activities of the Office of the United Nations High Commissioner for Refugees

The basic mandate of the Office of the United Nations High Commissioner for Refugees (UNHCR) is found in its statute (General Assembly resolution 428 (V)). According to the statute, the United Nations High Commissioner for Refugees, acting under the authority of the General Assembly, shall assume the function of providing international protection, under the auspices of the United Nations, to refugees who fall within the scope of the statute and of seeking permanent solutions for the problem of refugees.

The General Assembly has called upon the High Commissioner to provide assistance to returnees, as well as to monitor their safety and well-being on return (General Assembly resolution 40/118). In addition, on the basis of specific requests by the Secretary-General or the competent principal organs of the United Nations and with the consent of the State concerned, UNHCR provides humanitarian assistance and protection to internally displaced persons (General Assembly resolution 48/116). As regards the assistance activities of UNHCR, the basic provisions of the statute were expanded by General Assembly resolution 832 (IX).

Notes to the financial statements

Note 1
Office of the United Nations High Commissioner for Refugees and its activities

The Office of the United Nations High Commissioner for Refugees (UNHCR) was established by the General Assembly in its resolution 319 A (IV) of 3 December 1949, and its statute approved by the Assembly in resolution 428 (V) of 14 December 1950.

The overall objectives of UNHCR are to provide international protection to refugees and to seek durable solutions to refugee problems. UNHCR seeks to safeguard the fundamental principles of asylum and non-refoulement and to ensure that the basic rights of refugees are respected and that they are treated in a dignified and humane manner. UNHCR has also developed, at the request of the General Assembly and the Governments concerned, substantial material assistance programmes to meet the needs of refugees. Subsequent resolutions of the General Assembly, the Economic and Social Council and the Executive Committee of the Programme of the United Nations High Commissioner for Refugees have called on the Office, in the context of its basic mandate, to assist other groups of persons regarded as falling within the concern of the High Commissioner. In complex humanitarian emergencies, UNHCR also contributes to the provision of humanitarian assistance.

The High Commissioner reports annually to the General Assembly through the Economic and Social Council. The Executive Committee of the High Commissioner's Programme was established pursuant to General Assembly resolution 1166 (XII) of 26 November 1957 to advise the High Commissioner in the exercise of his or her functions and to approve the use of voluntary funds made available to the High Commissioner. The annual cycle of meetings of the Executive Committee consists of one annual plenary session and a number of intersessional meetings of its Standing Committee. In 2005, the Executive Committee consisted of 68 member countries. Each year, the report of the Executive Committee is submitted to the General Assembly as an addendum to the annual report of the High Commissioner.

Note 2
Summary of significant accounting policies

(a) Financial Rules for Voluntary Funds administered by the High Commissioner for Refugees

The accounts of UNHCR voluntary funds are maintained in accordance with the Financial Rules for Voluntary Funds administered by the High Commissioner for Refugees (A/AC.96/503/Rev.7), hereinafter referred to as the Financial Rules. The financial statements and schedules also conform to the United Nations System Accounting Standards.

The financial year for the voluntary funds administered by the High Commissioner covers the period from 1 January to 31 December.

(b) Fund accounting

The accounts of UNHCR are maintained on a "fund accounting" basis. Separate funds for general and special purposes are established in accordance with the Financial Rules.

Each fund is maintained as a distinct financial and accounting entity with separate, self-balancing, double-entry groups of accounts. Separate financial statements are prepared for each fund or for a group of funds of the same nature.

Transfers within the same fund, or allocations between different funds can be authorized by the High Commissioner, in accordance with the Financial Rules.

(c) Use of estimates

Preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from these estimates. Estimates are used in the context of expenditure recognition, in accordance with accrual accounting principles, in particular, but not exclusively, at the end of the financial period to determine the amounts to be retained in respect of unliquidated obligations.

(d) Funds

Funds reported in the accounts are the following:

(i) The *Working Capital and Guarantee Fund* has an established ceiling of $50 million approved by the Executive Committee, and is maintained by income from interest on invested funds and savings from prior years' programmes. The Fund is utilized to replenish the Annual Programme Fund and to meet essential payments for projects pending receipt of contributions pledged or anticipated.

(ii) The *Annual Programme Fund* covers the financial requirements that are approved annually by the Executive Committee for programmed activities for individual countries and areas and for certain costs incurred by headquarters. It also includes operational reserves from which the High Commissioner may make allocations to other parts of the annual programme budget and to supplementary programmes.

(iii) The *United Nations Regular Budget Fund* covers staff and other management and administration costs as determined under the statute of the Office (see General Assembly resolution 428 (V), annex, para. 20). This Fund was reported for the first time in the financial statements for 2004 (see note 7 below).

(iv) The *Supplementary Programme Fund* accounts for moneys available for activities arising after the approval of the annual programme budget and which cannot be met fully from the operational reserve. When supplementary programmes become part of the annual programme budget, the respective balances of the supplementary programme are transferred to the Annual Programme Fund. Seven per cent of all contributions to the supplementary programme budget are transferred to the Annual Programme Fund to cover administrative costs in support of the supplementary programmes.

(v) *Trust funds* under both the annual programme and the supplementary programme cover activities for which UNHCR received moneys from donors without assuming ownership of the funds;

(vi) The *Junior Professional Officers Fund* covers financial activities exclusively allocated for the recruitment, training and development of young professionals sponsored by various governments;

(vii) The *Medical Insurance Plan* was established by the General Assembly at its forty-first session in accordance with United Nations staff regulation 6.2. The objective of the fund is to assist subscribers and eligible family members in meeting expenses incurred for certain health services, facilities and supplies arising out of sickness, accident or maternity. The Plan is maintained by premiums from field staff and proportional contributions from UNHCR, as well as by interest income. Payments are based on claims processed during the year to cover field staff medical costs. Coverage under the Plan is limited to locally recruited General Service staff members and national professional officers in the field. All other staff members are covered by the insurance scheme of the United Nations Office at Geneva, the United Nations Staff Mutual Insurance Society, the operations of which are reflected in the United Nations financial statements.

(e) **Translation of currency**

The accounts are presented in United States dollars. At field offices, the accounts may be maintained in the national currency of the country concerned. All transactions are translated into United States dollars using the United Nations operational rates of exchange, as established by the United Nations Controller, in effect at the date of the transaction. At the balance sheet date, all asset and liability balances are revalued using the United Nations official exchange rate as at 31 December.

(f) **Voluntary contributions and pledges**

Voluntary contributions from Member States and other donors are recorded as income upon receipt or on the basis of a written pledge from the donor. Pledges from Governments are fully recognized as income at the time of acceptance of the pledge. In the interest of prudent financial management, up to one half of the value of firm pledges made by organizations of established repute is recognized as income at the time the pledge is accepted.

Contributions in kind are classified either as budgetary or extrabudgetary. Budgetary contributions in kind replace commodities that have been budgeted for and that would have been purchased by UNHCR or one of its implementing partners in the normal execution of the programme. Contributions in kind are recorded in the accounts, at fair market value, when the goods or services are received. Extrabudgetary in-kind contributions are those for which UNHCR has not made budgetary provision. These are offers of additional materials or services that are considered by UNHCR to be complementary to programmed activities and in line with the mandate of the organization. Extrabudgetary contributions in kind are not recorded in the accounts but are listed in the appendix to the financial statements.

Cash received against pledges is recorded at the United States dollar equivalent, calculated using the United Nations operational rate of exchange prevailing on the date of receipt, as explained in note 2 (e) above.

Pledges due are written-off after five years unless the donor has reconfirmed the commitment in writing not more than 18 months before the end of the accounting period.

(g) Interest income

Interest income includes all interest from various bank accounts and investment income earned on invested funds. Financial rule 9.3, which specifies the conditions for recording of investment income, provides, inter alia, that income from investments shall be credited to the Annual Programme Fund unless required to maintain the Working Capital and Guarantee Fund.

(h) Currency exchange adjustments

Currency exchange adjustments include exchange losses and gains on transactions resulting from differences between prevailing market rates and the United Nations operational rate of exchange, and losses and gains from the revaluation of year-end asset and liability balances, based on the United Nations operational rate of exchange. All realized and unrealized gains and losses are accounted for under the Working Capital and Guarantee Fund.

(i) Miscellaneous income

Miscellaneous income includes proceeds from the sale of used or surplus non-expendable property.

(j) Expenditure

Project expenditure reflects the amounts obligated according to article 8 of the Financial Rules. The High Commissioner may incur obligations for the implementation of projects to the extent that moneys and governmental pledges are available in the appropriate fund or account. Whenever possible and appropriate, the implementation of projects are entrusted to implementing partners (e.g., governmental, intergovernmental or non-governmental bodies, private firms or individual experts), in accordance with the terms of an agreement or a formal exchange of letters. Projects may also be implemented in accordance with the terms of a letter of instruction to the responsible officer or organizational unit of UNHCR.

(k) Deferred charges

In accordance with United Nations System Accounting Standards, the organization has recorded commitments incurred against future financial periods as deferred charges (see note 13 below).

(l) Ex gratia payments

The granting of ex gratia payments is governed by rule 10.5 of the Financial Rules. Ex gratia payments are approved by the Controller up to an amount not exceeding $5,000, when such payments are considered desirable in the interest of the organization. Payments over $5,000 require the personal approval of the High

Commissioner. A statement of ex gratia payments, if any, is submitted to the Board of Auditors with the annual accounts. In 2005, UNHCR made ex gratia payments amounting to $10,075.

(m) **Write-offs**

Write-offs due to loss of cash or of the book value of accounts receivable, including the conversion of loans into grants, is governed by financial rule 10.6. Write-offs are recorded as expenditures. The write-off of losses of UNHCR property is governed by financial rule 10.7, which provides that the Controller may authorize such, for amounts up to $10,000, after a full investigation of each case. Amounts over $10,000 require the approval of the High Commissioner. A statement of all amounts written-off is submitted to the Board of Auditors with the annual accounts.

(n) **Provision for doubtful accounts receivable**

Provision is made for accounts receivables for which no reasonable expectation of recovery exists. Provisions are expensed as charges to prior years' expenditure. Previously, these provisions were charged to current year expenditure.

(o) **Non-expendable property**

The definition of non-expendable property is assets with an original purchase price greater than or equal to $1,500 and a useful life greater than or equal to five years, and all special items. Special items include vehicles, computer equipment, plant and equipment, boats, telecommunications equipment, security equipment and generators with a minimum acquisition value of $100.

In accordance with the United Nations System Accounting Standards, non-expendable property purchased with UNHCR voluntary funds is not recorded on the balance sheet, but is charged as expenditure to the appropriate project in the year of acquisition. Supplementary records are maintained to manage non-expendable property valued therein at the United States dollar equivalent calculated at the rate of exchange prevailing on the date of purchase. Depreciation is computed using the straight-line method over the estimated useful life of the asset.

(p) **Reclassification**

Certain amounts presented in the 2005 financial statements for 2004 comparative purposes in accordance with the United Nations System Accounting Standards have been reclassified for consistency in external reporting. These are limited in materiality to statement I, wherein provision for doubtful accounts receivable and write-offs are included in adjustments to prior years' expenditures, whereas in previous years they were included in expenditures.

Note 3
United Nations regular budget

The United Nations regular budget allotment advice for 2005 amounted to $39,269,900 and 2005 expenditure amounted to $38,534,000, of which $29,077,200 covered staff costs, including the posts of the High Commissioner and the Deputy High Commissioner, $4,324,100 covered other management and administrative costs and $5,132,700 covered the enhancement of security measures at headquarters.

Remittances received during 2005 against this allotment advice amounted to $38,494,400.

Note 4
Transfers between programmes and funds

(a) In line with note 2 (d) (iv), an amount of $20,125,254 was transferred from the Supplementary Programme Fund to the Annual Programme Fund. This amount corresponded to 7 per cent of all contributions made towards the Supplementary Programme budget to cover administrative costs incurred in the annual programme in support of supplementary programmes during 2005.

(b) In line with note 2 (d) (ii) and (iv), a net amount of $1,700,123, was transferred from the Annual Programme Fund to the Supplementary Programme Fund, corresponding to a loan of $2,300,000 from the annual programme to the supplementary programme and to $599,877 for supplementary programmes subsequently mainstreamed into the annual programme.

(c) In line with note 2 (d) (i) and financial rule 6.3, an amount of $22,367,455 was allocated to the Working Capital and Guarantee Fund in 2005. This amount corresponded to the net of: (i) a replenishment from the Annual Programme Fund to the Working Capital and Guarantee Fund equivalent to $34,613,301 to cover, inter alia, currency exchange adjustments; and (ii) borrowings of $12,245,846 from the Working Capital and Guarantee Fund for the annual programme to cover a shortfall in unearmarked contributions to the Annual Programme Fund.

(d) An amount of $2,007,813 was transferred from the Junior Professional Officers Fund to the Annual Programme Fund in respect of support costs incurred by UNHCR in the management of the Junior Professional Officers Fund.

Note 5
Breakdown of expenditure

Table V.1 shows total UNHCR expenditure in 2005, broken down by fund and category.

Table V.1
UNHCR expenditure in 2005
(Thousands of United States dollars)

Fund	*Programme (a)*	*Programme support (b)*	*Management and administration (c)*	*Total*
Annual Programme	551 715	237 153	47 040	835 908
Annual Programme — Trust	0	0	0	0
United Nations regular budget	0	0	38 534	38 534
Supplementary Programme	232 353	26 122	0	258 475
Supplementary Programme — Trust	0	0	0	0
Subtotal	**784 068**	**263 275**	**85 574**	**1 132 917**

Fund	*Programme (a)*	*Programme support (b)*	*Management and administration (c)*	*Total*
Junior Professional Officers Fund (d)				8 715
Working Capital and Guarantee fund				1 054
Medical Insurance Plan (e)				2 002
Grand total	**784 068**	**263 275**	**85 574**	**1 144 688**

(a) (i) Expenditure under the "Programme" category corresponds to the direct financial inputs used to achieve the objectives of a specific project or programme, including the costs of staff, consultant experts, supplies and equipment, subcontracts, cash assistance and training, and instalments disbursed to implementing partners.

(a) (ii) Implementing partners are required to report on their disbursements against instalments received from UNHCR, in accordance with the terms and conditions of project subagreements. In 2005, UNHCR disbursed $324 million in instalments to implementing partners, of which $219 million was reported as expended as at 31 December 2005, leaving a balance of $105 million for which implementing partners will submit reports in 2006. A further $15 million in instalments not yet paid as at 31 December 2005 were included in year-end commitments. Of the expenditures reported by implementing partners against UNHCR instalments, an amount of $129 million corresponds to salaries and other staff costs.

(b) Expenditure under the "Programme support" category corresponds to the costs of organizational units, the primary functions of which are the formulation, development, delivery and evaluation of UNHCR programmes, including those that provide backstopping of programmes on a technical, thematic, geographical, logistical or administrative basis.

(c) Expenditure under the "Management and administration" category corresponds to the costs of organizational units, the primary function of which is the maintenance of the identity, direction, welfare and security of UNHCR staff, including the units that carry out the function of executive direction, organizational policy and evaluation, external relations, information and administration.

(d) Junior Professional Officers Fund

Table V.2 shows expenditure by region under the Junior Professional Officers Fund, as well as movement in the reserve and Fund balance during 2005.

Table V.2
Expenditure under the Junior Professional Officers Fund
(Thousands of United States dollars)

Region	
Africa	3 218
Europe	1 070
Central Asia, South-West Asia, North Africa and the Middle East	466
The Americas	355
Asia and the Pacific	1 113
Global programmes	60
Headquarters	2 434
Total	**8 715**
Reserve and Fund balance as at 1 January 2005	8 554
Funds received in 2005	9 602
Total expenditure	(8 715)
Other adjustments	(2 008)
Adjustment to prior years' expenditures	28
Adjustment to prior years' contributions	(39)
Reserve and Fund balance as at 31 December 2005	**7 422**

(e) Medical Insurance Plan

In 2005, the Medical Insurance Plan received income of $4,282,533 from staff premiums and proportional contributions from UNHCR, and $425,754 in interest earned. Under the Plan, UNHCR paid out to its subscribers in respect of claims an amount of $2,001,628.

Note 6
Provision for accounts receivable

Accounts receivable are presented in statement II, net of a provision of $4,741,710 for doubtful accounts receivable comprising, in United States dollars:

	Provisions at 31 Dec. 2004	*Recovered*	*Write-offs*	*New provisions*	*Provisions at 31 Dec. 2005*
Implementing partners	1 283 676		4 097	401 135	1 680 714
Value added tax	954 088			1 770 557	2 724 645
Bank balances	231 591	12 499	2 200		216 892
Staff	187 648		174 689	106 500	119 459
Total	**2 657 003**	**12 499**	**180 986**	**2 278 193**	**4 741 710**

Note 7
Write-offs during 2005

During 2005, UNHCR had to write off liquid assets totalling $226,063 in respect of unrecoverable amounts due from operational partners and cash losses that occurred in various field locations. Of this total, $188,028 had been provided for in the 2004 accounts, leaving a balance of $38,035 expensed in 2005. A further amount of $957,165 was written off during 2005 in respect of non-expendable property and inventory assets which had already been expensed.

Note 8
Cash and term deposits

The amount shown in statement II for cash and term deposits represents the total of all cash balances (including funds held in non-convertible currencies), net of any negative bank balances. Table V.3 shows the breakdown between current and deposit accounts as at 31 December for the years 2001 to 2005.

Table V.3
Current and deposit accounts as at 31 December 2005
(Thousands of United States dollars)

	2001	2002	2003	2004	2005
Cash deposit on 31 December					
Cash and current accounts	47 994	29 425	65 825	69 047	41 715
48-hours account	29 780	2 959	1 124	0	0
Deposit accounts	62 714	106 315	124 823	78 129	91 620
	140 488	**138 729**	**191 772**	**147 176**	**133 335**
Average in hand during year					
In current accounts	63 672	88 007	106 503	84 666	78 895
Invested (call and time deposit)	77 467	63 686	62 025	48 797	42 335
	141 139	**151 693**	**168 528**	**133 467**	**121 230**
Interest earned					
On current accounts	1 485	1 399	1 004	968	1 565
On invested funds	3 193	2 006	1 508	849	1 121
	4 678	**3 405**	**2 512**	**1 817**	**2 686**
Average rate of interest earned (percentage)					
On funds in hand and bank	3.64	2.24	1.49	1.14	1.98
On invested funds	4.12	3.15	2.43	1.74	2.65

Cash and term deposits held as at 31 December 2005 are shown in table V.4.

Table V.4
Cash and term deposits as at 31 December 2005

Bank	*Period*	*Percentage rate*	*Maturity*	*Currency*	*Amount*	*Equivalent*	*Accrued*
Anglo Irish Bank	15 days	4.38	05/01/2006	United States dollars	20 000 000	20 000 000	24 333
Banco Santander Central Hispano	21 days	4.34	11/01/2006	United States dollars	15 000 000	15 000 000	18 083
Citicorp Banking Corp	6 days	4.42	03/01/2006	United States dollars	15 000 000	15 000 000	1 842
Citicorp Banking Corp	14 days	4.35	13/01/2006	United States dollars	14 000 000	14 000 000	1 692
Citicorp Banking Corp	21 days	4.39	20/01/2006	United States dollars	10 000 000	10 000 000	1 219
BNP-Paribas, Paris	7 days	2.32	06/01/2006	Euros	4 000 000	4 733 728	305
Deutsche Bank, Berlin	6 days	2.20	05/01/2006	Euros	8 000 000	9 467 456	571
Canadian Imperial Bank of Commerce	14 days	2.95	13/01/2006	Canadian dollars	4 000 000	3 418 803	276
Total						**91 619 987**	**48 321**

Table V.5 shows the United States dollar equivalent of non-convertible currencies held as at 31 December 2005.

Table V.5
Non-convertible currencies held at 31 December 2005

Country	*Currency*	*United States dollar equivalent*
Afghanistan	Afghanis	8 426
Albania	Leks	17 021
Angola	Kwanza	202 032
Bosnia and Herzegovina	Convertible mark	120 382
Burundi	Francs	112 543
Colombia	Pesos	158 653
Eritrea	Nafka	22 649
Ethiopia	Birr	50 002
Iraq	Dinars	340
Mozambique	Meticals	25 712
Myanmar	Kyats	6 668
Nigeria	Naira	83 523
Somalia	Shillings	14
Sudan	Dinar	145 585
Syrian Arab Republic	Poundy	145 584
Turkmenistan	Manat	8 340
Total		**1 107 474**

[*] Countries that have not accepted the obligations of article VIII, sections 2 to 4, of the Articles of Agreement of the International Monetary Fund.

Note 9
Voluntary contributions receivable

The voluntary contributions receivable balance shown in statement II represents contributions outstanding from donors after year-end currency revaluation, the details of which are reflected in schedule 1 for 2005 and schedule 2 for prior years. The aging of contributions receivable is as follows (in thousands of United States dollars):

	2005	2004
Current year	62 614	
2004	17 152	69 649
2003	249	5 674
2002	1 503	1 705
2001	1 085	1 120
2000		40
1999		175
Total	**82 002**	**78 363**

Unrealized losses as at 31 December 2005 amounted to $2,160,577 (for 2004, there was an unrealized gain of $4,476,066).

Note 10
Voluntary contributions pledged for 2006 annual programme budget

During the annual pledging conference in December 2005, Governments pledged $354 million towards the annual programme budget of UNHCR for 2006. Consistent with prudent accounting principles, these pledges will be recognized as income in 2006 and have not been accounted for in the financial statements for 2005 as deferred income.

Note 11
Amounts due from other organizations of the United Nations system

The amounts shown in statement II as due from the United Nations and other organizations of the system are as follows:

	United States dollars
United Nations Headquarters	1 734 934
United Nations Development Programme	1 597 485
Department of Peacekeeping Operations	688 449
Office of the United Nations Security Coordinator	253 877
World Health Organization	237 860
United Nations Office at Geneva	159 947
Office for the Coordination of Humanitarian Affairs	80 158

	United States dollars
Office of the Personal Representative of the Secretary-General for South Lebanon	73 107
World Food Programme	43 072
Others	35 280
Total	**4 914 178**

[a] Includes, inter alia, remittances outstanding under the United Nations regular budget allotment advice of $785,920, invoices to United Nations Headquarters amounting to $321,669 and other inter-office receivables of $627,346.

[b] Includes transactions under review by UNDP at the closure of UNHCR accounts.

Note 12
Other receivables

(a) The amounts shown in statement II under other receivables represent payroll and staff-related entitlements and other elements pending settlement or recovery, as follows:

	United States dollars
Education grant advances	10 213 414
Value added tax refundable	4 472 829
Salary advances	2 795 333
Travel advances	2 330 745
Rental advances	1 426 422
Field operational advances	1 123 126
Deposits with suppliers and others	468 986
Total	**22 871 085**

(b) Total loans to UNHCR refundable as at 31 December 2005 amount to $565,338 in respect of loans made to, or on behalf of, refugees and still refundable to UNHCR as at 31 December 2005. During 2005, repayments of $153,822 were received, net of agency collection fees and charges of $17,422. These loans were fully expensed in the years in which they were made and only memorandum accounts are maintained in UNHCR accounts.

Note 13
Other assets

The balance shown in statement II under other assets includes, inter alia, $5 million representing charges incurred against future years.

Note 14
Non-expendable property

On 31 December 2005, the acquisition value of non-expendable property recorded in the Peoplesoft and AssetTrak databases (active/in transit/surplus) and its depreciated value were as follows:

Headquarters and field assets	*Active/in transit/surplus*	*Non-active*
Quantity	104 606	129 775
Acquisition value	372 347 983	487 047 677
Current (depreciated) value	101 389 185	16 911 603

On 31 December 2004, the recorded acquisition value of non-expendable property was $492,748,146 and its depreciated value was $166,218,375.

Note 15
Accounts payable

The amounts in Statement II under accounts payable include, inter alia, amounts due to other agencies as follows:

	United States dollars
Central Emergency Revolving Fund	10 000 000
Payroll and other staff-related entitlements	5 231 232
United Nations Office at Geneva	1 877 200
Miscellaneous payables	1 638 371
United Nations Development Programme	1 011 202
Commercial suppliers	317 135
Total	**20 055 142**

Note 16
Liabilities for end-of-service and post-retirement benefits

In accordance with United Nations common practice, UNHCR has not provided for any accrued or future liability for after-service health insurance costs or for other types of end-of-service payments that fall due when staff members leave the organization. Such expenses are provided for in the relevant programme budgets, and the actual costs incurred in each financial period are reported as current year expenditure.

(a) After-service health insurance

The organization's liability for after-service health insurance as at 31 December 2005 has been estimated by a consulting actuary to be as follows:

	United States dollars	
	Present value of future benefits	Accrued liability
Gross liability	470 330 000	320 544 000
Offset from retiree contributions	107 304 000	71 942 000
Net liability	**363 026 000**	**248 602 000**

The present value of future benefits is the discounted value of all benefits, less retiree contributions, to be paid in the future to all current retirees and active staff expected to retire. The accrued liabilities represent that portion of the present value of benefits that has accrued from the staff member's date of entry on duty until the valuation date. An active staff member's benefit is fully accrued when that staff member has reached the date of full eligibility for after-service benefits. Thus, for retirees and active staff members who are eligible to retire with benefits, the present value of future benefits and that of accrued liability are equal. The liabilities were valued based on a discount rate of 5.5 per cent.

(b) Accrued annual leave

Terminating staff are entitled to be paid for any unused leave days that they may have accrued up to a maximum of 60 days. The organization's total liability for such unpaid accrued leave compensation is estimated to be $23.6 million.

(c) Termination benefits

In line with the Staff Regulations and Rules of the United Nations, some staff members are entitled to repatriation grants and related relocation costs upon the termination of their employment with the organization, based on the number of years of service. The organization's total liability as at 31 December 2005 for unpaid repatriation and relocation entitlements is estimated to be $144.8 million. This estimate was based on the actual number of UNHCR staff at each duty station and on averages for salaries and years of service.

(d) Pension plan

The Office of the United Nations High Commissioner for Refugees is a member organization participating in the United Nations Joint Staff Pension Fund, which was established by the General Assembly to provide retirement, death, disability and related benefits. The Pension Fund is a funded defined benefit plan. The financial obligation of the organization to the Pension Fund consists of its mandated contribution at the rate established by the General Assembly, together with any share of any actuarial deficiency payments under article 26 of the regulations of the Fund. Such deficiency payments are payable only if and when the General Assembly has invoked the provisions of article 26, following a determination that there is a requirement for deficiency payments based on an assessment of the actuarial sufficiency of the Pension Fund as at the valuation date.

At the time of preparation of the present report, the General Assembly had not invoked this provision. The result of the actuarial valuation as at 31 December 2003 was an actuarial surplus of 1.14 per cent of pensionable remuneration.

06-41585 (E) 180806